# IN-HOME SERVICES POLICY, PROTOCOL, AND GUIDANCE

# **Purpose**

The primary goal of CPS In-Home Services is to support families in safely maintaining their child(ren) in their home by eliminating identified safety concerns and reducing risk of future child maltreatment. This is achieved through engagement of the family, the support system, and other service providers to attain needed changes.

CPS In-Home Services provides interventions and services to families after allegations of child abuse, neglect, and/or dependency have been substantiated, or there is a finding of Services Needed. CPS In-Home Services are legally mandated and are provided to:

- Address child safety and protection;
- Preserve families (maintain child(ren) safely in their home); and
- Prevent further abuse or neglect by strengthening the family's capacity to protect and nurture its children.

### **CPS In-Home Services:**

- Provides the most intensive services and contacts to families with the greatest needs, while those with fewer needs receive less intensive services/contacts;
- Delivers services within the context of the family's own community culture;
- Enables county child welfare workers to better identify risks in their work with families;
- Engages children, youth, and families in the planning process while producing better outcomes of safety, permanence, and well-being for children; and
- Encourages families to develop a support network and shows how this support network can assist them in planning for coping with future challenges.

When the court is involved in a case, the court may order the parent or caretaker to participate in services or to complete certain actions on behalf of the child (N.C.G.S. § 7B-904). If the child cannot be maintained safely in the home, then the agency must seek juvenile court intervention.

### IN-HOME SERVICES

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Policy

# **Policy and Legal Basis**

CPS In-Home Services are legally mandated for:

- Families who have had a:
  - Substantiation of abuse, neglect, and/or dependency, or
  - o Finding of Services Needed; and
- Child(ren) remaining in the home:
  - While the parents/caretakers have custody, or
  - When the county child welfare services agency has filed a juvenile petition (but not a nonsecure custody order) and the child(ren) has not been removed from the home; and
- Child(ren) who, in the absence of these services, would be candidate(s) for county child welfare custody.

During the delivery of CPS In-Home Services the county child welfare services agency must provide, arrange for, and coordinate interventions and services that focus on:

- Child safety and protection;
- Family preservation; and
- The prevention of further abuse or neglect.

CPS In-Home Services are initiated the date of the assessment case decision. All the information from the CPS Assessment must be provided to the In-Home Services worker to include:

- The Decision-Making Tools;
- Any supporting information gathered during the assessment; and

### **Legal Basis**

The director of each county child welfare services agency is required by law to establish protective services for children alleged to be abused, neglected, or dependent.

### N.C.G.S. § 7B-300 states:

"The director of the department of social services in each county of the State shall establish protective services for juveniles alleged to be abused, neglected, or dependent. Protective services shall include the screening of reports, the performance of an assessment using either a Family Assessment response or an Investigative Assessment response, casework, or other counseling services to parents, guardians, or other caretakers as provided by the director to help the parents, guardians, or other caretakers and the court to prevent abuse or neglect, to improve the quality of child care, to be more adequate parents, guardians, or caretakers, and to preserve and stabilize family life."

10A NCAC 70A .0107 (d) When Abuse, Neglect or Dependency is Found states:

"In all cases in which abuse, neglect, or dependency is found, the county director shall determine whether protective services are needed and, if so, shall develop, implement, and oversee an intervention plan to ensure that there is adequate care for the victim child or children. The case plan shall:

- (1) be based on the findings of the structured decision-making assessments;
- (2) contain goals representing the desired outcome toward which all case activities shall be directed;
- (3) contain objectives that:
  - (A) describe specific desired outcomes;
  - (B) are measurable:
  - (C) identify necessary behavior changes;
  - (D) are based on an assessment of the specific needs of the child or children and family;
  - (E) are time-limited; and

### IN-HOME SERVICES

# **Policy and Legal Basis**

Policy	Legal Basis
The CPS Assessment documentation.	<ul> <li>(F) are mutually accepted by the county director and the client.</li> <li>(4) specify all the activities needed to achieve each stated objective;</li> <li>(5) have stated consequences that will result from either successfully following the plan or not meeting the goals and objectives specified in the plan; and</li> <li>(6) shall include petitioning for the removal of the child or children from the</li> </ul>
	home and placing the child or children in appropriate care when protection cannot be initiated or continued in the child's or children's own home."

### IN-HOME SERVICES

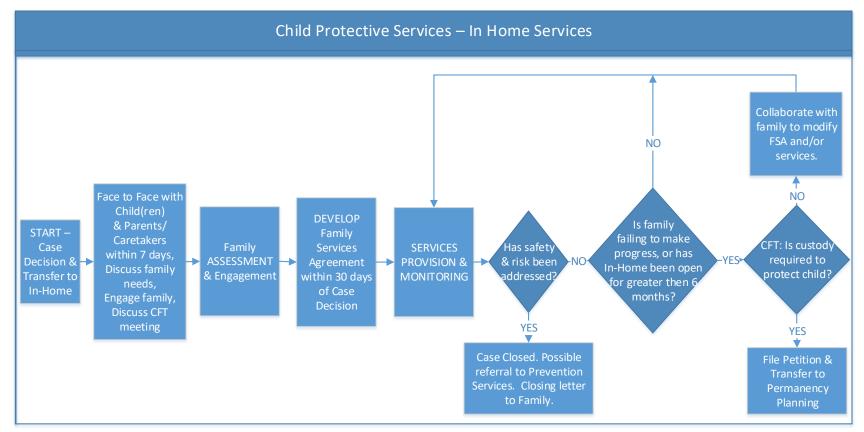
# **Required Timeframes**

Date of Case Decision	In-Home Services case begins	
Within 7 days of case decision	Face-to-face contact with family	
Within 30 days of case decision	CFT for development of Family Services Agreement and integration of TPSA, if applicable	
Within 4 months of case decision     (90 days after development of initial     Family Services Agreement/CFT) &     every 90 days thereafter	<ul> <li>CFT to review/update the Family Services Agreement (including child well-being)</li> <li>Risk Reassessment</li> <li>Family Assessment of Strengths and Needs</li> </ul>	
Within 6 months of development of the Family Services Agreement	Case review regarding family progress and county child welfare services agency determination about status of In-Home Services case	
<ul> <li>Frequency of contacts with parent(s), child(ren), home visits, and collaterals</li> </ul>	<ul> <li>See Required Contact Section</li> <li>Monthly attempts to locate absent parent(s), ICWA and Mexican Heritage inquiry</li> </ul>	
Documentation	Current within 7 days of any case activity or action	
When case involves a SAFETY PROVIDER		
Prior to placement of child with safety provider	<ul> <li>Meet with family to develop a safety plan (hold CFT)</li> <li>Complete background checks for all household members 16 years or older</li> <li>Complete Initial Safety Provider Assessment (&amp; approved by supervisor)</li> </ul>	
Within 30 days	<ul> <li>Complete Comprehensive Provider Assessment (&amp; approved by supervisor) within 30 days of:</li> <li>Case decision (if placed during assessment); or</li> <li>Placement of child(ren) with safety provider (if placed during In-Home).</li> </ul>	
Within 90 days of date when use of Safety Provider initiated	Case review regarding safety issue and continued need for safety provider, whenever possible at the time of the Family Services Agreement review	
Within 6 months of date when use of Safety Provider initiated	<ul> <li>Case review regarding safety issue and continued need for safety provider and/or filing of petition if safety issue has not been resolved, in a CFT meeting</li> </ul>	

# **Required Timeframes**

If/When a county files a petition for custody		
Prior to filing petition	Hold a <u>CFT</u> . See Cross Function topic: <u>File a Petition</u> & <u>Preparing Child(ren) and Parents</u>	
<ul> <li>Prior to placing child(ren) out of the home</li> </ul>	Locate placement in child(ren)'s best interest. Consider relatives/kin for placement (complete Initial Provider Assessment), ICWA considerations, Mexican Heritage inquiry, address educational stability (Best Interest Determination)	
At time of child(ren) placement	Provide to placement provider nonsecure custody order, all available child information & county child welfare services agency contact information	
Within 7 days after the day of placement	Face-to-face visit with child(ren) and at least one placement provider. This contact is in addition to any contact or interaction with the child(ren) on the day of placement.	
Within 7 calendar days of custody	Child(ren) medical exam occurs (Child Health Status completed) & Educational Stability addressed (Child Educational Status or Best Interest Determination form completed) including BID meeting (within 5 school days) prior to any school change	
	Visitation of child(ren) with parent(s) and siblings,	
Within 14 calendar days of custody	Family Time and Contact Plan developed jointly with parent(s), Family Time and Contact Plan developed for sibling visits, Shared Parenting Meeting	
Case Closure		
Within 30 days prior to case closure	Risk Reassessment & Family Assessment of Strengths and Needs	
	Contact with collateral contacts regarding closure	
Within 14 days prior to case closure	Face-to-face contact with family to confirm safety and risk level in home, confirm family's capacity to maintain child safety, & communicate with the family about closure	
Within 7 days after case closure	Closing letter to family & Complete all documentation, closing forms, and case file	

# **Required Timeframes**



### ASSESSMENT which:

- Builds upon the information obtained during the CPS Assessment,
- Assesses the concerns behind the presenting safety or risk issue,
- Expands on the family's and family member's strengths,
- Assesses any history of trauma,
- Increases knowledge regarding family's and family member's well-being needs (parents & children), and
- Engages family in the process, including preparation for the CFT meeting.

### DEVELOP the FSA in a CFT meeting which:

- Identifies and builds upon the family's strengths,
- Identifies the behaviors and/or conditions that put the child at risk of harm,
- Describes the desired behavior and/or condition, expected changes and what it will look like when the plan has been accomplished,
- · Addresses child well-being needs,
- Identifies services to address child well-being needs.
- Establishes responsibility for the identified tasks, and
- Establishes a timeframe.

### SERVICES PROVISION & MONITORING, to include:

- Ongoing monitoring of safety, risk of maltreatment and well-being,
- Ongoing contact with child(ren and parents/ caretakers (frequency determined by risk),
- Home visits, school visits, etc.,
- Refer for or Provide services to address identified needs,
- Contacts with service providers and extended family members as needed,
- Staffing with supervisor, and
- CFTs quarterly or more frequently if needed.

### Protocol - What you must do

Throughout the provision of In-Home Services the county child welfare services agency must monitor and assess child(ren)'s <u>safety</u> and <u>risk</u>. Monitoring of safety and assessment of child(ren)'s safety and risk includes, but is not limited to:

- Ongoing contacts:
  - including an interview with every child that is older than an infant, and must be alone for at least part of the visit,
  - with all family members; and
  - o collateral contacts at the frequency required;
- All contacts must include a review of safety and risk factors and progress toward alleviating those factors;
- Engagement with and ongoing reviews of the family and each family member that includes the determination and monitoring of family and family member's strengths and needs. See Cross Function topic: <u>Parent</u> <u>Engagement and Needs Assessment</u>);
- Use of the Family Assessment of Strengths and Needs and the Risk Assessment and Risk Reassessment;
- <u>Case staffing</u> between the assigned child welfare worker and supervisor;
- Use of <u>CFT</u>, <u>Family Services Agreement</u> and <u>safety planning</u> to address safety and risk; and
- Documentation of all the above.

### **SAFETY**

The county child welfare services agency must make efforts to protect the child in his own home and to prevent placement. When a child's <u>safety</u> in the child's own home cannot be assured, the county child welfare services agency must:

- Develop a plan with the family to address safety and/or risk, which may include use of a temporary safety provide; or
- File a petition for removal with supervisor approval.

### Guidance - How you should do it

CPS In-Home Services involves arranging for and providing services to help the family change the maltreating behavior. CPS In-Home Services include activities such as:

- Monitoring, expanding and updating the In-Home Family Services Agreement to address identified areas of need;
- Routine case supervisory activities;
- Maintenance of contact with the family and others significant to the case;
- Working with the parents on the status of the case and case goals;
- Giving information, instruction, guidance and mentoring regarding parenting skills;
- Referral or monitoring of services as appropriate, including referrals to county agency-provided clinical treatment;
- Ongoing determination of appropriateness of need for outof-home placement;
- Documentation of CPS In-Home Services activities; and

Ongoing contact and interview with every child alone can be considered met if the interview is conducted in a way that is sensitive to the child's needs but allows the county child welfare worker to determine the safety and well-being of the child (OSRI: Item 14B).

CPS In-Home Services begin the date of the assessment case decision. However, the county child welfare services agency has the authority to determine what worker provides these services, to include how and when the case transfers from an assessment worker to an in-home worker.

### Protocol - What you must do

Development of the plan, to include identification of other safety arrangements and possible placements if the child(ren) and/or youth must be removed, must occur during a CFT meeting. If holding a CFT meeting would compromise the safety of the child, then the child(ren) must be made safe through the filing of a non-secure petition and a CFT must be held as soon as possible after the removal to begin planning for permanency. See <a href="Information on engaging a parent when child">Information on engaging a parent when child</a> is placed with a guardianship/custodian.

The Temporary Parental Safety Agreement (TPSA) developed during the CPS Assessment to address safety threats must be monitored and modified throughout In-Home Services until the safety threat has been addressed. This can be accomplished through the Family Services Agreement.

Any new allegation and/or incident that meets the statutory definition of abuse, neglect, or dependency received at any time during CPS In-Home Services must be documented and screened as a new report.

### **NEW MEMBER OF HOUSEHOLD**

If during an open In-Home Services case, someone moves into the home, the county child welfare services agency must:

- Review its Child Welfare Services records for previous contact with that person;
- Check criminal records for individuals 16 years of age or older; and
- Complete a review of 911 call logs on the person's previous address(es).

### Guidance - How you should do it

INITIAL AND ONGOING DETERMINATION OF FAMILY MEMBER'S STRENGTHS AND NEEDS

The determination of strengths and needs should build upon the SEEMAPS completed during the CPS Assessment and should include, but not be limited to, a review of:

- Well-being needs of all children in the home; and
- Family's and parent(s)'s needs. See Cross Function topic
   Parent Engagement and Needs Assessment.

### **FAMILY ENGAGEMENT**

The effectiveness of In-Home Services can hinge on the county child welfare worker's ability to build a relationship with the family. Use of effective interviewing and listening skills to understand the parent's perspective is important. See also Parent Involvement.

### **ROLE OF IN-HOME WORKER**

The role of the CPS In-Home services county child welfare worker includes advocacy, education, motivation, and case management, all of which should be based upon a professional partnership with families. To be effective, the In-Home county child welfare worker's relationship with the family will be one that engages the family in the change process. An effective In-Home county child welfare worker will apply methods and skills from motivational interviewing and strengths based, solution focused interventions.

### CHRONIC NEGLECT/REPEAT MALTREATMENT

There are times when families who have received CPS In-Home Services in the past are found in need of these services again.

Protocol - What you must do	Guidance – How you should do it
	This cycle may happen several times leading to a description of
	the incidents or choices the family makes as being chronic, or a
	frequent recurrence of maltreatment.
	One of the underlying beliefs of the family-centered approach continues to be that the safety of the child is the first concern. Family members should be encouraged to address and share concerns regarding the recurring neglect. The county child welfare worker should explain that the primary goal is to maintain the child safely in the home of the caretaker, but if the child's safety is compromised the agency will take steps to ensure the safety of the child. This may include filing a petition
NORTH CAROLINA FAMILY RISK REASSESSMENT	The purpose of the Family Risk Reassessment is to indicate
The Risk Assessment completed during the CPS Assessment must be used at initial	change in the risk level achieved due to progress on the Family Services Agreement (FSA). As such, completion of the Risk
CFT to develop the Family Services Agreement.	Reassessment at the time that the FSA is developed is not
The Family Risk Reassessment (DSS-5226) must be completed at the following	appropriate.
times with the family, during CPS In-Home Services:	When there is a significant change in case circumstances, a
<ul> <li>When the Family Services Agreement (FSA) is updated (at the 90-day FSA reviews);</li> </ul>	review of the FSA may be warranted and at that time the Risk Reassessment should also be completed.
<ul> <li>When there is a change in circumstance around risk or safety issues. The</li> </ul>	Reassessifient should also be completed.
exception to completion of the Risk Reassessment would be when the	
change of circumstances results in a new CPS Intake report and CPS	
Assessment. Under these circumstances the CPS Assessment Risk	
Assessment must be completed and applied to the In-Home Services case;	
and	
<ul> <li>Within 30 days prior to case closure.</li> </ul>	

Protocol - What you must do	Guidance – How you should do it
Protocol - What you must do  When there are two or more households involved on a case, a separate Risk Reassessment must be completed for each household that has a finding of maltreatment. The only exception to this requirement is a nonresident parent who has not been identified or located.  See In-Home Structured Tools Timeframes Table.  TEMPORARY SAFETY PROVIDERS  When a case transfers from Assessment to In-Home Services with a child(ren) in the care of a Temporary Safety Provider that will remain in use to address a safety threat, the Comprehensive Assessment (DSS-5204) must be completed within 30 days of the case decision.  If a child(ren) is placed in the care of the Temporary Safety Provider must be followed including the completion of the Initial Provider Assessment (DSS-5203). The Comprehensive Assessment (DSS-5204) must be completed within 30 days after the child is placed with a Temporary Safety Provider if the child continues in the care of the Temporary Safety Provider. Additionally, the Family Services Agreement should be used to document any new safety threat, to specify what needs to happen for the children to return and what services are being provided to	TEMPORARY SAFETY PROVIDERS Use of a Temporary Safety Provider typically begins during the CPS Assessment. However, there are circumstances in which the county child welfare services agency may decide to use a Temporary Safety Provider during the provision of In-Home Services. A decision to use a Temporary Safety Provider should occur during the context of a CFT that is held to address an impending safety threat or increased risk.
support the Temporary Safety Provider. See In-Home Services Review of Services / Family Services Agreements, including use of CFTs, for required reviews of cases with Temporary Safety Provider in use.  CASE STAFFING / TWO-LEVEL DECISION MAKING / ROLE OF SUPERVISOR  Two-level decisions for In-Home cases should involve the assigned case worker and that worker's supervisor. However, there may be circumstances that require	CASE STAFFING/SUPERVISION
another county child welfare worker or another supervisor or a higher-level manager in the agency to participate in the decision making.	NC CW policy, addresses family needs, and monitors risk, safety, and family progress. Supervision provides coaching and support

Protocol - What you must do	Guidance – How you should do it
	to the county child welfare worker. Achieving these goals may
The case supervisor should staff each in-home case:	be accomplished through an office meeting but could also occur
<ul> <li>At least 2 times a month for all cases in the first 3 months</li> </ul>	when a supervisor attends a home visit or other family meeting
High-risk cases at least 2 times a month	with a county child welfare worker.
Other cases, at a minimum 1 time a month	
<ul> <li>Whenever there is a change that impacts safety</li> </ul>	
The case supervisor should review every CPS In-Home case file at least quarterly	
and within two weeks of case closure.	
TERMINATION OF IN-HOME SERVICES	TERMINATION OF IN-HOME SERVICES CASE
The agency must terminate CPS In-Home Services when:	When reviewing the safety and risk to the children, the agency
<ul> <li>Parents/caretakers are willing to provide a <u>safe</u> home and demonstrate</li> </ul>	case summary should document:
their ability to do so; or	Changes in behavior by the parents/caretakers related
<ul> <li>The agency receives legal custody and/or placement responsibility (<u>filing a</u></li> </ul>	to the Needs on the In-Home Family Services
petition).	Agreement. Although all the activities may not have
	been completed, the parents/caretakers should be able
Once parents/caretakers demonstrate the ability to provide a safe home and the	to demonstrate change for each of the identified Needs
risk has been adequately reduced, CPS In-Home Services must be closed even if all	and
activities on the In-Home Family Services Agreement have not been completed.	<ul> <li>The reduction in risk to the child(ren). Documentation should describe what factors in the home will provide</li> </ul>
When the risk level for an In-Home case is low, the child(ren) is no longer a	safety or a reduction in risk for the child(ren)
potential candidate for entering county child welfare custody. The county child	OR
welfare services agency must close an In-Home case with low risk when the Risk	The reason the county child welfare services agency
Reassessment has been completed, scored low risk, and:	received legal custody and placement responsibility for
<ul> <li>Staffed with and approved by a county child welfare supervisor (or another manager); and</li> </ul>	the child(ren).
There are no circumstances to justify an override to Moderate risk.	
Any circumstances that justify an override of the risk level must be documented.	
Refer to In-Home Services Documentation for closing documentation requirements.	

Protocol - What you must do	Guidance – How you should do it
CPS In-Home Services cannot be closed if children placed with a Temporary Safety Provider cannot return to the home from which they were removed because of safety.	TERMINATION OF IN-HOME SERVICES CASES INVOLVING DOMESTIC VIOLENCE When deciding if a case involving domestic violence can be closed, the following factors should be considered:  • The frequency and/or severity of domestic violence incidents;  • The children and non-offending parent/adult victim feel relatively safe in their home;  • A plan ensuring the child's safety has been developed with the family and the family has demonstrated the capacity and willingness to implement the plan;  • The perpetrator of domestic violence has completed treatment and demonstrated change; and  • The degree to which the risk of domestic violence and child maltreatment has been lessened to the children and non-offending parent/adult victim.  When making any decisions on a domestic violence related child
	When making any decisions on a domestic violence related child welfare case, it is important to realize that despite the county child welfare worker's conscientious efforts towards safety
	planning, education, and referral services, some non-offending parents/adult victims will not be ready or able to escape from the abuser and may return to their violent relationships. It is also
	important to realize that leaving an abusive relationship does not necessarily equal safety of the child(ren) or the non-

### **IN-HOME SERVICES**

Protocol - What you must do	Guidance – How you should do it
	offending parent/adult victim. County child welfare services
	agency efforts cannot ensure that the violence will not reoccur.

# Protocol - What you must do

### **QUALITY OF CONTACTS**

For a contact with the child(ren), family members or collaterals to be considered of quality and sufficient in ensuring the safety, permanency and well-being of the child(ren), the contact must include:

- An assessment of child safety and risk of maltreatment;
- An assessment of the family's overall progress in addressing the safety threats and needs identified by the In-Home Family Services Agreement; and
- An individual contact with each child that is older than an infant, must be at least in part, alone from the parent/caretaker.

Assessment of safety and risk and the inquiry regarding child and family well-being needs are accomplished through face-to-face interviews and the:

- Observation of each person, his/her behavior, and the environment, especially related to safety, risk and/or well-being; and
- Observation of the interactions between family members.

### **PARENT ENGAGEMENT**

Throughout In-Home Services, the county child welfare worker must engage <u>all</u> parents of a child. All parents, whether or not the parent(s) live in the home with the child, must be engaged during In-Home Services. Engagement includes:

- Ongoing contacts;
- Participation in development and review of the Family Services Agreement;
- Assessment and monitoring of needs (See Cross Function topic <u>Parent</u> <u>Engagement & Needs Assessment</u>);
- Provision of services to address identified risks and needs;
- Assessment of progress in addressing identified safety, risks and needs;
- Completion of Risk Reassessment and Family Assessment of Strengths and Needs;

### INITIAL FAMILY/CHILD CONTACT

Guidance - How you should do it

The initial 7-day face-to-face contact with the family should be completed by the In-Home Services county child welfare worker and should also include the CPS Assessment worker.

The 7-day contact should occur in the family home and include all members of the family.

It is expected that the parent or caretaker sign the Ongoing Needs and Safety Requirements. If a parent refuses to sign, the county child welfare worker should try to address the parent's concerns and stress the need for working together to address the safety and risk for the child. The parent may verbally agree even if he or she refuses to sign the agreement. The worker must note the parent has agreed to comply if he or she refuses to sign.

Protocol - What you must do	Guidance – How you should do it
<ul> <li>Determination of ability to safely parent their child;</li> <li>Diligent efforts to complete engagement of both parents; and</li> <li>Documentation of this work.</li> </ul>	
When a child is in the custody or guardianship of someone other than the parent, identification, contact, and engagement of that parent must occur. Only when parental rights have been terminated, there is a court order that specifies no contact, or a safety issue is identified, should attempts to locate or contact the parent not occur. For specific requirements, refer to all protocol regarding nonresident parents. Staff and document all decisions.	
Domestic Violence At no time is the non-offending parent/adult victim to be placed in danger by being interviewed or meeting with the perpetrator of violence against him or her. The children will also not be interviewed with or required to be in the presence of the violent adult.  If a direct threat is heard by the county child welfare worker, they must take immediate steps to protect themselves, the children and/or non-offending parent/adult victim.	
<ul> <li>INITIAL FAMILY/CHILD CONTACT</li> <li>Within seven days of case decision (Substantiation or a finding of Services Needed for any report of abuse, neglect, and/or dependency), face-to-face contact with the family by a county child welfare worker must occur (the only exception is for cases that are substantiated and closed). This contact:         <ul> <li>Begins the transition from the CPS Assessment to CPS In-Home Services;</li> <li>Informs the parent(s) or caretaker(s) of the reason and purpose for In-Home Services;</li> <li>Must include a review of the Continuing Needs and Safety Requirements, (DSS-5010a). This page must be signed by the parent/custodian to ensure the parents understand the agency's concerns and the actions the agency</li> </ul> </li> </ul>	REQUIRED ONGOING CASE CONTACTS Building a bond of trust and rapport with the child and parent/caretaker is important to gathering information.  Non-Victim Children Examples of a non-victim child living in the home could be, but are not limited to:  • A child born to the family during In-Home services with no finding of substantiation or Services Needed;

# Protocol - What you must do believes will address those concerns and states requirements to maintain the child(s) safety (including use if necessary of a Temporary Safety Provider). If the parent refuses to sign and verbally refuses to agree to its provisions, the agency must ensure that the child is safe whether the child is in his or her own home or in another type of arrangement. A copy must be provided to the family; and Includes discussion about the development of the In-Home Family Services Agreement within 30 days of the case decision. Documentation must include the diligent efforts made and/or rationale for the delay if this 7-day contact does not occur.

### Guidance - How you should do it

- A child that moved into the home after the In-Home Services case opened and after the abuse or neglect occurred; and
- A circumstance with a case decision to substantiate, but not for every child in the home.

### Non-Resident Parent

To limit the non-resident parent's interactions, a parent or caretaker may report that the non-resident parent has not been involved with the child. This may provide a good opportunity to discuss the parents' relationship with each other, as well as, information about the non-resident parent's last contact with the child and what the quality of the contacts has been. The child may also be able to report on their own relationship with the non-resident parent, as well as, the contacts.

Discuss with the non-resident parent the level of their involvement with the child and discuss if relatives may be a resource in supporting the child. If the non-resident parent or the family is not involved in the child's life, it may be beneficial to ask what it would take for him or her to become involved.

See Cross Function topic <u>Parent Engagement & Needs</u> <u>Assessment</u> for additional guidance regarding parent involvement, including absent and/or non-resident parents.

Protocol - What you must do	Guidance – How you should do it
	When contact with the non-resident parent involves risk
	of harm to the child or to the residential parent, the
	county child welfare services agency should be thoughtful
	and consider the risk and safety. Refer to <u>Domestic</u>
	<u>Violence</u> for the definition and for other considerations.
	Collateral Contacts/ Service Collaboration
	Significant persons to the case include service providers,
	such as; mental health therapists or case managers, school
	staff, child care staff, Work First workers, or other
	professionals working with the family.
	Collateral contacts may occur at a CFT if the child's safety can be ensured in the process.
	Service collaboration is a vital part of providing
	comprehensive, family-centered services to families. The
	focus of service collaboration between agencies is a
	comprehensive, coordinated community response to
	address child safety and risk. This may be especially
	valuable on cases that involve domestic violence.
	Child Placed with a Temporary Safety Provider
	When a child is placed in the home of a Temporary Safety
	Provider, that provider should be seen, along with the
	child at the required frequency for the child and caretaker
	as specified in protocol. The frequency of contacts for a
	high-risk case when a child is placed with a Temporary
	Safety Provider can be reduced. The protocol, face-to-face
	contact with any non-victim child(ren) and any other

Protocol - What you must do	Guidance – How you should do it
	household members at least once a month, should be
	applied to all members of the household of the Temporary
	Safety Provider.
REQUIRED ONGOING CONTACTS	
Minimum required contacts for all CPS In-Home Services cases include:	It is important to see the children in the home to assess
	their conditions, to gain a perspective as to the level of
Face-to-face contact with victim children:	safety and continuing risk. A home visit provides firsthand
To meet requirements, the contact must be of quality and sufficiency to	knowledge of the home environment and facilitates the
ensure the safety, permanency and well-being of the child and include an	observation of family interactions in the everyday setting.
individual contact with each child that is older than an infant. This contact	However, the sequence of conducting Face-to-Face contact with children (victim and non-victim) and their
must be at least in part <u>alone</u> from the parent/caretaker;	parents/primary caretaker should occur at minimum of 7
<ul> <li>Must be at least 2 times per month: at least one visit in the first half of the</li> </ul>	days apart unless safety and circumstances indicate that
month and the second visit in the second half of the month	more frequent contact is needed.
<ul> <li>Additional visits as needed at intervals to assure the child's safety</li> </ul>	
Must include observation of the interaction and relationship between the	Assessing the physical home environment should be
child(ren) and parent/caretaker at least once a month; and	focused on where the child(ren) sleeps, eats, plays, etc.
At least one of the contacts must occur in the home if the child is not with a	
Temporary Safety Provider.	For information regarding sleep related infant deaths and
Face to face contact with revents (wines, constalion)	recommendations to reduce the risk of occurrence, please
Face-to-face contact with parents/primary caretaker:	refer to The American Academy of Pediatrics policy
<ul> <li>Must emphasize the behavior change identified as a need in the Family Services Agreement.</li> </ul>	statement at: <u>Updated 2016 Recommendations for a Safe</u>
Services Agreement.	Infant Sleeping Environment
Face-to-face contact with other household members:	
<ul> <li>Includes all other children in the home; and</li> </ul>	
Must occur at least once a month.	
Contact with non-resident parents:	
Attempts to identify or locate a parent must occur monthly;	

Protocol - What you must do	Guidance – How you should do it
Contact must occur at least monthly with a non-resident parent who has been	
located but was not responsible or associated with the safety or risk of harm to	
the child. The frequency and type of contact must be determined in a case	
staffing.	
Contacts with collaterals:	
Must occur at least twice a month.	Collateral contacts should be people with significant
	knowledge of the family and their ability to provide a safe
When the risk is HIGH, there are additional required contacts:	home for their children. Collateral contacts should vary
	monthly depending on what is going on in the case.
Face-to-face contact with victim children:	
Must occur at least once a week; and	
<ul> <li>At least two of the contacts must occur in the home if the child is not with a</li> </ul>	
Temporary Safety Provider.	
Face-to-face contact with parent(s)/caretaker(s):	
Must occur at least once a week.	
Face-to-face contact with other household members:	
<ul> <li>Includes all other children in the home; and</li> </ul>	
Must occur at least twice a month.	
Documentation must include the <u>diligent efforts</u> made and/or rationale for contacts not	
completed at the frequency specified above.	
See <u>Table of In-Home Services Required Contacts</u>	
REDUCTION TO FREQUENCY OF CONTACTS	
Contacts must remain as set forth above until:	
The risk level in the home is reduced: or	

Protocol - What you must do	Guidance – How you should do it
<ul> <li>The case is staffed for a reduction of contacts and the reason for that reduction is documented.</li> </ul>	
The option to reduce the number of required monthly contacts on a moderate risk case must only occur with supervisor and child welfare worker discussion of rationale and must:  Occur after a discussion with the family and collaterals and there is a clear reduction in risk;  Be based on the family's progress on changing the identified behaviors, and the lessening of safety concerns in the home; and  Be clearly documented.	
<ul> <li>The option to reduce contacts for high risk cases must only occur upon supervisor and child welfare worker discussion of rationale and must only occur when:         <ul> <li>A child is in a safe, stable arrangement with a Temporary Safety Provider. The frequency of contacts with the parent(s) or any child not in the Temporary Safety Provider placement must not be reduced;</li> <li>Intensive Family Preservation Services (IFPS) is in place. Contacts by IFPS must be documented and shared with the In-Home services county child welfare worker. Contact by the In-Home services child welfare worker must be a minimum of twice per month while IFPS is involved.</li> </ul> </li> </ul>	
Required contacts must never be reduced to less than once a month:  Including face-to-face individual contact with both the victim child(ren) and all parents or primary caretakers in the home in which the child resides; and  To observe the interaction and the relationship between the child(ren) and the primary caretaker(s).	

Protocol - What you must do	Guidance – How you should do it
HOME VISITS	
At least once per month, the county child welfare worker must assess the physical home	
environment for safety and risk. The county child welfare worker must not enter a home	
without at least one of the following:	
<ul> <li>The permission of the alleged victim child's parent or person responsible (adult) for the juvenile's care;</li> </ul>	
The reasonable belief that a juvenile is in imminent danger of death or serious	
physical injury;	
The accompaniment of a law enforcement officer who has legal authority to	
enter the residence; or	
An order from a court of competent jurisdiction.	
However, to assess the safety and risk of the physical environment where the child lives,	
the county child welfare worker must work with the parent(s)/caretaker(s) to obtain	
permission to tour the home.	
If an infant resides in the home, at least monthly, during a home visit, the county child	
welfare worker must specifically discuss safe sleeping and observe the sleeping	
arrangements. This must be documented.	
If the request to tour the home or property is denied:	
The case must be staffed to determine if this tour is necessary to assess safety	
for the child(ren). If the decision is that a tour is necessary, the county child	
welfare services agency must consult with their county attorney about filing for	
obstruction.	
The refusal and following decisions must be documented, specifically pertaining	
to all safety and/or risk concerns.	

Protocol - What you must do	Guidance – How you should do it
MONTHLY IN-HOME CONTACT RECORD  The Monthly In-Home Contact Record must be completed every month during monthly face-to-face contacts with children and families. The entire form must be completed every month and can be done over the course of multiple visits.  The use of this form ensures that the county child welfare services agency meets federal and state requirements regarding:  • Absent parents;  • Extended family members;  • Mexican heritage, and/or  • ICWA.  See Cross Function topics Parent Engagement, Identifying, Locating and Engaging Extended Family Members, and Special Legal Considerations (MEPA, ICWA, Mexican Heritage)  The Monthly In-Home Contact Record must be reviewed by an agency supervisor.	The use of this form should:  • Focus discussion and attention on safety, risk, and well-being of children and family;  • Facilitate timely documentation of the home visit;  • Facilitate follow-up on identified needs; and  • Support movement toward the intended objectives on the Family Services Agreement.  Family members should be provided the opportunity to sign the Monthly In-Home Contact Record.

		vices – Required Contact protocol for exceptions	ts Table	
Risk Level	With Children	With Parents/ Caretakers	Non-Resident Parents	Home Visits
Moderate	<ul> <li>Face-to-face</li> <li>Twice a month:         <ul> <li>at least one visit in the first half of the month and second visit in the second half;</li> <li>additional visits as needed at intervals to assure child's safety</li> </ul> </li> <li>Observation of the relationship and interaction between parent/caretaker once a month</li> </ul>	<ul> <li>Face-to-face</li> <li>Twice a month, at least 15 days apart</li> </ul>	<ul> <li>Unassociated with the maltreatment: once a month</li> <li>Identity unknown: monthly attempts to identify</li> <li>Absent: attempts to locate must occur once per month</li> </ul>	Once per month
High	<ul> <li>Face-to-face</li> <li>Once a week</li> <li>Observation of the relationship and interaction between parent/caretaker once a month</li> <li>Non-victim child(ren) living in the home: face-to-face at least twice a month</li> </ul>	<ul><li>Face-to-face</li><li>Once a week</li></ul>	Same as     Moderate Risk	<ul> <li>Twice a month</li> <li>All other children in the home: once per month</li> </ul>

### Protocol – What you must do

When an allegation is substantiated or found to be Services Needed, and the family is transferred for ongoing services, the agency must:

- Make best efforts to engage the family;
- Coordinate, provide for, and arrange interventions and services that focus on child safety and protection, family preservation and the prevention of further abuse or neglect; and
- Document efforts to gain participation from the family.

The In-Home Family Services Agreement (<u>DSS-5239</u> and <u>DSS-5239ins</u>) must be developed with the family to provide a basis for providing services to the family with the primary goal of maintaining the child(ren) safely in the home of the parent/caretaker. It must:

- Be based on the information obtained from the Family Risk
   Assessment, Family Assessment of Strengths and Needs, Temporary
   Parental Safety Agreement (TPSA), and other assessments regarding
   the needs of the child(ren) and family;
- Incorporate relevant components of the Plan of Safe Care should the family include a substance affected infant;
- Be developed jointly with parents or primary caretakers, other persons who are involved in and critical to completion of the agreement, and the child if cognitively and emotionally able to participate;
- Include input from each child;
- Contain objectives;
- Describe the specific behaviors that created <u>safety</u> and/or <u>risk</u> to the children;
- Describe specific desired outcomes;
- Identify necessary behavior changes;

### Guidance - How you should do it

The CPS In-Home Services county child welfare worker should achieve a balance between helping families by performing tasks for them and by empowering them to perform the required tasks themselves. The CPS In-Home Services county child welfare worker is an active participant in the identification and implementation of services with the family.

Timeframes for reviews are the maximum time allowed between reviews.

The initial Family Services Agreement can be developed during a Child and Family Team Meeting (link to CFT policy) or individually with the family.

The Family Services Agreement developed with the family should be the result of formal and informal assessments with the family, as well as, taking into consideration what they see as important to them. Other assessments by the In-Home county child welfare worker or other profession providers should be utilized in the development and/or review of the In-Home Family Services Agreement.

Development of the In-Home Family Services Agreement with the family should include discussion about the specific, described behaviors that created safety and/or risk to the children and what the desired behavior/condition or expected changes will look like. Specify what action (consequences) will be taken if the safety and future risk of harm to the child becomes unacceptable, up to and including, the possibility of the agency filing a juvenile petition

### Protocol – What you must do

- Identify activities that are measurable, time-limited, that support achievement of each stated objective, and that address all identified safety, risk and/or needs;
- Specify how child safety will be maintained and monitored;
- Specify the consequences resulting from following the plan successfully or not;
- Reflect progress or lack of progress of the family in each of the updates or revisions;
- Identify child well-being needs and the services to address those needs;
- Clearly state that the child(ren) are at imminent risk of entering county child welfare custody absent specified services (The child is only eligible for IV-E funded CPS In-Home services if agency services are critical to prevent removal from the home); and
- Include signatures of:
  - the parent/caretaker;
  - the child, if cognitively and emotionally able to participate. If the child participated but did not sign the agreement, the county child welfare worker must include an explanation of why the child did not sign;
  - o the county child welfare worker; and
  - o the supervisor.

The county child welfare services agency must engage or make efforts to engage all parents and caretakers in the process of developing the In-Home Family Services Agreement.

When there are two or more households involved on a case, a separate Family Services Agreement must be developed for each household. Exceptions include:

### Guidance - How you should do it

requesting non-secure custody and/or removal of the child from the home, if necessary. The county child welfare worker should explain that the primary goal is to maintain the child safely in the home of the parent/caretaker, but if the child's safety is compromised, the county child welfare services agency will take steps to ensure the safety of the child, which may include filing a juvenile petition.

Utilizing the following techniques will support family engagement and improved FSAs:

- Building on family strengths;
- Discussing with the family ways in which they have successfully solved problems previously;
- Writing goals and objectives using the families' own words, acknowledging their culture, and supporting their ownership;
- Creating concrete, behaviorally specific goals and objectives tailored to the individual and family needs; and
- Tracking progress with the family and celebrating success along the way

See the Family Services Agreement instructions for more requirements on use of this form.

CPS In-Home Services workers should identify extended family members early and assess them for their capacity and willingness to care for the child. Knowing which family members can best meet the child's needs becomes particularly important if the child must be removed.

Meaningful engagement of all family members can be facilitated by

NC CHILD WELFARE MANUAL

### Protocol – What you must do

- A nonresident parent who has not been identified or located
- A staffing determined that a separate <u>Family Services Agreement</u> was not required to address the safety and risk.

If the plan is for parents to provide care in the same home, one plan is appropriate, unless domestic violence is involved.

Input from all family members (parents/caretakers and each child) must be documented in the In-Home Family Services Agreement or justification of why input wasn't included must be documented. If the child participated but did not sign the agreement, the county child welfare worker must include an explanation of why the child did not sign. Attending the CFT by a child is not adequate; their input must be prompted. The parent/caretaker may verbally agree even if he or she refuses to sign the agreement. The county child welfare worker must document that the parent/caretaker has agreed to each need and activity if he or she refuses to sign the agreement. If the parent/caretaker refuses to sign the agreement and verbally refuses to agree to its provisions, the county child welfare services agency has the responsibility to ensure that the child is safe.

Copies of the In-Home Family Services Agreement must be provided to all parties that participated in development.

For CPS In-Home Services, the In-Home Family Services Agreement must be completed in a <u>CFT</u> and:

- Be completed with the family within 30 days of the assessment case decision to Substantiate or a finding of Services Needed;
- Be updated at least every three months thereafter (to coincide with the Family Assessment of Strengths and Needs and Risk Reassessment updates) or whenever family circumstances warrant a change;

Guidance - How you should do it

following **CFT** protocol and guidance.

If a parent/caretaker refuses to sign the In-Home Family Services Agreement, the county child welfare worker should try to address the parent/caretaker's concerns and stress the need for working together to prevent the need for court involvement. The parent/caretaker may verbally agree even if he or she refuses to sign the agreement.

Other signatures may include service providers, community representatives, or family members and friends who have a role with the parent or child and support the plan. These other signatures are optional and not required.

Quarterly assessments of the Family Services Agreement are formal discussions with the parent and Child and Family Team about the progress being made. However, the Family Services Agreement should be considered a "living document". Every contact with the parent should include a discussion of the progress on the Family Services Agreement and a review of any aspect of the TPSA still in effect. The formal assessment should bring few surprises. It is important to document the successes and the items that remain to be accomplished.

As the work with the family progresses, changes to the Family Services Agreement will be necessary. It is important to reiterate with the parent the accomplishments that have been made. This is particularly important if other risk factors have surfaced. Changes to the Family Services Agreement should be indicated on the Agreement throughout the case during contact with the family. The

### Protocol – What you must do Guidance – How you should do it county child welfare worker will also need to address next steps • Be updated if major changes occur that affect the objectives or with the parent at the time of the quarterly review. Of importance activities, or the safety or risk to the child; are the discussions about how long the county child welfare services • Include a review of the TPSA and use of Temporary Safety Provider if agency has been involved with the family, what changes have or still in effect regarding ongoing safety threats; have not been made, and what next steps will be needed. Signed by all parties, including supervisor, within above timeframes. If the parent has been intermittently successful or successful only on If the In-Home Family Services Agreement is not completed within 30 days, minor items and the agency continues to have concerns for the documentation must reflect diligent efforts made by the county child welfare child's safety, see Lack of Progress and Stuck Cases. services agency or rationale for extra time to develop the plan. If the Agreement is not updated within timeframe, documentation must reflect diligent efforts by the county child welfare services agency to engage the family or rationale for continuing the previous plan. Completion of the Family Assessment of Strengths and Needs should NORTH CAROLINA FAMILY ASSESSMENT OF STRENGTHS AND NEEDS not be completed when the Family Services Agreement is The Identified Needs in the In-Home Family Services Agreement must be based developed. The structured-decision making tools drive the on the completed Family Assessment of Strengths and Needs. development of the Family Services Agreement. An exception may occur when strengths or needs are uncovered that were not The North Carolina Family Assessment of Strengths and Needs (DSS-5229) identified during the CPS Assessment and should be addressed in must be completed with all parent(s) (custodian and non-custodial) and/or the FSA. caretaker(s) at the following times during a CPS In-Home Services case: • At the time of the In-Home Family Services Agreement updates; When there is a change in circumstance around risk or safety issues; and Within 30 days prior to case closure. When there are two or more households involved on a case, a separate Family Assessment of Strengths and Needs must be developed for each household. The only exception to this requirement is a nonresident parent who has not been identified or located.

Timeframes	Risk Assessment & Strengths & Needs Assessment		Family Services Agreement	
Within 30 days of case decision	<ul> <li>Review &amp; use of Risk Assessment completed during CPS         Assessment.     </li> <li>Review &amp; use of Family Assessment of Strengths &amp; Needs         completed during CPS Assessment unless additional information         obtained uncovers needs that impact safety and/or risk.     </li> </ul>	&	Development of Family Services Agreement (FSA) in a CFT meeting	
Every 90 days thereafter	<ul> <li>Completion of Family Assessment of Strengths &amp; Need</li> <li>Completion of Risk Reassessment</li> </ul>	&	Update FSA in a CFT meeting	
Change in circumstances that impact safety and/or risk	<ul> <li>Completion of Family Assessment of Strengths &amp; Needs</li> <li>Completion of Risk Reassessment or Risk Assessment.</li> <li>Note: When the change of circumstances results in a new CPS Intake report and CPS Assessment, the CPS Assessment Risk Assessment must be completed and applied to the In-Home Services case, and not the Risk Reassessment.</li> </ul>	&	Update FSA in a CFT meeting	
Within 30 days of case closure	<ul> <li>Completion of Family Assessment of Strengths &amp; Needs</li> <li>Completion of Risk Reassessment</li> </ul>	&	No requirement. Review of the FSA with the family may be an effective way to discuss case closure.	

### Guidance – How you should do it Protocol – What you must do **Domestic Violence DOMESTIC VIOLENCE** The recommended domestic violence scaled Separate Family Services Agreements must be completed with the non-offending parent/adult victim assessment tools (Children's Domestic and the perpetrator of domestic violence. Violence Assessment Tool DSS-5237, Non-Offending Parent/Adult Victim DV Assessment The perpetrator of domestic violence must not have access to the non-offending parent/adult Tool, DSS-5235, DV Perpetrator Assessment victim's Family Services Agreement. Tool DSS-5234) should be considered in ongoing assessment of whether safety and risk Family Services Agreements in domestic violence cases must focus on: factors have been addressed. The o Reducing the risk of child maltreatment; and Personalized DV Safety Plan, DSS-5233, should Strengthening parenting ability. be considered for use and updated with the domestic violence victim parent/caretaker. By including activities that: o Foster perpetrators of domestic violence taking responsibility to stop their acts of There is not a specific timeframe for when the violence and their own behavioral change; and home environment is safe or risk free due to o Enhance the non-offending parent's/adult victim's capacity and willingness to the difficulty in assessing the likelihood that protect the children. the domestic violence perpetrator's violent behavior has ceased. Factors to consider in The capacity and willingness of the non-offending parent/adult victim to take appropriate actions to assessing change in behavior include: protect the child are issues that must be assessed and monitored during the provision of CPS In-Family interaction; Home Services. Criminal behavior; and Environment of the home. The non-offending parent/adult victim must not be held responsible for the domestic violence perpetrator's failure to follow through with services. **CHILD WELL-BEING** Every In-Home Services case must identify and document child well-being within the first thirty days. If not applicable, note why not applicable.

Every well-being need identified must be addressed on the In-Home Family Services Agreement.

Protocol – What you must do	Guidance – How you should do it
HUMAN TRAFFICKING  A child who is sold, traded, or exchanged for sex or labor is an abused and neglected juvenile, regardless of the relationship between the victim and the perpetrator. County child welfare agencies must continue to assess the safety and well-being of children during the provision of In-Home Services, including children suspected or confirmed to be victims of human trafficking.  County child welfare agencies must document in case records and determine appropriate services for children who are believed to be or at risk of being victims of human trafficking.  County child welfare workers must follow North Carolina child welfare policy and practice on Human Trafficking. For additional information about human trafficking see Cross Function Topic: Human Trafficking.	There may be times when a child is a victim of human trafficking, but it was not an allegation in the CPS Intake Report and was not discovered during the CPS Assessment.
<ul> <li>CHILD AND FAMILY TEAM MEETINGS</li> <li>County child welfare agencies must use Child and Family Team meetings during In-Home Services: <ul> <li>To develop the Family Services Agreement (within 30 days of the case decision) to include a review of Temporary Parental Safety Agreement (TPSA) and incorporation into the Family Services Agreement;</li> <li>For quarterly reviews of the Family Services Agreement;</li> <li>To update the Family Services Agreement to address safety or high-risk concerns, including, but not limited to: <ul> <li>Identification of a new safety threat;</li> <li>High risk "stuck cases";</li> </ul> </li> <li>When requested by the family;</li> <li>At critical decision points, to include possible out-of-home placement;</li> </ul> </li> </ul>	CHILD AND FAMILY TEAM MEETINGS Refer to CFT policy regarding introduction of the CFT meeting to the family, discussion relating to who should be a member of the CFT, and documentation regarding this process.  Both the Assessment & In-Home child welfare worker should participate in the initial CFT to develop the Family Services Agreement.  Use of a neutral facilitator is best practice for all CFT meetings. While a facilitator is not required in moderate risk cases, it remains best practice as there are many benefits to a facilitated meeting.  When conducting the Child and Family Team meeting, it is important to allow each participant to discuss their concerns of the recurring

### Protocol – What you must do

- When a child is placed with a Temporary Safety Provider and the parent cannot be located and/or there is no parent to make decisions regarding the child;
- At six months after development of the Family Services Agreement:
  - There is a lack of progress as indicated by no activities completed nor any behavioral changes demonstrated that mitigate risk; or
  - The child(ren) in the care of a temporary provider are unable to return home;
- Prior to and within 30 days of case closure in cases that are repeat recipients of CPS In-Home or received Permanency Planning services to specifically address the plan the family will follow to prevent repeat maltreatment.

A facilitator, who is neither the county child welfare worker for the family nor the supervisor of that child welfare worker, must be used in all cases:

- With a current high-risk rating; and
- For cases open for six months with a lack of progress and/or use of a temporary safety provider.

### Guidance – How you should do it

neglect, as well as if he or she can support the family in hopes of providing safe care for the child.

One of the underlying beliefs of the family-centered approach continues to be that the safety of the child is the first concern. The county child welfare worker should explain that the primary goal is to maintain the child safely in the home of the caretaker, but if the child's safety is compromised, the agency will take steps to ensure the safety of the child. This may include filing a juvenile petition for custody.

If an immediate safety threat is identified, the agency must respond to that threat. See <u>Safety Planning</u> protocol.

### See Lack of Parent/Legal Custodian for more information.

### **LACK OF PROGRESS**

The county child welfare services agency must consider <u>filing a juvenile</u> <u>petition</u> when:

- Efforts to engage a family are not successful; or
- A family refuses to follow through with services; or
- A family participates only marginally, receiving virtually no benefits from the process; or
- Families do not make sufficient and timely progress in addressing the issues that led to the child abuse, neglect, and/or dependency; or

### LACK OF PROGRESS

If there is a lack of progress or behavior change that mitigates <u>safety</u> or <u>risk</u> after three months, there should be a facilitated Child and Family Team meeting to address the behavior change issues, set deadlines for change and to outline the court process.

When conducting the Child and Family Team meeting, it is important to allow each participant to discuss their concerns of the recurring neglect, as well as if he or she can support the family in hopes of providing safe care for the child. A discussion should be held with the family regarding issues of behavior change or lack of that could

### Protocol – What you must do

- A case has been open for six months with a lack of progress, an ongoing TPSA and/or with children are in the care of a temporary safety provider; AND
- The child(ren) continues to be at risk of maltreatment.

The county child welfare services agency must determine if non-secure custody must occur based on if the child(ren) can remain safely in their home.

A county child welfare services agency must intervene through filing of a petition when it determines that the level of care provided by the parent(s)/caretaker(s) is below a minimally sufficient level of care. The minimum sufficient level of care is the level of physical and emotional care that each child must have to grow and develop. The agency must remove children when the family cannot or will not improve the level of care, despite services provided, or when the level of care is so far below an acceptable minimum level that the child is at risk of harm. Evaluation of safety and risk must include consideration of cultural practices that meet the safety needs of the child.

### Guidance - How you should do it

affect the safety and future risk of harm of the children. When discussing issues of behavior change, it is important to discuss the behaviors of the parent/caretaker that are continuing to create risk. Safety and repeat maltreatment concerns must be addressed. Consequences of a lack of behavior change should also be clearly stated so that the alternative process is outlined. The CFT meeting is an opportunity to bring the family, along with both formal and informal supports, to the table to make a plan to keep the child safe, in their community, without court intervention.

At times, despite an agency's best efforts to engage the family and coordinate the necessary remedial services during the provision of CPS In-Home Services, families may not make sufficient and timely progress in addressing the issues that led to the child abuse, neglect, and/or dependency. In these cases, the agency should consider the impact of <u>filing a petition</u> alleging that the child is abused, neglected, and/or dependent as well as the risk to the child(ren) if CPS services were no longer provided.

A petition may be filed, asking for an adjudication of abuse, neglect, and/or dependency and not request removal of the child from the legal custody of the caretaker. This may be the case when dealing with families who, despite diligent efforts made by both the agency and the Child and Family Team, remain uncooperative, refuse to work with the agency, or do not make sufficient or timely progress, but the child is determined to remain safe in their home.

### **Documentation**

Protocol -What you must do Guidance – How you should do it All the following items should be Documentation of CPS In-Home Services must: Describe actions taken, to include but not limited to: included in your case o Home visits, school visits, and any other family member contact; documentation even though the Collateral contacts with extended family, services providers, etc.; supporting documentation may Meetings held and decisions made; be also in the case file: Observations regarding family interaction and relationships, engagement in services and parent a) The date the case was and child behaviors; and assigned to the county child Services or interventions provided, arranged for or coordinated; welfare worker: b) The date any decision-Describe all diligent efforts to make appropriate contacts, if not achieved; making tool was Support the need for continuing agency involvement; completed; Describe the family's progress or barriers toward case goals (through use of Family Services Agreement); c) Any discussion with agency Include supervisor/child welfare worker and group/unit case conferences, including any two-level attorneys regarding the decisions made: case including the date; Provide justification for any missed policy or protocol requirements (missed timeframes, etc.); d) Any court hearings Discuss ongoing safety and/or risk of maltreatment, including the risk level (through use of Risk attended and date Reassessment); attended: Document any new allegations and actions taken; e) Information obtained from Discuss well-being needs of the child(ren); professional providers, for Any other efforts by the county child welfare services agency to achieve child safety and protection, example, medical and family preservation, and prevention of future abuse, neglect, and/or dependency; and mental health diagnosis Be maintained in the case record and be prompt and current within seven days of any case activity or action. and/or medication prescribed; and The following information must be included for each documentation entry regarding a contact or attempted contact: Any meetings/ conferences Date of each contact and name of each person contacted; regarding the case Purpose of the contact: including the date. Significant family/child/parent issues; Type of contact (phone, face-to-face, home visit, etc.) and location for all face-to-face contacts; Individual interview with each child present; Observations regarding each person and the environment for face-to-face contacts; and/or Diligent efforts to make a contact and date of the efforts, what were efforts to make this contact (phone call, home visit but no one home, etc.).

### **Documentation**

### Protocol -What you must do

In-Home Services closing documentation must:

- Support the rationale for case closure;
- Reflect either that the parents or caretakers are willing to provide a safe home and demonstrate their ability to do so, or the agency obtained legal custody or placement responsibility (see next paragraph for additional documentation requirements);
- Indicate that the decision was a shared decision made by the county child welfare worker and the CPS supervisor or supervisor's designee; and
- Include notification to the family in writing that the case is closed within seven days of the agency's decision to close the case.

When a child(ren) must be removed from the home (See <u>Filing a Petition</u>), the case record must document that the county child welfare services agency completed the following:

- Efforts were made to protect the child in their own home and to prevent out-of-home placement;
- Relatives were assessed for willingness and ability to care for the child(ren) and whether such placement would be in the child's best interests;
- Compliance with the following requirements occurred when temporary custody is initiated:
  - o That the child would have been endangered if the county child welfare worker first had to obtain a court order;
  - That the child was returned to the parents or persons from whom the child was removed unless a petition or motion for review was filed and an order for secure or non-secure custody was obtained; and
  - That the parents were notified that they could be with the child(ren) while the court determined the need for secure or non-secure custody.
- The juvenile petition alleges the conditions that required court jurisdiction;
- The non-secure custody order gives specific sanction to a placement other than a licensed provider; that the juvenile petition was filed because the child(ren) was at imminent risk; and that a hearing was held within seven days; and
- If a child is taken into agency custody as a result of an adjudication of undisciplined behavior or delinquency, the required language is in the court order or if appropriate language is not included, that the agency filed a motion to have such language included in the court order.

Case documentation must include completion and processing of a DSS-5027 (to be processed at the initiation and closure of every In-Home Services case) for every identified victim child.

See the Cross Function of **Documentation** for definitions and additional protocol and guidance.

## **New Report (Allegations) During In-Home Services**

Policy	Legal Basis
Any new allegation and/or incident that meets the statutory definition of abuse, neglect, or dependency received at any time during CPS In-Home Services must be documented on the DSS-1402 as a new report and screened through Intake, and the agency must conduct a CPS Assessment.  See Assessment Policy and Protocol.	N.C.G.S.§7B-302 Section 106 (b)(2)(A)(xviii) of the Child Abuse Prevention and Treatment Act(CAPTA)

#### Protocol – What you must do

See Assessments for policy, protocol, and guidance for completing the CPS Assessment.

The report must be assessed independently of the In-Home Services case.

If there is an existing Temporary Parental Safety Agreement (TPSA), the outcome of the Safety Assessment for the new CPS Assessment must be:

- A modification to the existing TPSA to address any new safety threat identified;
- A modification to the existing TPSA if the current TPSA is inadequate to address an existing, ongoing safety threat;
- A new TPSA that incorporates the actions from the existing TPSA; or
- No change to existing TPSA. The current TPSA must continue if:
  - o There are no additional safety threats associated with the new report.
  - o The existing TPSA addresses all safety threats identified.

Any required modifications of the TPSA must occur when the Safety Assessment for the new CPS Assessment is completed.

If the outcome of the new Safety Assessment is that there are no safety threats and that the existing TPSA is no longer required, before terminating the TPSA the county child welfare services agency must:

- Hold a CFT; and
- Modify the In-Home Family Services Agreement.

CASE DECISIONS FOR INVESTIGATIVE ASSESSMENTS (open CPS In-Home cases)

If it is determined that the new allegations are found regarding abuse, neglect, or dependency:

- The finding must be to Substantiate;
- The county child welfare worker must notify the family of the decision; and

## **New Report (Allegations) During In-Home Services**

• The identified safety and risk factors must be incorporated into the existing In-Home Family Services Agreement (DSS-5239).

If it is determined that the there are no safety or risk factors:

- The agency's case decision must be to Unsubstantiate; and
- The county child welfare worker must notify the family of the decision not to substantiate the new allegations but explain that the ongoing
   CPS In-Home Services would continue based on the original allegations until successful completion of the In-Home Family Services Agreement.

#### CASE DECISIONS FOR FAMILY ASSESSMENTS (open cps in-home cases)

If it is determined that the new allegations require CPS In-Home Services:

- The agency's case decision must be Services Needed;
- The county child welfare worker must notify the family of the decision; and
- The identified safety and risk factors must be incorporated into the existing In-Home Family Services Agreement (DSS-5239).

If the only needs that are identified are those that were uncovered during the previous assessment and none related to the new allegations:

- The case decision must be additional Services Not Recommended;
- There must be concise documentation in the record stating that the risk and safety factors related to the original assessment continue and services must continue to reduce the original risk level through the provision of CPS In-Home Services; and
- The county child welfare worker must notify the family of the decision of Services Not Recommended regarding the new allegations but explain that the ongoing CPS In-Home Services would continue based on the original allegations until successful completion of the In-Home Family Services Agreement.

#### **BIRTH OF CHILD ON OPEN IN-HOME SERVICES CASE**

Whenever a child is born in a family open for In-Home Services, a new report must be generated and referred to Intake for screening.

## **Transfer of In-Home Services to Another County**

#### **Policy**

When the family relocates to another county in the state, the agency must request the new county of residence accept the In-Home Services case, and provide CPS In-Home Services to the family.

#### Protocol – What you must do

When a county learns that a family has relocated, and the county has the new address for the family:

- The original county must notify the new county within 24 hours for high risk or 48 hours for moderate risk cases;
- The new county of residence must confirm the family's address within 72 hours;
- The original county must share its entire case record with the new county within seven business days; and
- The new county of residence is responsible for the provision of CPS In-Home Services as soon as the agency is aware that the family has moved into the county, including responsibility for overall case management and updating the Family Services Agreement.

#### **EXCEPTION DUE TO COURT INVOLVEMENT**

When there is juvenile court involvement:

- CPS In-Home Services should not transfer to another county;
- If the original county determines that transfer is appropriate due to the circumstances of the case, then prior to the transfer of custody or a change of venue, a hearing must be held giving each involved county the right to appear and plead their position;
- Should a county elect not to be present at the change of venue hearing, all rights to argue against the transfer are forfeited;
- The county with venue must notify all involved counties of any changes in venue.

#### Guidance - How you should do it

Both counties should discuss whether immediate contact should be made with the family to assure the safety of the child. The child should be seen within 72 hours of the notification to the new county that the family has relocated to their area, unless there is an immediate need for the child and family to be seen,

**END OF CPS IN-HOME SERVICES POLICY, PROTOCOL, & GUIDANCE SECTION** 

# Cross Function Topics

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## **Intensive Family Preservation Services (IFPS Family Service Manual)**

#### Definition

#### INTENSIVE FAMILY PRESERVATION SERVICES (IFPS FAMILY SERVICE MANUAL)

- Provide intensive, in-home crisis intervention services designed to help families with children at imminent risk of being removed from the home;
- Are time-limited (a maximum of six weeks); and
- Are characterized by very small caseloads for workers, 24-hour availability of staff, and the provision of services primarily in the child's home.

#### Protocol – What you must do

## To qualify for IFPS, there must be a child at "imminent risk of out-of-home placement" through:

- Substantiation of child abuse, neglect, and/or dependency or a finding of services needed, and
- Risk rating of high (on Risk Assessment, DSS-5226 or Risk Reassessment DSS-5226).

#### When requesting IFPS, the following forms are to be provided:

DSS-5230 or DSS-5226, and DSS-5027

#### **During IFPS:**

- The IFPS worker is to be a member of the Child and Family Team. This collaboration will assist in prioritizing IFPS activities towards addressing the existing high-risk factors.
- The county child welfare worker must maintain weekly contact with the IFPS worker and document discussion regarding progress towards case activities.
- The ongoing county child welfare worker and supervisor must staff the case and document the frequency of contact between the county child welfare worker and the family/child(ren).

Upon completion of IFPS, the county child welfare worker must facilitate a meeting with the IFPS worker (preferably a CFT) to discuss, with the family, progress achieved toward case objectives. This meeting must occur within seven days of completion of Intensive Family Preservation Services.

IFPS is to provide the county child welfare worker written documentation regarding case objectives and family progress on the objectives.

#### Guidance – How you should do it

IFPS should be considered as an option for all cases in which there is a risk rating of "high."

Contact between IFPS and the county child welfare worker can either be over the telephone, via e-mail, or in person.

## Safety

Policy	Legal Basis
The primary concern of Child Welfare Services is protecting children. When a safety threat (present or impending) is identified, the county child welfare services agency must respond and develop a plan of safety. At no time should	Non-secure custody will only be granted when one or more criteria exist as specified in N.C.G.S. § 7B-503.
a county child welfare worker leave a child in unsafe circumstances. The intent of safety planning is to reach an agreed upon plan with the family that imposes the lowest level of intrusiveness possible while assuring a child's safety.	North Carolina statute N.C.G.S. § 7B-101 (19) defines a safe home as "a home in which the child is not at substantial risk of physical or emotional abuse or neglect."

#### Definitions

#### Safety Threat Defined

A safety threat exists when there are conditions or actions within the child's home that represent the likelihood of imminent serious harm to the child. There are two types of safety threats: present and impending.

- 1) "Present safety threat" refers to an immediate, significant, and clearly observable family condition (severe harm or threat of severe harm) occurring to a child in the present. Present danger is easier to detect because it is transparent and is occurring now. If present danger is observed, the child is not safe.
- "Impending safety threat" refers to threatening conditions that are not immediately obvious or currently active but are out of control and likely to cause serious harm to a child in the near future. Impending danger is covert. Impending danger is a threat that can be reasonably expected to result in serious harm if safety action is not taken and/or sustained. These threats may or may not be identified at the onset of involvement by a county child welfare services agency but are understood upon a more complete evaluation and understanding of the individual and family conditions and functioning.

To be classified as a safety threat, a situation, condition, or behavior must meet the "safety threshold." The safety threshold is the point when a parent's behaviors, attitudes, emotions, intent, or circumstances create conditions that fall beyond mere risk of future maltreatment and have become an actual imminent threat to the child's safety. These conditions could reasonably result in the serious and unacceptable pain and suffering of a vulnerable child.

#### **Definitions**

#### Safety Agreement Defined

A safety agreement/plan is made between a parent and a county child welfare services agency when a child is in immediate danger in their own home because of a safety threat. A safety agreement/plan must be all the following:

- 1) Sufficient to manage safety;
- 2) Tailored to the address the child safety issues that exist within the family;
- 3) Immediately available so that it is capable of being in operation the same day it is created; and
- 4) A plan that includes actions and goals that are specific and measurable.

#### **Due Process Considerations**

Under the United States Constitution, parents have a fundamental right to the care, custody, and control of their children. Safety actions that require the separation or restriction of a parent's access to their child(ren) affect a parent's custodial rights. When a county child welfare services agency interferes with this right, reasonable procedural protections must be in place. This procedural protection often takes the form of a hearing in juvenile court. In certain situations, to protect a child, a county child welfare worker conducting an assessment may be required to perform actions that affect a parent's custodial rights without first providing procedural due process. These instances should be used only to the extent necessary to protect the child and should not continue longer than necessary to assure safety. Procedural protection must be provided within a reasonable period, even when a parent agrees to the infringement on the parent's own custodial right.

Guardians, custodians, caretakers, and other relatives, do not have these same constitutional rights; this due process consideration only applies to birth and adoptive parents.

Protocol – What you must do	Guidance – How you should do it
ASSESSING SAFETY  The Safety Assessment (DSS-5231) must be used during a CPS Assessment and establishes the safety threats for ongoing service needs. The assessment of safety is an ongoing process that starts at the time a case is accepted for a CPS Assessment and continues until case closure.	The Safety Assessment (DSS-5231) is completed during a CPS Assessment. However, the Safety Assessment can be referred to for guidance regarding safety concerns identified during ongoing services.
SAFETY PLANNING	SAFETY PLANNING
An individualized safety agreement must be developed when a safety threat has been identified. The Safety Agreement/Plan must be documented through:	While this is not an exhaustive list, there are four main categories of safety interventions that may

#### Protocol – What you must do

- The Temporary Parental Safety Agreement developed with a CPS Safety Assessment or
- The Safety Agreement developed with a family during a CFT during the provision of CPS services (Assessments or In-Home).

When a Safety Agreement requires modification (i.e., new concerns arise; some safety issues identified have been addressed and others remain) the Safety Agreement must reflect the changes.

As soon as the county child welfare services agency obtains sufficient evidence that the safety threats no longer exist, the agency must dissolve the Safety Agreement.

The Safety Agreement must be signed by:

- A parent (someone with legal authority) and
- The county child welfare worker and
- The county child welfare supervisor.

If applicable, a guardian, custodian, or caretaker, and/or approved Temporary Safety Provider(s) must also sign the agreement. The Safety Agreement must be signed the same day it is developed by the parent and county child welfare worker. The county child welfare supervisor must review and approve the Safety Agreement the same day (within 24 hours). This must be evidenced by:

- A Safety Agreement signed by the county child welfare supervisor or
- Documentation that reflects the joint decision-making process between the county child welfare worker and supervisor and the supervisor's subsequent approval of the plan.

A CFT meeting must be held when a safety threat exists and:

- A Safety Agreement requiring separation or restriction is being proposed or
- Non-secure custody is the only means necessary to ensure safety of the child.

During this CFT meeting, other safety interventions as well as possible Temporary Safety Providers must be discussed.

#### Guidance – How you should do it

be incorporated into a safety agreement:

- 1) Resource support refers to safety actions that address a shortage of family resources and resource utilization (such as obtaining heat, water, electricity, food, child care, etc.), the absence of which directly threatens the safety of the child.
- 2) Social support includes actions that reduce social isolation. Social support may be used alone or in combination with other actions to reinforce and support the capacity of the parents or other caretakers.
- 3) Crisis management is specifically concerned with intervening to halt a crisis and to facilitate problem solving to bring a state of calm to a family. The purpose of crisis management is to quickly control the threat to the child's safety. Crisis management will often be employed along with other safety actions.
- 4) Separation or restriction refers to the removal of any household member from the home for a period or otherwise interfering with a parent's custodial rights. Separation is viewed as a temporary action. Separation may involve, among other things, the child temporarily moving to a safe environment, a friend or relative moving into the home, the protective parent moving with the child to a safe

#### Protocol – What you must do Guidance – How you should do it environment, a parent agreeing not to If a CFT cannot be held prior to making a Safety Agreement involving separation or restriction or have unsupervised contact with the child, filing a petition for non-secure custody, a CFT must be held as soon as possible. a parent agreeing to forfeit decisionmaking authority over the child, or the A Safety Agreement must be used when part of the environment must be controlled to alleged perpetrator agreeing to leave the determine whether there is sufficient evidence to support a case decision finding that the home. reported allegations of abuse, neglect, or dependency occurred. In some cases, it may involve one or more family members leaving the home or an agreement that certain family members At any time while a Safety Agreement is in place, will not have unsupervised contact with other family members. the county child welfare services agency may consider involving the court. When a Safety Agreement involves separation or restriction, the county child welfare services agency must complete an Initial Provider Assessment (DSS-5203) and have it approved by the A CFT meeting may be held at any time during a county child welfare supervisor, prior to the child being in the care of the identified Temporary CPS involvement to address issues of safety Safety Provider. See Temporary Safety Provider regarding ongoing monitoring. planning. WHEN A PETITION IS REQUIRED There are some circumstances when juvenile court involvement (through filing a petition) must occur. When risk to the safety of a child is so great that the agency must protect the child by removing the child from the home, the county child welfare services agency must file a petition including non-secure custody. Although the following is not an exhaustive list, it covers many of the circumstances requiring immediate removal. The juvenile has been abandoned; or The juvenile has serious physical injuries that are not accidental, such as abusive head trauma, internal injuries, or numerous broken bones; or The juvenile has sexual abuse; or The juvenile is exposed to a substantial risk of injury or sexual abuse due to the actions or inaction of the parent, guardian, or custodian; or • The juvenile needs medical treatment to cure, alleviate, or prevent suffering serious physical harm which may result in death, disfigurement, or substantial impairment of bodily functions and the parent, guardian, or custodian is either unable or unwilling to

Protocol – What you must do	Guidance – How you should do it
provide or consent to treatment; or	·
<ul> <li>A safety threat exists and a prior Safety Agreement/plan was executed, but the parent</li> </ul>	
did not adhere to the agreement; or	
<ul> <li>A safety threat exists and the parent's ability to make changes is limited because of</li> </ul>	
limited intellectual ability or a mental health diagnosis; or	
<ul> <li>A safety threat exists and there is no identified alternative caregiver that is willing to</li> </ul>	
protect the child; or	
<ul> <li>A safety threat exists and there is no identified alternative caregiver whose home</li> </ul>	
environment is appropriate; or	
<ul> <li>The parent consents to continuation of the non-secure custody order; or</li> </ul>	
<ul> <li>The juvenile is a runaway and consents to non-secure custody; and</li> </ul>	
<ul> <li>There is a factual basis to believe that no other reasonable means are available to</li> </ul>	
protect the juvenile.	
Additionally, filing a juvenile petition during the CPS involvement must occur when:	
A Safety Agreement is not sufficient to ensure the safety of the child(ren) or	
There is reason to suspect the parent, guardian, or custodian will not abide by the Safety	
Agreement.	
Voluntary Placement Agreements are not appropriate for use in any of the above situations	
regarding immediate removal.	
The filing of a juvenile petition requesting non-secure custody must occur in lieu of a Safety	
Agreement when a child will move to a home in another state, unless specifically allowed by a	
border agreement with the other state. The Interstate Compact on the Placement of Children	
(ICPC) must be followed whenever required by N.C.G.S. § 3800 et. seq. or the ICPC regulations.	
Million and Call allowed a Salar and at London and the control of Salar delibert has a class of the call	
When a safety threat exists and at least one parent has communicated that he or she will not	
agree to a Temporary Parental Safety Agreement or other safety agreement, the county child	
welfare services agency must file a juvenile petition when protective services are refused, regardless of whether the agency requests custody of the child.	
regardless of whether the agency requests custody of the child.	

#### Protocol – What you must do Guidance – How you should do it **VOLUNTARY REQUIREMENT VOLUNTARY REQUIREMENT** Safety Agreements are only available when the parent voluntarily agrees. Only the court may A county child welfare worker should never restrict parents' access to their children, including supervised visitation between a parent and attempt to coerce a parent into agreeing to a that parent's child. Temporary Parental Safety Agreement with threats or promises that would affect the voluntary nature of the Temporary Parental Safety Because a Safety Agreement exists only when it is voluntary, it may be revoked at any time. Revocation by a parent must include notification of the county child welfare services Agreement. An offer of a Temporary Parental Safety Agreement, even when the parent does not agency. agree, may be included as an effort to prevent • The Temporary Safety Provider must communicate their inability or unwillingness to removal when asking the court to find that the continue to care for the child(ren) directly to the county child welfare services agency. agency made reasonable efforts. If a Safety Agreement is modified or dissolved by the county child welfare services agency, the county child welfare services agency must ensure that everyone included in If a Safety Agreement is revoked or dissolved, the the Safety Agreement has been notified as soon as possible. county child welfare services agency should consider: Any time a Safety Agreement is revoked or dissolved, the county child welfare services agency If safety still requires the need for a must: Temporary Safety Provider; Inform all individuals involved with the Agreement, and Scheduling a CFT; Assess safety and act to ensure that the child(ren) is safe. Other options to address remaining safety threats, including if necessary Filing a petition. **MONITORING SAFETY** The county child welfare services agency must monitor all aspects of the Safety Agreement to ensure that the child continues to be safe and the agreement continues to be necessary and voluntary. The county child welfare worker must meet with the parents and the child at regular intervals sufficient to ensure the safety and protection of the child and to monitor progress toward goals. At each contact, it is important that the county child welfare worker assess safety, risk, and any

other concerns that have arisen.

#### Policy

The primary concern of Child Welfare Services is protecting children from maltreatment.

#### Definition

Risk is the likelihood that a child will be harmed (abused or neglected). <u>Safety</u> threats are a subset of risk that represent the likelihood of immediate or imminent serious harm to the child.

#### Risk:

- Occurs on a continuum from mild to severe;
- Includes family situations and behaviors from onset progressing into seriously troubled;
- Applies to aspects of family life relevant to understanding the likelihood of maltreatment;
- Impacts child well-being and safety;
- Is based on an unlimited time frame (could occur any time in the future);
- Is associated with family functioning and behaviors that need to be managed or treated; and
- Requires a judgement about the negative effects on the child from future maltreatment.

Risk assessment is an ongoing process to determine the possibility of future harm to the child. It does not predict when or how serious the harm may be, but rather the likelihood that harm will occur. Risk assessment, based on an examination of factors, attempts to address whether the harm may continue and whether the harm is acute or chronic in nature. It is used as a vehicle for decision making in child maltreatment cases. The risk scales are based on research on cases with "substantiated" abuse or neglect or "services needed" findings that examined the relationships between family characteristics and the outcomes of subsequent abuse and/or neglect. The scales do not predict recurrence; simply the likelihood that a family will have another incident without intervention by the county child welfare services agency.

"Protective capacity" is defined as the ability and willingness to mitigate or ameliorate the identified safety and risk concerns. Protective capacity can be demonstrated by a parent through their statements, actions, and reactions. Protective capacity exists both within the parent/caretaker and within the family environment.

Protocol – What you must do

#### Guidance – How you should do it

#### **MONITORING AND ASSESSING RISK**

Risk assessment is an ongoing process that starts at the time a case is accepted for a CPS Assessment and continues until case closure.

County child welfare efforts must assess the risk and develop a plan to reduce the risk to an acceptable level with a focus on maintaining the child(ren) in the family home.

When assessing for risk, county child welfare workers must observe and document the impact of maltreatment on the child(ren). The worker must use objective language to document the child's behavior or condition and relate that behavior or condition to the identified maltreatment.

#### **ASSESSMENT TOOLS**

The following assessment tools must be completed **accurately and thoroughly**, approved, and signed within the timeframes indicated in the appropriate functional protocol:

- Safety Assessment <u>DSS-5231</u> (Assessments),
- Risk Assessment <u>DSS-5230</u> (Assessments),
- Risk Reassessment DSS-5230 (In-Home),

When assessing risk, a county child welfare services agency should consider:

- CPS history, how long has risk been occurring;
- Parent/caretaker's reaction to and/or explanation regarding the risk (what was the parent/caretaker's intent?);
- Related criminal history;
- Parent/caretaker's willingness to engage and/or agreement with safety and risk planning, (what is the parent's/caretaker's attitude?);
- How severe the potential risk is to the child(ren);
- What is the impact of the potential risk on the child(ren)?
- What is the degree of change needed by the parent(s)/caretaker(s) to remediate the risk?
- What is the timeframe within which the risk is likely to occur?
- What is the protective capacity of the parents/caretakers to address the identified risk?

Families should be involved in the completion of all the assessment tools used by the county child welfare services agency.

While the approach is family-centered, decisions regarding the risk, needs, and strengths are the responsibility of the county child welfare services agency. The outcome of any decision should not be surprising to the family if the county child welfare worker has successfully involved family members.

#### **IMPACT ON CHILDREN**

When assessing for risk, county child welfare workers should be alert for conditions, behaviors, and reactions in children that indicate an impact from maltreatment. In some cases, the impact may be directly and clearly related to the maltreatment, including but not limited to:

- Bruising, burns, bites or broken bones from abuse or neglect;
- Medical conditions caused by a lack of medical care; and/or
- Exposure to an unsafe condition (e.g., young child running across busy street due to lack of supervision).

**Cross Function Topics** (Dec. 2018)

#### Protocol – What you must do Guidance – How you should do it Reunification Assessment DSS-5227 However, sometimes impact is less obvious, and the agency will have to link the maltreatment to the (Permanency Planning), and the conditions/impact on the child. The following observations or conditions regarding a child provide Family Assessment of Strengths and may indicate abuse or neglect: Needs DSS-5229 (Assessments, • Changes in behavior (e.g., a change in school performance, acting out or irrational behavior, In-Home, and Permanency Planning). or change in appetite); Difficulty focusing that cannot be attributed to physical or psychological causes; These tools assess safety and risk for all Hyperactivity, inability to calm themselves; children living in the home throughout a case, Hypervigilance, as if always concerned that something will happen; define service needs of the family, and Anxiety, with symptoms that may include headaches, stomachaches, nightmares, inability to establish the basis for Family Services relax or sleep through the night; Agreements. Overly compliant, passive, or withdrawn; Demanding or aggressive; The tools must be: Reluctance to interact with or be around a specific adult; Based on face-to-face interviews with Attaches easily and quickly to strangers or new adults; and/or observation of parents, Fear, whether stated or demonstrated (e.g., shrinks away from an adult); caretakers, others living in the home, Abuses animals or pets; and children, Based on information gained through Poor hygiene, lack of self-care; Use of alcohol or drugs; collateral contacts, Be reviewed and updated as necessary Runs away; Stealing or other juvenile involvement; when new information is received regarding safety and risk, and Depression; Be signed by the county child welfare Sudden knowledge about drugs or sexual activities; worker and case supervisor to Lack of follow up care for medical, mental health, or other needs; designate two-level review within Repeated incidents of hunger, tardiness, missed appointments, or school absences; or timeframes specified by each Delay in physical or emotional development. functional area. The impact on children from chronic neglect and abuse can be lifelong. The consequences of Assessments must be completed for the experiencing trauma from maltreatment impact a child's ability to cope, which can lead to cognitive

household of the parent(s)/caretaker(s) where

delays and emotional difficulties. Childhood trauma negatively affects the body's nervous and

#### Protocol – What you must do

the safety or risk of maltreatment was alleged or where services are to be provided. When the parent(s)/caretaker(s) have separate households and each parent/caretaker provides care independently, separate assessments based on their household must be considered. If determined that assessments are not required on parent/caretaker household, the justification must be documented.

The North Carolina Family Risk Assessment (Risk Reassessment) of Abuse / Neglect identifies the level of risk of future maltreatment to the child(ren) in the family and determines the level of service to be provided to each family.

The Risk Assessment identifies which families have high, moderate, or low probabilities of continuing to abuse and/or neglect their children. Completing the North Carolina Family Risk Assessment of Abuse / Neglect provides an objective appraisal of the likelihood that a family will maltreat the children in the next 18 to 24 months. The difference between the risk levels is substantial. High-risk families have significantly higher rates than low-risk families of subsequent reports and substantiations and

#### Guidance – How you should do it

immune system development, putting those children at a higher risk of ongoing health problems, even into adulthood. County child welfare workers should keep an open mind about potential symptoms of maltreatment, being careful not to assume the above behaviors or conditions are always indicators of maltreatment.

#### PROTECTIVE CAPACITY

Parent/caretaker protective capacity should be assessed in three domains:

- Behavior characteristics;
- Cognitive characteristics; and
- Emotional characteristics.

Behavioral characteristics are defined as specific actions and activities consistent with and resulting in parenting and protective vigilance. Questions to consider include:

- Does the parent/caretaker have the physical capacity and energy to care for the child? If the parent/caretaker has a disability(ies) (e.g., blindness, deafness, paraplegia, chronic illness), how has the parent/caretaker addressed the disability in parenting the child?
- Has the parent/caretaker acknowledged and acted on getting the needed supports to effectively parent and protect the child?
- Does the parent/caretaker demonstrate activities that indicate putting aside one's own needs in favor of the child's needs?
- Does the parent/caretaker demonstrate adaptability in a changing environment or during a crisis?
- Does the parent/caretaker demonstrate actions to protect the child?
- Does the parent/caretaker demonstrate impulse control?
- Does the parent/caretaker have a history of protecting the child given any threats to safety of the child?

Cognitive characteristics are defined as the parent/caretaker's specific intellect, knowledge, understanding, and perception that contributes to protective vigilance. Questions to consider include:

• Is the parent/caretaker oriented to time, place, and space? (i.e., reality orientation)

Protocol – What you must do	Guidance – How you should do it
are more often involved in serious abuse	<ul> <li>Does the parent/caretaker have an accurate perception of the child? Does the parent/</li> </ul>
and/or neglect incidents.	caretaker see the child as having strengths and weaknesses, or do they see the child as "all good" or "all bad"?
The Risk Reassessment identifies changes in risk after a family has been engaged in	<ul> <li>Can the parent/caretaker recognize the child's developmental needs or if the child has special needs?</li> </ul>
services.	<ul> <li>How does the parent/caretaker process the external stimuli? (e.g., a battered woman who believes she deserves to be beaten, because of something she has done)</li> </ul>
The North Carolina Family Assessment of	Does the parent/caretaker understand their role to provide protection to the child?
Strengths and Needs:  • Evaluates the presenting strengths	<ul> <li>Does the parent/caretaker have the intellectual ability to understand what is needed to raise and protect a child?</li> </ul>
and needs of the family, and	Does the parent/caretaker accurately assess potential threats to the child?
<ul> <li>Identifies family strengths and needs to be utilized in case planning.</li> </ul>	Emotional characteristics are defined as the parent/caretaker's specific feelings, attitudes, and identification with the child and motivation that results in parenting and protective vigilance.  Questions to consider include:
	<ul> <li>Does the parent/caretaker have an emotional bond to the child? Is there a reciprocal connectedness between the parent/caretaker and the child? Is there a positive connection to the child?</li> </ul>
	<ul> <li>Does the parent/caretaker have empathy for the child when the child is hurt or afraid?</li> </ul>
	<ul> <li>Is the parent/caretaker flexible under stress? Can the parent/caretaker manage adversity?</li> </ul>
	<ul> <li>Is the parent/caretaker able to control their emotions? If emotionally overwhelmed, does the parent/caretaker reach out to others or expect the child to meet the parent/caretaker's emotional needs?</li> </ul>
	<ul> <li>Does the parent/caretaker consistently meet their own emotional needs via other adults, services?</li> </ul>
	A statement by the parent/caretaker that he or she has the capacity to protect should be respected but observations of this capacity are equally if not more important. Observations and supporting information include:
	<ul> <li>A history of behavioral responses to crises may indicate what may likely happen.</li> <li>Spontaneous behavior will provide insight into how a parent/caretaker feels, thinks, and acts</li> </ul>

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,	when they are or feel threatened.
	Recognize that a parent/caretaker may initially react in anger or "righteous indignation" and
	that this initial reaction may be appropriate and natural. However, once the initial shock and
	emotional reaction subsides, does the parent/caretaker blame everyone else for the "interference"?
	What are the dynamics of the relationship of and between multiple parents/caretakers? Is
	there domestic violence? What efforts have been made by the victim to protect the child?
	Does the victim align with the batterer?
	<ul> <li>Does the parent/caretaker actively engage in a plan to protect the child from further harm?</li> </ul>
	Is the plan workable?
	Does the parent/caretaker demonstrate actions that are consistent with verbal intent, or are
	their words and actions contradictory?
	Environmental Protective Capacities
	While the assessment of the parent/caretaker's protective capacities is critical, an assessment of
	environmental capacities may also mitigate the safety concerns/risk of harm to a child. Below are
	several categories of environmental protective capacities to be considered.
	<ul> <li>Family/kinship relationships that contribute to the protection of the child;</li> </ul>
	Informal relationships;
	Agency supports;
	Community supports;
	Financial status;
	Spiritual supports;
	For American Indians, the tribe; and
	<ul> <li>Concrete needs being met (e.g., for food, clothing, shelter).</li> </ul>
	Scaling is a great way to assess risk with a parent/caretaker. When using scaling questions, the
	county child welfare worker needs to anchor the scale with specific descriptors for high and low
	numbers. The county child welfare worker should plan to ask follow up questions. Identifying the
	number is just the beginning; the real value of scaling is in the follow-up questions. What does the
	parent/caretaker think makes it that number? What's one thing they could do to lower the risk?

Protocol – What you must do	Guidance – How you should do it
RISK PLANNING  Family Service Agreements and safety agreements/plans must be individualized based on the level of risk. Refer also to Safety for requirements for safety planning.  When there is severe potential risk to the child(ren) and/or severe potential impact on the child(ren), the county child welfare services agency must determine if an intervention is necessary.	RISK PLANNING  For ongoing cases, risk planning should be addressed by the activities in the Family Services Agreement.  An intervention to address a severe potential risk, or risk with severe potential impact, could occur through development of a plan or holding a CFT. A plan may be required to reduce the risk even if a current safety threat is not present. Filing a petition for custody may be necessary in some circumstances for the protection of the child(ren).

## **Collateral Contacts**

#### **Legal Basis**

N.C.G.S. § 7B-302 (c) states: "in performing any duties related to the assessment of the complaint or the provision or arrangement of social services, the director may consult with any public or private agencies or individuals, including the available state or local law enforcement officers who shall assist in the assessment and evaluation of the seriousness of any report of abuse, neglect, or dependency when requested by the director. The director or the director's representative may make a written demand for any information or reports, whether or not confidential, that may, in the director's opinion, be relevant to the protective services case. Upon the director's or the director's representative's request and unless protected by the attorney-client privilege, any public or private agency or individual shall provide access to and copies of this confidential information and these records to the extent permitted by federal law and regulations."

#### Protocol – What you must do

A collateral contact is any person(s) identified as having information relevant to the CPS case or other persons or agencies known to be currently involved with the family or known to have knowledge of the situation. This includes, but is not limited to:

- Medical and mental health providers. When a child is alleged to have a medical or mental
  health condition, disease, or illness relevant to the allegation, the county child welfare
  services agency must consult the medical or mental health provider treating the condition.
  This consultation must be focused on determining the family's assertions about that medical
  or mental health condition, or there must be justification for why this was not done.
- Educational providers.
- Collateral sources provided by the family. The county child welfare worker should ask the
  family for collateral information sources. These contacts should be people who can provide
  reliable information concerning the child and family (i.e., not simply character references).
  This would include, but not be limited to:
  - o Extended family members,
  - Friends,
  - Community members, and
  - o Faith community members.
- Reporters/intake form collaterals.

#### Guidance - How you should do it

#### **Professional Collateral Contacts**

It is expected that professional service providers and agencies will share concerns about the family with the family members themselves. When a professional collateral is to be contacted, whether provided by the reporter, the family, or the county child welfare worker, the parent/caretaker should be given the option to be present for this collateral contact. In those instances, when the parent chooses not to be present, the county child welfare worker should advise the parent of the information gathered from that collateral source.

#### Non-Professional Collateral Sources

The parent will be with the county child welfare worker when contact is made if the parent chooses, and if the safety of the nonprofessional collateral information source is

#### **Collateral Contacts**

Protocol – What you must do

The following case participants must be contacted but are not considered collateral contacts:

- Placement provider, including but not limited to:
  - o Foster care providers, including residential providers,
  - Kinship providers, and
  - o Temporary Safety Providers.
- Parents or caretakers, including non-residential parents.

The county child welfare services agency must exercise discretion in the selection of collateral sources to protect the family's right to privacy and the confidentiality of the report.

Parents must be advised of any professional collateral that will be contacted and their permission obtained to talk to that collateral. If the parent refuses permission, the county child welfare worker must first discuss the reason for the parents' refusal and try to gain their permission. Parents must be advised of any professional collateral that will be contacted during the assessment. The county child welfare worker should explain the reason why the collateral is necessary based on the reported concerns and the statutory obligation to make a thorough assessment. The parents' concerns should be noted, and all information gathered in the assessment will be considered in the case decision.

The court may designate certain local agencies authorized to share information concerning juveniles. Agencies that are so designated must share, upon request, information that is in their possession that is relevant to any case in which a juvenile petition is filed alleging abuse, neglect, dependent, undisciplined, and/or delinquent and must continue to do so until the juvenile is no longer subject to the jurisdiction of juvenile court.

Documentation regarding collateral contacts must include:

- Whom the county child welfare worker talked with, when, and what observations have been made regarding:
  - Safety and risk of maltreatment, and
  - The family's progress or barriers toward case goals, and
- Attempts to contact a collateral contact.

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not compromised as a result. The county child welfare worker should contact the non-professional collateral information source to determine whether that individual has any concern about his/her own personal safety if the parent and county child welfare worker contact them together. If that collateral expresses no concern for his/her own personal safety, the parent should be given the option of being present during the contact.

## **Diligent Efforts**

#### **Legal Basis**

10A NCAC 70A.0105 regarding children states: "the director shall make diligent efforts to locate the alleged victim child or children until such efforts are successful or until the director concludes that the child or children cannot be located. Diligent efforts shall include, but not be limited to, visits to the child's or children's address at different times of the day and on different days. All efforts to locate the child or children shall be documented in the case record."

N.C.G.S.§ 7B-505(b) regarding diligent efforts to notify identify and notify relatives of child in agency custody

Protocol – What you must do	Guidance – How you should do it
LOCATING VICTIM CHILDREN AND VICTIM CHILDREN'S FAMILY	
·	To locate a parent that is in prison, contact the  NC Department of Public Safety Combined Records. Contact numbers and addresses for specific prisons can be found on the NC Division of Prisons website http://www.doc.state.nc.us/dop/index.htm. All inmates have a case manager or county child welfare worker that can assist in contacting a prisoner.  County child welfare agencies are expected to be creative and flexible in determining the whereabouts of children, families, and/or parents who are not located by routine means.  A diligent efforts guide is available for use.
<ul> <li>Contact with extended family members,</li> <li>Initial and ongoing discussion with children and known parents regarding any contact with absent parents or missing family members;</li> <li>Review of past CPS records or another agency history (NC FAST);</li> <li>Contact with utility providers and landlord(s);</li> <li>Contact with service providers, public and private;</li> </ul>	

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# **Diligent Efforts**

Protocol – What you must do	Guidance – How you should do it
<ul> <li>Contact with reporter or other collateral contacts;</li> <li>Contact with current or past employer(s);</li> <li>Contact with Child Support, vital records, check of civil records (including VCAP);</li> <li>Review of police reports, criminal history (DOC, NC and federal inmates, sex offender registry), court calendars check, contact with parole officers, etc.;</li> <li>Review of internet searches (WhitePages, Anywho, etc.); and</li> <li>Review of social media (Facebook, etc.).</li> </ul>	
Diligent efforts to locate a victim child, victim child's family member or the victim child's family must continue throughout an open case. A case staffing, including supervisor approval, must occur:  • To determine the frequency of diligent efforts for each case based on the safety and risk, and  • Prior to ceasing diligent efforts.	
IDENTIFYING AND LOCATING EXTENDED FAMILY MEMBERS	
Diligent efforts to identify and locate extended family members must occur at least once a month throughout an open case. See <a href="Extended Family">Extended Family</a> . The same listing of diligent efforts described above pertains to identification and location of extended family members.	
<ul> <li>Documentation in the case file must include:         <ul> <li>What diligent efforts were made by the county child welfare services agency to locate the child/family;</li> <li>What the county child welfare services agency considers as sufficient diligent efforts for each case. The documentation must support the decisions by the agency regarding the frequency and length of time that diligent efforts continue.</li> </ul> </li> </ul>	

#### Policy

The agency must make reasonable efforts to protect the child(ren) in their own home and to prevent placement.

A county child welfare services agency must file a petition requesting adjudication of abuse, neglect, and/or dependency:

- When safety related circumstances necessitate the need for immediate removal;
- Due to the family's unwillingness to accept critically needed services and those services are necessary to keep the family intact; or
- When despite agency efforts to provide services, the family has made no progress towards providing adequate care for the child and those services are necessary to keep the family intact.

For the 2<sup>nd</sup> and 3<sup>rd</sup> bullet above, the petition may be filed with or without requesting non-secure custody, depending on the circumstances that exist in the family at the time.

#### **Legal Basis**

Under N.C.G.S. § 7B-302(c), a county child welfare services agency is required to file a petition for the protection of the child when the parent, guardian, custodian, or caretaker refuses to accept the protective services provided or arranged by the county child welfare services agency. This petition may be filed with or without requesting non-secure custody, depending on the circumstances that exist in the family at the time.

When preparing the Juvenile Petition alleging abuse, neglect, and/or dependency, N.C.G.S. § 7B-402 states, "The petition shall contain the name, date of birth, address of the juvenile, the name and last known address of the juvenile's parent, guardian, or custodian, and allegations of facts sufficient to invoke jurisdiction over the juvenile." N.C.G.S. § 7B-404 allows for the authorization of a magistrate by a judge when the clerk's office is closed.

N.C.G.S. § 7B-406 reads, "Immediately after a petition has been filed alleging that a juvenile is abused, neglected, or dependent, the clerk shall issue a summons to the parent, guardian, custodian, or caretaker requiring them to appear for a hearing at the time and place stated in the summons."

In extreme safety situation, N.C.G.S. § 7B-500(a) provides the county child welfare worker authority to take temporary physical custody without a court order if there are reasonable grounds to believe that the juvenile is abused, neglected, and/or dependent and that the child would be injured or could not be taken into custody if it were first necessary to obtain a court order.

In cases in which custody of the child has to be removed from the caretaker due to the immediate safety needs of the child, the agency is authorized to obtain an order for non-secure custody under N.C.G.S. § 7B-502. Non-secure custody will only be granted when one or more criteria exist as specified in NCGS § 7B-503.

N.C.G.S. § 7B-504 explains that the Order for Non-Secure Custody shall be in writing (form AOC-J-150) and directs a local law enforcement officer the authority to assume custody of the juvenile and to give a copy of the custody order to the juvenile's caretaker.

Policy	Legal Basis
	Under N.C.G.S. § 7B-505, the court may place the child in a foster home or facility, with a relative, or with nonrelative kin. The Adoption and Safe Families Act (and § 7B-505(b)) includes the following statement: "In placing a juvenile in non-secure custody, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that placement with the relative would be contrary to the best interest of the juvenile."
	The county child welfare services agency may request custody under <u>N.C.G.S. § 7B-903</u> at the dispositional hearing following adjudication.
	N.C.G.S. § 7B-904 statute specifically sets the procedure governing the contempt proceedings. Failure to comply with the order of the court may lead to the parent being found in civil or criminal contempt.
	All state and county agencies must comply with the Multiethnic Placement Act of 1994, as amended by the Interethnic Adoption Provisions of 1996 (MEPA-IEP). The Multiethnic Placement Act is designed to "prevent discrimination in the placement of children in foster care and adoption on the basis of race, color, or national origin; decrease the length of time that children wait to be adopted; and facilitate the identification and recruitment of foster and adoptive parents." The Act prohibits states or agencies from delaying or denying the placement of any child on the basis of race, color, or national origin. Further, any consideration of race or ethnicity must be done in the context of individualized needs of the child, with the rationale specifically documented in the placement record.
	N.C.G.S. § 7B-101 statute defines reasonable efforts as: "The diligent use of preventive or reunification services by a department of social services when a juvenile's remaining at home or returning home is consistent with achieving a safe, permanent home for the juvenile within a reasonable period of time. If a court of competent jurisdiction determines that the juvenile is not to be returned home, then reasonable efforts means the diligent and timely use of Permanency Planning Services by a department of social services to develop and implement a permanent plan for the juvenile."

#### **FILING A PETITION**

This section specifies how to file a petition for adjudication for abuse / neglect / dependency with or without filing for non-secure custody. See CPS Assessment policy for petitioning regarding Refusal to Cooperate with / Obstruction of a CPS Assessment.

When a county child welfare services agency determines that a petition is needed for the protection of a child alleged to be abused, neglected, or dependent, the petition must be drawn by the director or their designee, verified before an official authorized to administer oaths, and filed by the clerk, recording the date of filing. Whether removal of the child is required, the Juvenile Petition (form AOC-J-130) is filed with either the local clerk of court's office or, when the clerk's office is closed, with the local magistrate's office. Using the Administrative Office of the Courts (AOC) Juvenile Petition (form AOC-J-130) ensures that all of the information required is captured.

When a child is placed outside their county of residence as the result of a TPSA or Conflict of Interest (COI), whether during a CPS Assessment or In-Home Services, this does not change the original venue (resident county) when filing a Juvenile Petition.

Along with Juvenile Petitions, a Juvenile Summons and Notice of Hearing must also be filed (form <u>AOC-J-142</u>). The Juvenile Summons also contains the following information:

- A parent's rights to legal representation;
- In many districts, information relative to the date, time, and location of a prehearing conference or child planning conference;
- If the agency has assumed custody of the child or children when filing a petition, information related to the hearing on need for continued non-secure custody (7-day hearing);
- Information that the dispositional order (or any subsequent order) may require certain activities of either the parent or the juvenile or may even remove the juvenile from the parent's custody;
- Information related to the local law enforcement officer's ability or inability to serve the summons, petition, affidavit as to the status of a minor child, and order for non-secure custody (if applicable) on the persons identified within the summons;
- A notice to parents, guardians, or caretakers that they may be held in contempt of court if they fail to show, without reasonable cause, at the hearing specified; and
- An additional notice that with the service of the summons on the parents, guardians, or caretaker the court system has obtained jurisdiction over them and that their failure to comply with any court order may result in the court issuing a show cause order for contempt.

Juvenile Petitions should also include information relative to the agency's knowledge about issues including:

- Paternity or information on absent / missing parent(s);
- Known relatives able and willing to provide care for the child(ren);

- Child's Mexican heritage;
- <u>ICWA</u> related issues;
- MEPA related issues;
- Information regarding the parent's military affiliation (<a href="http://www.nccourts.org/Forms/Documents/1664.pdf">http://www.nccourts.org/Forms/Documents/1664.pdf</a>) Service Members Civil Relief Act Affidavit; and
- Siblings or other juveniles remaining in the home and any specific findings of the assessment of the juveniles or any actions taken to secure the protection of the juveniles.

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<ul> <li>Any petition initiated by a county child welfare services agency must:</li> <li>Clearly state all the conditions that would invoke the court's jurisdiction; and</li> <li>Contain sufficient information to make a legally valid case.</li> </ul>	Parental behavior alone does not constitute a basis for a petition or non-secure custody. There is a basis for agency intervention only when the parent's behavior causes harm or risk of harm to a child(ren).
A county child welfare supervisor (or another county manager position) must approve the decision to file a petition prior to filing a petition.	County child welfare workers should consider the situation and its effect on the child before exercising the right to intervene, and most especially the need to remove a child. County child welfare workers should consider the possibility of first reducing the risk of harm to the child through the provision of services in the home. In making the decision whether to remove a child, county child welfare workers should evaluate the risk of harm to the child in the home compared to the harm that will be caused by the removal.  County child welfare workers should consider staffing the case with the county child welfare services agency's designated attorney prior to the decision to file a petition.
SAFETY CIRCUMSTANCES REQUIRING NON-SECURE CUSTODY See Safety for list of circumstances requiring non-secure custody.	SAFETY CIRCUMSTANCES REQUIRING NON-SECURE CUSTODY The initial decision to remove the child should be based on whether

**Cross Function Topics** (Dec. 2018) *NC CHILD WELFARE MANUAL* 

#### Protocol – What you must do

#### Temporary Custody in Extreme Safety Situations

In an extreme safety situation, the county child welfare worker must take temporary physical custody without a court order if there are reasonable grounds to believe that the juvenile is abused, neglected, and/or dependent and that the child would be injured or could not be taken into custody if it were first necessary to obtain a court order. The county child welfare worker must arrange for the placement, care, supervision, and transportation of the juvenile while in the temporary custody of the county child welfare worker.

Upon notification by the county child welfare worker of the extreme safety situation, the agency director or their designee determines whether to file a petition for non-secure custody. If no petition is filed, the child must be returned to the parent from whom he or she was removed. When taking a juvenile into temporary custody, the agency must:

- Notify the parent, guardian, or custodian that the juvenile has been taken into custody and advise the caretaker of the right to be present with the juvenile until a determination is made of the need for nonsecure custody (county child welfare worker must make every reasonable effort to notify the caretaker; however, failure to notify the caretaker that the juvenile is in temporary custody is not be grounds for release of the juvenile);
- Release the juvenile to the parent, guardian, or custodian when the need for custody no longer exists; and
- File a petition within twelve (12) hours and obtain an order from the district court judge for non-secure custody if the need for nonsecure custody exists.

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it is safe for the child to remain in the home. Criteria determining safety should be objective and behaviorally specific and documented. The documentation should include terms that describe specific behaviors and patterns of parental care which have resulted in, or are likely to result in, harm to the child.

Removal of a child from his home has negative consequences for the child, even when necessary to protect the child's safety.

Therefore, removal should be approached with great caution.

Removal will never be in the child's best interest unless the removal is part of an overall plan, not only for safety but also for a timely, appropriate and permanent resolution.

County child welfare agencies are strongly encouraged to record the allegations of fact regarding the caretaker's neglectful and/or abusive behavior along with allegations of fact of the harm this neglectful and/or abusive behavior has caused to the children. Both should be stated in a plain, concise, and objective manner. Petitions should also state the severity of harm and explain how the behavior of the caretaker has resulted in the children's condition. The petition should also state the ability and willingness of the caretaker to adequately care for the child and, if appropriate, any services the parents have been offered but have refused. Petitions should also specifically state the efforts the agency made with the family to prevent the need for removal of the child. Finally, the petition should state clearly that the children need the court's protection by citing any relevant statutes.

These petition statements should be broad enough to allow introduction of all evidence that the agency considers important to

Protocol – What you must do	Guidance – How you should do it
	the case. Statements should only include what the agency believes
	to be facts in the case, not observations or opinions held by others.
	County child welfare workers should be aware that while only those
	allegations that rise to level of abuse, neglect, and/or dependency
	are to be included on the petition, some allegations might support
	more than one category. County child welfare workers should, in
	consultation with their agency's legal counsel, thoughtfully examine the benefits and the drawbacks to whether to petition for abuse,
	neglect, and/or dependency.
	riegiect, and/or dependency.
PETITION REQUIREMENTS REGARDING PARENT/CARETAKER SERVICES	
Whenever a juvenile is removed from the home of a parent, guardian,	
custodian, stepparent, or adult relative entrusted with the juvenile's care due	
to physical abuse, the director must conduct a thorough review of the	
background of the alleged abuser or abusers. This review must include a:	
Criminal history check and	
Review of any available mental health records.	
If the review reveals that the alleged abuser or abusers have a history of violent	
behavior against people, the director must petition the court to order the	
alleged abuser or abusers to submit to a complete mental health evaluation by	
a licensed psychologist or psychiatrist.	

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Protocol – What you must do	Guidance – How you should do it		
UNWILLINGNESS TO ACCEPT CRITICALLY NEEDED SERVICES OR DESPITE			
AGENCY EFFORTS TO PROVIDE SERVICES OR NO PROGRESS HAS BEEN MADE			
TOWARD PROVIDING ADEQUATE CARE FOR THE CHILD			
The Juvenile Petition (form <u>AOC-J-130</u> ) filed by county child welfare agencies in situations above is the same petition filed when the agency is seeking			
custody. The petition can be filed without an Order for Non-secure Custody			
(form AOC-J-150) if the county child welfare services agency determines that			
removal of the child(ren) from the home is not required due to safety.			
removal of the dimatery from the nome is not required ade to safety.			
Upon an adjudication finding that the juvenile is abused, neglected, and/or			
dependent, a dispositional hearing is held. At the dispositional hearing, the			
court can require the caretaker to engage or comply with actions or services			
to remediate or remedy behaviors or conditions that led or contributed to			
the juvenile being adjudicated as abused, neglected, and/or dependent.			
Filing a petition requesting adjudication of abuse, neglect, and/or dependency			
due to a lack of progress or engagement does not have to involve non-secure			
custody. An individualized decision must be made for each case about the need			
for court involvement with or without custody based upon whether removal of			
the child(ren) from the home is necessary for their protection.			
If the child has been adjudicated abused, neglected, and/or dependent and, at			
a later date, the agency decides that non-secure custody is necessary to protect			
the child, the agency must ensure that the non-secure custody order removing			
the child contains language stating that the removal is in the child's best			
interest or that the child remains in the home is contrary to the welfare of the			
child. This involves removing the child after a hearing on custody or, if non-			
secure custody grounds exist, obtaining an ex-parte non-secure custody order.			

Protocol – What you must do	Guidance – How you should do it
NOTIFICATION  The county child welfare services agency must notify the following when a juvenile petition is filed. This includes, but is not limited to:  • All named respondents (parents, caretakers);  • Within 30 days, adult relatives (grandparents, great-grandparents, siblings, nieces, nephews, aunts and uncles). See Permanency Planning policy. This notification must occur even if the child is placed with a relative or fictive kin at the time when the county child welfare services agency petitions for custody.	
Notification Of Mexican Parentage  The county child welfare services agency must inquire at the time the decision is made to take custody whether a child has any Mexican parentage. The county must notify the Mexican Consulate within 10 days of the decision to take custody the following information:  • The full name of the child; • The child's date of birth; • The full name of the parent or custodian; and • A name and phone number of the county child welfare worker directly responsible for the case.  ICWA  See ICWA for additional notification requirements for American Indian children.	
COURT HEARING  A hearing must occur within seven days when a child is removed from home by a non-secure order and may be postponed for no more than 10 business days with the parent's consent. The non-secure order must give specific sanction for a placement other than a licensed placement provider.	

## Placement (or Placement Change) Preparation and Follow-Up

Protocol – What you must do

#### PREPARING PARENTS AND CHILDREN

The parents must be appropriately prepared for placement of their children into agency custody by explaining:

- The reason for the removal;
- Appropriate details about the placement provider;
- What to expect from the placement provider and county child welfare worker;
- How to reach the county child welfare worker and/or agency;
- When the next contact with the child will occur; and
- The legal process.

The *Understanding Foster Care – A Handbook for Parents* (DSS-5201) must be provided to the parents.

The child must be prepared for placement into agency custody based on their level of understanding by explaining:

- The reason for the removal;
- Appropriate details about the placement provider;
- What to expect from the placement provider and county child welfare worker;
- How to reach the county child welfare worker and/or agency;
- When the next contact with their parents will occur; and
- When the next contact with their siblings will occur.

For youth ages 12-17 entering county child welfare custody, a copy of the *Understanding Foster Care – A Handbook for Youth* (DSS-1516) must be provided to the youth.

Guidance - How you should do it

#### PREPARING PARENTS AND CHILDREN

Preparing children and parents for placement can be accomplished even when the removal is an emergency. County child welfare workers need to enlist the cooperation of the parent in helping the child understand the need for a new living arrangement. If the parent cannot do this, the county child welfare worker must take this role with the child. Even very young children can understand that a change is being made and that the parent cannot care properly for the child at this time.

It is generally helpful if the county child welfare worker can provide pictures of the placement provider when the child does not know the provider. This can be done on the way to the foster home and can help the child begin to master the move.

Young children have a different concept of time and they have vivid imaginations. In strange surroundings, they imagine that terrible things have happened to the parent or that they will never see members of the family again. The county child welfare worker is the child's link to his family in the first few hours of the move.

Through the eyes of the child, it is traumatic to be removed from parents and home. To be separated from siblings adds to the impact of loss and trauma. When siblings can remain together in an out-of-home placement, there can be a greater sense of continuity of family. Frequently, older children will have had some responsibilities for caring for younger siblings when in their own home, and they may feel worried and protective regarding these siblings if separated from them. Likewise, the younger siblings may have looked to their older siblings for comfort and guidance.

## Placement (or Placement Change) Preparation and Follow-Up

Protocol – What you must do

#### PREPARING PLACEMENT PROVIDERS

The placement provider must be appropriately prepared for the placement by providing the following:

- Medical information about the child;
- Any medications, glasses, hearing aids, etc.;
- Any upcoming appointments the child(ren) will need to attend;
- Necessary information regarding the child's educational needs;
- Specific information regarding the child's behaviors;
- · Any other strengths and needs of the child; and
- Any other information that will make the transition less traumatic for the child(ren).

Placement providers must be provided county child welfare services agency contact information.

Placement providers have a need to know the HIV status of children in their care. Infections or viruses that are less serious in a non-infected child can be fatal to an HIV-infected child, and placement providers must be aware of symptoms that require immediate medical attention. However, prior to disclosure of a child's HIV status, child welfare agencies must consider and protect the child's right to confidentiality. While concern for confidentiality exists throughout the service delivery system, information regarding persons infected with HIV requires special consideration. This is due to the potential social and psychological damage that can be caused by inappropriate sharing of such information.

If the child is in the legal custody of the county child welfare services agency, the county child welfare worker must provide the placement provider with the Health Summary Form – Initial (DSS-5206) at the time of placement.

Guidance - How you should do it

#### PREPARING PLACEMENT PROVIDERS

Before a child is placed with prospective placement providers, the provider should be adequately prepared and have appropriate knowledge and skills to provide for the needs of the child.

Any information regarding the child's bedtimes, routines, favorite foods, etc. that was gathered from the parent(s) should be shared with the placement provider at the time of placement. Knowledge of such things can help the child feel more comfortable.

It is important for the placement provider to know what may be expected from the child behaviorally to respond appropriately to those behaviors.

The county child welfare worker should also inform the placement provider of the concurrent permanency planning process for the child and of possible concurrent plans for achieving permanence for the child. The foster parent should be informed of their role in planning for the child in partnership with the agency and the birth family.

At the time of placement, when the county child welfare services agency provides agency contact information, the placement provider should be reminded to contact the agency when, but not limited to:

- Any child injury or medical issue;
- Any child significant behavioral issue;
- Any disclosure by the child regarding incidents of abuse and/or neglect;
- Any scheduled or canceled child appointments; and/or
- Any challenge that could have an impact on the stability of the placement.

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## Placement (or Placement Change) Preparation and Follow-Up

Protocol – What you must do

#### **PLACEMENT OF CHILDREN**

When removal from the home is required, the agency must arrange for and maintain a single, stable living arrangement for the child. The agency must first assess:

- Whether any relatives are willing and able to care for the child, and
- The extent to which the placement with a relative is in the best interest of the child.

The Initial Provider Assessment (DSS-5203) and the Comprehensive Assessment (DSS-5204) and the Comprehensive Assessment Instructions (DSS-5204ins), along with criminal and other background checks, must be used to assess relatives/kinship care providers. See Using Kinship Provider.

The assessment of any identified placement must be sufficiently thorough to allow the court to make an informed decision. The judicial process must be directed toward the goal of ensuring a safe, permanent home for the child within a reasonable time.

Prior to placement with a relative outside North Carolina, the placement must be in accordance with the Interstate Compact on the Placement of Children.

If a relative cannot be identified as an appropriate placement for the child, a placement resource must be chosen for the child(ren) that ensures that the child is placed:

- In the least restrictive setting;
- In the most family-like setting;
- In close proximity to the parent's home; and
- In a setting that is consistent with the safety and best interests, strengths, and special needs of the child.

Guidance – How you should do it

PLACEMENT OF CHILD(REN)

Carefully choosing the best placement resource is critical to the goal of one single, stable, safe placement within the child's own community.

When children cannot be assured safety in their own homes, the best alternative resource can often be found within the extended family and other "kin." Kinship is the self-defined relationship between two or more people and is based on biological, legal, and/or strong family-like ties. Parents and guardians facing the risk of child placement should be given a reasonable opportunity to identify and come together with their kinship network to plan for and provide safety, care, nurture, and supervision for the child. The agency has the responsibility of assessing the suggested resource to assure that the child will receive appropriate care.

At the first conversation with relatives or kin about having a child(ren) placed with them, it is critical that a thorough discussion about all options occurs. A critical piece of information for the relative or kin considering taking the child(ren) into their home at the time of non-secure custody is the possibility of becoming a licensed foster parent or for adoption should the plan for reunification not be achieved. This conversation should occur during the kinship care assessment as well as when any changes in the planning occur.

Whether licensed as a foster home or not, kinship care providers should be valued and treated as partners with the birth family and the agency. This includes notifying relatives providing care for a child of any court review or hearing to be held about the child and of their opportunity to be heard in court.

#### Protocol – What you must do

Documentation must reflect the diligent efforts made to provide a placement that meets the above criteria or reasons why this is not possible. Carefully choosing the best placement resource is critical to the goal of one single, stable, safe placement within the child's own community.

Out-of-state placements must comply with the <u>Interstate Compact</u> on the Placement of Children (ICPC). County child welfare agencies must:

- Consider in-state and out-of-state options when making reasonable efforts to place the child in accordance with the permanent plan and to finalize the permanent plan; and
- Consider in-state and out-of-state permanent placement options at permanency hearings. (If a child is in an out-of-state placement at the time of the hearing, the permanency hearing must determine whether the out-of-state placement continues to be appropriate and, in the child's, best interests.)

A child must only be moved when it is in their best interest and there are clear indicators documented to support the necessity of the move.

### Guidance – How you should do it

Kinship care providers may not be aware of the impact of abuse and may be reluctant to agree to a non-corporal punishment policy. The agency should discuss and formalize a child-specific alternative discipline plan for children in agency custody.

County child welfare workers should use family-centered practice tools that focus on a mutual sharing of information among agency staff, other professionals, the family, and their kinship network. Families, along with their kinship network, should be fully involved in the decision-making process from the point of initiation of services so that the resources and wisdom of the family and its culture can be tapped. The family's understanding incorporates an historical perspective of the problems faced by the family, as well as their efforts to remedy those problems. They can confront the problems and help provide realistic supports needed to help the child and their family of origin move toward healing.

Placement of children under 12 years of age in group care should only be considered after other, less restrictive and/or more family-like options have been seriously pursued. Residential/group care should only be used when it clearly meets the well-being needs of the child and no other family setting is available for that child.

In addition, the federal Child and Family Services Review assesses (in Permanency Outcome 2) the state's performance in (1) placing children in county child welfare custody in close proximity to their parents and close relatives; (2) placing siblings together; (3) ensuring frequent visitation between children and their parents and siblings in county child welfare custody; (4) preserving connections of children in county child welfare custody with extended family, community,

Protocol – What you must do	Guidance – How you should do it
	cultural heritage, religion, and schools; (5) seeking relatives as potential placement resources; and (6) promoting the relationship between children and their parents while the children are in county child welfare custody.
<ul> <li>EDUCATIONAL STABILITY</li> <li>Placement of a child must consider the appropriateness and proximity of the current educational setting. To comply with this requirement the county welfare agency must:         <ul> <li>Coordinate with the local educational agency to ensure that a child remains in their current school, or</li> <li>If remaining in that school is not in the child's best interest, assure immediate enrollment of the child in a new school with all educational records provided.</li> </ul> </li> <li>When a county child welfare services agency takes custody of a child, a Best Interest Determination (BID) meeting regarding the child's school placement must occur prior to a change in school. If the BID meeting does not occur prior to the child's new placement, a BID meeting must be scheduled within five school days after the child's placement.</li> <li>The Foster Child Notification of Placement (Change) Form (DSS-5133) must be provided to the child's current school. See DSS-5133ins.</li> <li>When an emergency placement requires a school change prior to holding a BID meeting, the Foster Child Immediate Enrollment Form (DSS-5135) must be provided to the new school. See DSS-5135ins.</li> </ul>	EDUCATIONAL STABILITY The BID meeting regarding a school change for a child(ren) should be coordinated with the pre-petition CFT meeting, whenever possible and appropriate.

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Protocol – What you must do	Guidance – How you should do it
SHARED PARENTING The county child welfare worker must facilitate an initial shared parenting meeting between the parent(s) and placement provider(s) no later than 14 days after a child(ren)'s placement out of the home.	SHARED PARENTING A shared parenting meeting between the parent(s) and placement provider(s) should occur as soon as possible to ensure that the partnership has a strong beginning and is supported by the county child welfare services agency. When the parent and placement provider meet the day the child(ren) enters county custody, the adults can share information about the child(ren) that will make the transition for the child(ren) must less difficult. The county child welfare worker should coach the parent through this first interaction to maintain focus on the needs of the child(ren). The foster parent and county child welfare worker should partner with the birth parent to maintain the parent's connection to the child while continually focusing on the welfare of the child. This connection can preserve and/or rebuild the relationship, leading to long-term good outcomes for children and families. Shared parenting emphasizes foster parents as being a support to birth families instead of substitute caretakers.

Protocol – What you must do	Guidance – How you should do it
AFTER PLACEMENT	
Within 7 calendar days following out-of-home placement the county child	
welfare services agency must:	
Have face-to-face contact with the child to assess the child's	
adjustment to the placement, or	
Document diligent efforts and a plan to address these requirements.	
The 7-day contact with a child(ren) is in addition to any contact or	
interaction with the child(ren) at time of placement.	
Within 7 days the county child welfare services agency must also:	
Provide to the placement provider the Child Education Status	
( <u>DSS-5245);</u>	
Ensure a medical exam occurs for the child(ren)—use the Health	
Summary Form - Initial ( <u>DSS-5206)</u> ;	
Have face-to-face contact with at least one placement provider (if	
more than one adult caretaker resides in the home) must occur	
within 7 days after the day of placement. the placement provider in	
the provider's home; and/or	
<ul> <li>Document diligent efforts and the plan to address these requirements.</li> </ul>	
See <u>Permanency Planning</u> for additional After Placement requirements.	
<u>[</u>	

#### **CROSS FUNCTION TOPICS**

### **Temporary Safety Providers & Kinship Providers**

### Policy

When during provision of child welfare services a child is placed in the care of a provider other than the parent or caretaker, the county child welfare services agency must remain involved and maintain the required contacts with the child, the family providing placement, and the family until safety can be assured and the child can be reunified with the family or until the child is in a legally secure placement, whether it be custody or guardianship or adoption. Parents must be involved, as well as the safety provider, with the county child welfare services agency in planning at every stage of the case.

#### **Definitions**

<u>Safety Provider</u>: Any person or persons (either Temporary Safety Provider or Kinship Provider) that is not the parent or caretaker but is providing care for a child and is required for child safety.

<u>Temporary Safety Provider</u>: A voluntary, temporary intervention made between a parent and a county child welfare services agency during the delivery of child protective services. Temporary Safety Providers are used to address immediate safety threats to a child when a child is found unsafe in the care of their parents/caretakers during child protective services. Temporary Safety Providers must only be used when less intrusive safety interventions are not sufficient. Temporary safety providers may care for the child outside of the child's home or provide supervision of the parent's contact with the child in or outside of the child's home.

<u>Kinship Provider</u>: A relative or fictive/nonrelative kin identified or in place during Permanency Planning Services. Kinship is the self-defined relationship between two or more people and is based on biological, legal, and/or strong family-like ties. Identification of a Kinship Care Provider by a parent is desired; however, a parent may not always agree with the decision to evaluate or place a child with a specific kinship care provider. Placement with a Kinship Care Provider often lasts for months or years, must have court oversight, and addresses safety and/or risk factors.

Nonrelative Kin: An individual having a substantial relationship with the juvenile. In the case of a juvenile member of a state-recognized tribe as set forth in G.S. 143B-407(a), nonrelative kin also includes any member of a state-recognized tribe or a member of a federally-recognized tribe, whether or not there is a substantial relationship with the juvenile. <a href="http://www.ncga.state.nc.us/enactedlegislation/statutes/pdf/bychapter/chap

Protocol – What you must do

### **Temporary Safety Providers & Kinship Providers**

# INITIATING USE OF A SAFETY PROVIDER, TEMPORARY SAFETY PROVIDER, OR KINSHIP PROVIDER

When a Temporary Safety Provider or Kinship Provider is identified, the following must occur prior to the child being left in the care of the provider:

- Background checks, including:
  - Criminal check. A review of ACIS for any criminal charges or convictions in North Carolina through the AOC database or equivalent;
  - Check of Civil Case Processing System (VCAP) for civil actions such as domestic violence protective orders; and
  - Review of county child welfare services agency records and RIL records.
- Initial Provider Assessment, <u>DSS-5203</u>, which includes a home visit, as evidenced by county child welfare worker and provider signatures.
- Approval of the Initial Provider Assessment by the county child welfare services agency supervisor. Approval at the time of the assessment may be verbal. The Initial Provider Assessment must be signed by the supervisor within 3 days.
- Documentation of all the above.

CPS Central Registry check for previous CPS involvement must be completed prior to use of a Temporary Safety Provider (for open CPS cases).

When a Temporary Safety Provider will be supervising contact of the parent with his or her child and not providing care in the Safety Provider's residence, some aspects of the Initial Provider Assessment are not required as defined in the instructions. All background checks must still be completed.

A review of 911 call logs for the address of all Temporary Safety Providers or Kinship Providers must also occur. As this cannot always be completed within the timeframe

Guidance – How you should do it

INITIATING USE OF A SAFETY PROVIDER, TEMPORARY SAFETY PROVIDER, OR KINSHIP PROVIDER

ASSIST can be used to complete provider background checks, but results should be validated.

Critical information for the relative or kin considering taking the child into their home is the potential for adoption down the road, even if that is not the plan at the time. If the child has never been in the custody of a county child welfare services agency before being adopted, Adoption Assistance is not an option. If that relative or kin later adopts the child, they cannot receive Adoption Assistance. Relatives need to understand that the county child welfare services agency may be involved and not have custody; therefore, it is critical because of future implications as described above, that the county child welfare services agency is very clear about this when working with relatives.

In some cases, the county child welfare services agency may file a petition for abuse or neglect and obtain a non-secure custody order. At the adjudication/disposition, the county child welfare services agency may recommend custody be awarded to the relative or kinship caregiver. Adoption Assistance later would be an option because the child was in the custody of a county child welfare services agency, though briefly.

At the first conversations with relatives or kin about having the child placed with them, either by the parent with county

Protocol – What you must do	Guidance – How you should do it
necessary to assess and approve use of a Temporary Safety Provider or Kinship	child welfare involvement, or by the county child welfare
Provider, it must be completed within one week.	services agency through court order, all options must be
	explained. This should occur throughout the case when
	changes in the planning occur.
USE OF TEMPORARY SAFETY PROVIDERS (CPS ASSESSMENTS & IN-HOME SERVICES)	USE OF TEMPORARY SAFETY PROVIDERS
The county child welfare services agency must assess the Temporary Safety Provider	Whenever a Temporary Safety Provider is used, the county
and their residence (assessment of the provider's residence is not required when the	child welfare services agency should consider the additional
Temporary Safety Provider moves into the family home or supervises contact with a	trauma that the child(ren) will experience. The county child
parent at a location not within the Temporary Safety Provider's residence) when it is	welfare services agency should prepare the child(ren) for the
determined that a Temporary Safety Provider is necessary to ensure safety, either	transition to the Temporary Safety Provider and for the
through:	return to their home.
<ul> <li>The child staying in the residence of the Temporary Safety Provider or</li> </ul>	
<ul> <li>A Temporary Safety Provider moving into the family home to supervise</li> </ul>	The option to use a Temporary Safety Provider, even when
parental contact.	the parent does not agree, may be included as an effort to
	prevent removal when asking the court to find that the
The Temporary Safety Provider must be someone that both parents and the county	agency made reasonable efforts.
child welfare worker agree will safely care for the child.	
	If the proposed Temporary Safety Provider lives in another
Use of a Temporary Safety Provider must be a last resort and must not be done if an	county and is within driving distance, the county child
intervention can be identified that will keep the child safe without separation or	welfare worker (either the CPS Assessment or In-Home
restriction of a parent's access.	Services worker) should conduct the Initial Provider
Han of a Tanananan Cafata Danidan arrat ha raharan A sarat, ahilda salfana sarahan	Assessment, including making a visit to the home of the
Use of a Temporary Safety Provider must be voluntary. A county child welfare worker	Temporary Safety Provider, or assistance should be requested from the safety provider's county of residence.
must never attempt to coerce a parent into agreeing to a Temporary Safety Provider.	requested from the safety provider's country of residefice.
When use of a Temporary Safety Provider is proposed, a Child and Family Team (CFT)	
meeting must be held. If it is not possible to hold the CFT meeting prior to the	
separation or restriction due to an urgent need to maintain safety, the CFT meeting	

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Protocol – What you must do	Guidance – How you should do it
must be held as soon as possible. For protocol regarding what to do before children	
are placed with a Temporary Safety Provider, see <u>Initiating Use of a Safety Provider</u> .	
If at any time a parent is not in agreement with the use of a Temporary Safety Provider	
and the county agency determines that use of the Temporary Safety Provider is	
necessary to ensure safety, the county child welfare services agency must file a	
petition and request non-secure custody.	
If use of the Temporary Safety Provider includes a provision that the Temporary Safety	If the Temporary Safety Provider lives in another county and
Provider will supervise contact of the parent(s) with the child, it must be clear that the	does not live within driving distance of the county child
arrangement remains voluntary on the parent's part. If at any time the parent is not in	welfare services agency conducting the CPS Assessment, the
agreement with the need for the contact to be supervised, the county child welfare	county child welfare worker conducting the CPS Assessment
services agency must <u>file a petition</u> in juvenile court.	should contact the agency where the Temporary Safety
	Provider lives to arrange for a county child welfare worker
If the proposed Temporary Safety Provider lives in another county, the county child	from the county where the Temporary Safety Provider lives to make an immediate home visit and conduct the Initial
welfare worker must ask the Temporary Safety Provider's county for permission to enter the county for the purposes of conducting the home visit and Initial Provider	Provider Assessment.
Assessment.	Frovider Assessment.
	When a parent identifies a relative/kin for use as a
Whenever the Safety Assessment determines an intervention requiring separation or	Temporary Safety Provider, the same protocol for approval
restriction of a parent's access to their child is necessary and the family names a	and monitoring that placement is used as for all Temporary
Temporary Safety Provider that resides in another state, the agency conducting the	Safety Providers. The term Kinship Provider is only applied
CPS Assessment must file a juvenile petition and request non-secure custody and	to relative/kin placement providers when a child is open for
comply with Interstate/Intercountry Services for Children ICPC policy. The only	Permanency Planning Services.
exception is for CPS Assessment cases for families that reside in counties that have a	
border agreement with a neighboring state.	
MONITORING USE OF A TEMPORARY SAFETY PROVIDER	MONITORING USE OF A TEMPORARY SAFETY PROVIDER
Contacts with each child in the care of a temporary safety provider must:	Monitoring of the parent/caretaker's progress to address
Occur in the home at least once a month and	the safety threat that requires use of the Temporary Safety

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Protocol – What you must do	Guidance – How you should do it
<ul> <li>Occur at the frequency required to monitor safety and risk. Refer to the appropriate function (CPS Assessments or In-Home) for the requirements regarding the frequency of contacts.</li> </ul>	Provider should be case specific. The number of visits to the home to which the child(ren) will return, in addition to the one required visit, should be case specific.
<ul> <li>Include observations of each person, their behavior, and the environment, especially related to safety or risk;</li> <li>Describe specific interactions with each household member; and</li> <li>Explain the inability to interview any child, if appropriate.</li> </ul>	The frequency of contact with the safety provider, above the once per month required contact, should be case specific.
<ul> <li>Contact with the Temporary Safety Provider must:</li> <li>Include discussion regarding any needs or issues regarding the child(ren);</li> <li>Occur face-to-face at least once a month; and</li> <li>Include observation of the child(ren) and the safety provider during the face-to-face contact.</li> </ul>	
For CPS Assessments, when use of a Temporary Safety Provider continues beyond 29 days, a review of the Initial Provider Assessment must be completed within 30 days and within every 30 days after until the case decision date. An updated criminal records check on anyone in the home over age 16 and a request for 911 call logs must occur at the time of each review.	
For In-Home Services cases, the Comprehensive Provider Assessment (DSS-5204), must be completed for Temporary Safety Providers:  • When use of the Temporary Safety Provider continues over 29 days after the case decision date and transfer to In-Home Services, or  • When use of the Temporary Safety Provider initiates during an In-Home Services case and continues in use over 29 days after it was initiated.	

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Protocol – What you must do	Guidance – How you should do it
The Comprehensive Provider Assessment must be completed within 30 days of case	
decision or initiation based on the above.	
Monitoring of the parents' progress to address the safety threat that requires use of	
the Temporary Safety Provider must:	
<ul> <li>Identify progress by the parent(s) to address the safety threat;</li> </ul>	
<ul> <li>Confirm with the parent(s) that use of the Temporary Safety Provider remains voluntary;</li> </ul>	
<ul> <li>Include visits to the home where the child(ren) will return that is consistent with the risk level of the home; and</li> </ul>	
Be staffed by the county child welfare worker with the case supervisor to	
determine what progress is required and the number/frequency of visits to	
the home to which the child will return prior to the child(ren)'s return.	
The county child welfare services agency must remain involved with the safety	
provider and the birth family until:	
The child's ongoing safety is assured, and the child can return to the home of	
the birth family and the placement is legally secure, or	
The county child welfare services agency files petition for custody. If a	
child(ren) cannot be returned to the home from which they were removed	
because of safety, the case cannot be closed until legal permanence has been	
obtained for the children.	
Temporary Safety Providers are NOT legally secure for the child or for the caregiver. A	
case must not be closed until legal security for the child has been established through	
return to the parents or custody or guardianship to the relative or kin.	

Protocol – What you must do	Guidance – How you should do it
TERMINATION OF A TEMPORARY SAFETY PROVIDER	
Use of a Temporary Safety Provider must end once the safety threat has been addressed. When terminating a Temporary Safety Provider, the county child welfare services agency must:  • Hold a CFT,  • Develop a plan for return of the child to the care of their parent, and  • Perform a home visit in the parent(s)'s home within 24 hours after the child(ren)'s return to the home. An interview with the child, separate from the parent, must occur within 24 hours after the child(ren)'s return to the home.	
USE OF KINSHIP PROVIDERS (DURING PERMANENCY PLANNING SERVICES)  Placement with relatives or kin must be considered for children who are removed from their homes and in the custody of a county child welfare services agency.  To maximize the possibility of a positive kinship placement, a thorough assessment must be conducted to evaluate the suitability of the placement. See Initiating Use of	USE OF KINSHIP PROVIDERS Providing all information to a kinship provider is a very important part of concurrent planning and provides the kinship care provider with valuable information that has implications later, especially as plans for permanency change for the child as time goes on.
<ul> <li>Monitoring Kinship Providers</li> <li>For Permanency Planning cases, the Comprehensive Provider Assessment (DSS-5204) must be completed for Kinship Providers:         <ul> <li>When use of the Kinship Provider continues over 29 days after the case is transferred to Permanency Planning, or</li> <li>When use of the Kinship Provider initiates during Permanency Planning Services and continues in use over 29 days after it was initiated.</li> </ul> </li> <li>The Comprehensive Provider Assessment must be completed within 30 days of the child entering custody if the child is already placed out of the home, or within 30 days of the child's placement in the home of the kinship provider (if placed after entering custody).</li> </ul>	It is critical that the agency demonstrate sensitivity to the unique issues that are present when relatives and other kin are assessed for their suitability to parent children.  Assessment should be based on an understanding of the kinship family's culture and community, child rearing approaches, and family dynamics, and should focus on the ability of the family to meet the immediate and ongoing needs of the child.  If kin are determined to be suitable for the care and nurturing of the child, but the home cannot meet all foster care licensing requirements, the agency may submit justification for a waiver to the Section Chief of Children's Services, NCDSS. In North Carolina, many licensure

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## Protocol – What you must do

In addition to completing the initial and comprehensive assessment, agency staff must maintain sufficient contact with the kinship care provider and the child to assure that the basic physical and emotional needs of the child are being met and that the kinship care provider is receiving adequate informal and formal support to meet those needs. Whether the home is licensed as a foster home, county child welfare workers must maintain contact as designated in Permanency Planning protocol.

County child welfare agencies must discuss with kinship providers the option to become a licensed foster parent and consider licensing a kinship provider as a foster parent if they want to be licensed and meet licensing requirements.

requirements may be considered for waiver if approval is in the best interest of the child, if the health, safety and protection of the child is assured, and if the county child welfare services agency recommends that the waiver(s) be granted. There are no waivers for training requirements, for well inspection requirements, or for placements that have outside toilet facilities.

Guidance – How you should do it

### SERVICES FOR SAFETY PROVIDERS, TEMPORARY SAFETY PROVIDERS, **OR KINSHIP PROVIDERS**

For all safety providers, services must be identified and provided to assure that the safety provider can meet the child's needs.

The safety provider must be invited to participate in planning at every stage of the case, including but not limited to:

- Development and reviews of Family Services Agreements;
- Medical, mental health, educational, and other appointments regarding the child in their care; and
- CFTs and PPRs.

SERVICES FOR TEMPORARY SAFETY PROVIDERS OR KINSHIP **PROVIDERS** 

Agency staff should help the safety provider locate and develop support and resources needed in caring for the child.

Some services frequently requested by safety providers are:

- "Grandparent" support groups open to all kinship caregivers regardless of age;
- Legal assistance in obtaining permission to enroll the child in school, to obtain medical attention or to obtain legal custody or guardianship;
- Assistance navigating the social services system to get approved for food stamps, Work First Family Assistance, Medicaid, or state supported insurance coverage for the child, child support, or day care services; and
- Information and referral services to connect with informal and formal service providers in the local community.

### Purpose

Following are the six principles developed through the Child Well-Being and Domestic Violence Task Force to address the intersection of child safety, permanence, well-being, and domestic violence.

- Enhancing a non-offending parent/adult victim's safety enhances their child(ren)'s safety.
- Domestic violence perpetrators may cause serious harm to the child(ren).
- Domestic violence perpetrators, not their victims, should be held accountable for their actions and the impact on the well-being of the non-offending parent/adult victim and child victims.
- Appropriate services, tailored to the degree of violence and risk, should be available for non-offending parent/adult victims leaving, returning to, or staying in abusive relationships. These services should also be available for child victims and perpetrators of domestic violence.
- Children should remain in the care of the non-offending parent/adult victim whenever possible.
- When the risk of harm to the child outweighs the detriment of being separated from the non-offending parent/adult victim, alternative placement should be considered.

The primary focus in cases involving domestic violence is the assessment of risk posed to children by the presence of domestic violence. The goals of CPS interventions in cases involving domestic violence are:

- Ensure the safety of the child.
- All family members will be safe from harm.
- The non-offending parent/adult victim will receive services designed to protect and support him or her.
- The children will receive services designed to protect, support, and help them cope with the effects of domestic violence.
- The alleged perpetrator of domestic violence will be held responsible for their abusive behavior.
- The incidence of child maltreatment co-occurring with domestic violence will be reduced.

The challenge in providing Child Protective Services interventions in domestic violence situations is to keep the children safe without:

- Penalizing the non-offending parent/adult victim and
- Escalating the violent behavior of the alleged perpetrator of domestic violence.

### Definition **Legal Basis** The N.C.G.S. § Chapter 50-B also defines domestic violence according to Domestic violence is defined as the establishment of control and fear in an intimate relationship using violence and other forms of abuse the relationship between the parties and behaviors or actions that including but not limited to: constitute domestic violence, as well as its available relief. North Carolina General Statutes also identify certain misdemeanor and felony criminal Physical abuse, offenses that often occur in the context of domestic violence, such as Emotional abuse, assault, stalking, violation of a Domestic Violence Protection Order, Sexual abuse, domestic criminal trespass, harassing telephone calls, communicating a Economic oppression, threat, and strangulation. Isolation, Threats, Intimidation, and Maltreatment of the children to control the non-offending parent/adult victim. While victims and families may experience and be affected by domestic violence in different ways, there are still core aspects of domestic violence that are consistent across racial, socio-economic, educational, and religious lines: • The primary goal of a domestic violence perpetrator is to obtain and maintain power and control over their partner. While domestic violence may "present" as an incident of violence or neglect, it is rather a pattern of abuse, which may include violent incidents. Domestic violence is not simply discord between intimate partners but rather a progressive, intentional, patterned use of abusive behaviors.

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Protocol – What you must do	Guidance – How you should do it
INTERACTION WITH NON-OFFENDING PARENT/CARETAKER	Each parent or caretaker is only responsible for their own actions to provide safe, nurturing care for their child(ren).
The non-offending parent/adult victim must never be placed in danger by having to be interviewed, develop safety plans, or meet with the perpetrator of violence against him or her.	INTERACTION WITH NON-OFFENDING PARENT/CARETAKER The Non-Offending Parent/Adult Victim Domestic Violence Assessment Tool (DSS-5235) contains scaled assessment questions and should be used to support the determination of safety and risk factors.  The inability to speak with the non-offending parent/adult victim alone may be an indication of
	the level of control the perpetrator of domestic violence exerts over the family, and an indication of high risk. The presence of relatives or friends may also affect disclosure and safety.
	Information concerning resources and referrals to services should immediately be given to the non-offending parent/adult victim and children (as appropriate).
	With cases involving domestic violence, the safety of children is closely linked to the safety of the non-offending parent/adult victim. So, domestic violence cases also include a secondary focus on the safety of the adult victim. The non-offending parent/adult victim of domestic violence is the expert at predicting the domestic violence perpetrator's reactions. Therefore, development of the family safety plan or services agreement is driven by the non-offending parent/adult victim based on what they think they are capable of and willing to do to ensure safety for their child(ren) and themselves.
	A Safety Plan is a tool used by domestic violence advocates in providing services to non-offending parents/adult victims. The Personalized Domestic Violence Safety Plan (DSS-5233) contains suggested steps that may be useful for county child welfare agencies in:  • Safety planning with the non-offending parent/adult victim and  • Assisting in the development of service agreements.

Protocol – What you must do	Guidance – How you should do it
Protocol – What you must do	Keep in mind that a perpetrator (or his/her legal representative) can subpoen the contents of a case file. For the protection of the victim, the county child welfare services agency should make decisions on where and how domestic violence safety plans are maintained accordingly.  To develop and monitor a coordinated services plan for every case with domestic violence, the county child welfare worker should:  • Seek out and utilize the consultation of a domestic violence expert throughout the life of the case.  • Communicate with a domestic violence perpetrator's probation or parole officer
	<ul> <li>Communicate with a domestic violence perpetrator's probation or parole officer regarding any current abuse.</li> <li>Reach out and make connections with school social workers and teachers to gain information about the child's day-to-day functioning.</li> <li>Work closely with Work First to create plans together. This is especially true when Work First may already be providing or can assist in referring a family for domestic violence services.</li> </ul>
INTERACTION WITH THE CHILD(REN)  The children must not be interviewed in the presence of the violent adult. It is appropriate to	INTERACTION WITH THE CHILD(REN) The Children's Domestic Violence Assessment Tool, <u>DSS-5237</u> , contains scaled assessment questions and should be used to support the determination of the safety and risk factors.
interview the children in the presence of the non- offending parent/adult victim as circumstances allow, and when the safety of the children is not compromised.	Every child reacts differently when exposed to domestic violence. Some children develop debilitating conditions, while others show no negative effects from the exposure to violence. As a result, it is important to interview the children regarding their involvement and/or exposure to domestic violence, as well as their general safety and well-being. It is important to
Information obtained from the non-offending parent/adult victim or children that may jeopardize their safety must not be shared, especially with the alleged perpetrator of domestic violence. Sharing information shared that may seem	recognize that older children are more likely to minimize reports of parental fighting. Younger children may be more spontaneous and less guarded with the information they share. See <a href="Impact on Children">Impact on Children</a> section of the Cross Function topic of Risk.

	ou should do it
inconsequential—specifically information about the non-offending/adult victim's whereabouts and/or schedule if he or she has left the home/relationship—can place the child and non-offending parent/adult victim in grave danger.  Interaction with the observe and docu This observation s Police rep Criminal r Hospital/r The child( The non-offending parent/adult victim in grave danger.	rence Perpetrator Assessment Tool (DSS-5234) contains scaled assessment ould be used to support the determination of the safety and risk factors.  The alleged perpetrator of domestic violence provides the opportunity to ment behaviors relative to the allegations, both positive and "concerning." upplements information obtained from: orts; ecords; medical records;

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### CROSS FUNCTION TOPICS

## **Domestic Violence**

Protocol – What you must do	Guidance – How you should do it
	<ul> <li>Avoid debates and arguments with the alleged perpetrator of domestic violence. This is crucial. The focus of CPS is not to convince the alleged perpetrator of domestic violence to admit violent behavior, but discuss how to ensure the child's safety with him or her.</li> <li>Set limits within the interaction with the alleged perpetrator of domestic violence and document the behaviors that make setting limits necessary and their capacity to respect those efforts.</li> </ul>
	<ul> <li>COLLATERAL CONTACTS</li> <li>It should be remembered that domestic violence usually occurs in private and collaterals will not always be aware of the violence.</li> <li>Collateral contacts being unaware of the occurrence of violence does not mean that it is not happening.</li> </ul>
	/iolence Assessment Tool ( <u>DSS-5237</u> ), Non-Offending Parent/Adult Victim DV Assessment Tool ( <u>DSS-5235</u> ), DV ent Tool ( <u>DSS-5234</u> ), Personalized DV Safety Plan ( <u>DSS-5233</u> )

### **Child Well-Being**

Protocol – What you must do

#### **CHILD WELL-BEING**

All child well-being needs or any lack of medical, dental, mental health, or other care of the child must be:

- Assessed during the provision of all child welfare services,
- Addressed by the county child welfare services agency or through service referrals,
- Reviewed during development and review of Family Services Agreements, and
- Documented (all the above).

Any physical, dental, developmental, psychological, and educational needs must be addressed, and appropriate assessments scheduled within one week from the identification of the need.

To facilitate meeting the above, all open In-Home and Permanency Planning Services cases must include, at a minimum, current copies of:

- Medical exam(s) current within the last year,
- Dental exam(s) current within the last year,
- Mental health or substance abuse treatment plan(s) current within the last year if the child has an associated need,
- Educational reports (academic and behavior) within the last year if the child is of school age, and/or
- Diligent efforts to obtain the above documentation.

Requests for this documentation must occur within the first month of ongoing (In-Home and Permanency Planning) cases. Confirmation of these documents and review of the documents, as appropriate, must occur during all updates of Family Services Agreements. There are additional requirements for open Permanency Planning Services cases regarding Education and Health. Also, refer to Permanency Planning and LINKS for additional requirements for youth over age 14.

Guidance – How you should do it

#### CHILD WELL-BEING

Assessment and identification of child well-being needs are important aspects of child welfare services.

Involvement with child protective services can be traumatic to children and families. Most children, with or without a CPS intervention, have experienced incidents of trauma. Assessment of trauma and the impact on each child should be a part of the child's well-being assessment.

If the family needs assistance in meeting any of the child wellbeing needs, the county child welfare worker should provide information, services, or referrals to meet the needs.

Court proceedings against a parent/caretaker are not appropriate when there is a lack of adherence to child well-being issue(s) if the well-being issue(s) is not a risk/safety concern. Well-being issue(s) alone do not provide sufficient justification to keep a case open when it would otherwise be closed for services.

All open In-Home and Permanency Planning Services cases should request current copies of the following documentation every six months:

- Medical exam(s),
- Dental exam(s),
- Mental health or substance abuse treatment plan(s) if the child has an associated need,
- Educational reports (academic and behavior) if the child is of school age, and/or
- Other documentation regarding services to meet a child's well-being needs.

## **Child Well-Being**

Protocol – What you must do	Guidance – How you should do it
<ul> <li>Child educational/developmental/cognitive needs include:</li> <li>Special education classes;</li> <li>Normal grade placement, if child is school age;</li> <li>Services to meet the identified educational needs, unless no unusual educational needs are identified;</li> <li>Early intervention services;</li> <li>Advocacy efforts with the school, unless the child is not school age or there have been no identified needs that are unmet by the school; and</li> <li>How the educational needs of the child have been included in the case planning.</li> </ul>	
<ul> <li>Whether the child has received preventive health care and if not, the efforts the agency will take to ensure that this care is obtained;</li> <li>Whether the child has received preventive dental care and if not, the efforts the agency will take to ensure that this care is obtained;</li> <li>Whether the child has up-to-date immunizations and if not, what efforts the agency will take to obtain them;</li> <li>Whether the child/family is receiving treatment for identified health needs and if not, what efforts the agency will take to obtain the treatment; and</li> <li>Whether the child is receiving treatment for identified dental needs and if not, what efforts the agency will take to obtain the treatment.</li> </ul>	
<ul> <li>Child behavioral/mental health/emotional needs include:</li> <li>Whether the child is receiving appropriate treatment for any identified mental health/behavior/emotional needs/substance abuse needs and if not, what efforts the agency will take to obtain such treatment; and</li> <li>Assessment of trauma and the impact on a child's well-being.</li> </ul>	

## **Child Well-Being**

Protocol – What you must do	Guidance – How you should do it
<ul> <li>Child social/cultural/community relationship needs include:</li> <li>Whether the child has social/community connections and if not, what social/community connections could support the child;</li> <li>Whether the child is engaged in community (school, church, social groups) activities and if not, identify community activities that the child may benefit from; and</li> <li>Whether the child has a network for emotional, social, cultural, and/or other needs and if not, how one could be developed.</li> </ul>	
EARLY INTERVENTION  A referral must be made to the local Children's Developmental Services Agency (CDSA) for early intervention when:  • There is the appearance or presence of any of the North Carolina Infant Toddler Program eligibility conditions of "Established Conditions" or "Developmental Delay", or  • There is the likelihood that a child has a mild developmental delay in the areas of:  • Cognitive development;  • Physical development, including fine and gross motor function;  • Communication development;  • Social-emotional development;  • Adaptive development.	EARLY INTERVENTION  Whenever a county child welfare worker or a parent expresses concern about how a child's development, CDSA can be contacted for consultation.  Definition for "Established Developmental Conditions" or "Developmental Delay" can be found at Eligibility and Referral <a href="https://beearly.nc.gov/">https://beearly.nc.gov/</a> Use the DSS Referral Form for Early Intervention Services (CDSA) (DSS-5238).  Parental consent is not required to make this referral.
Any child under age three who has been identified as a substance affected infant must be screened for referral to the North Carolina Infant Toddler Program (NC ITP) through the local CDSA for early intervention services. Refer to the North Carolina Family Assessment of Strengths and Needs (DSS-5229) S6 - Child Characteristics to screen a child for referral to a CDSA.	Acceptance of Early Intervention Assessment and Services is totally voluntary for the family, unless a safety issue has been identified that would necessitate a referral to Early Intervention Services.

### Child and Family Team (CFT) Meetings

#### Purpose

Child and Family Teams are family members and their community supports that come together to create, implement, and update a plan for the child(ren), youth, and family. The purpose of a Child and Family Team meeting is to:

- Reach agreement on which identified child welfare issues will be addressed and how they will be addressed throughout the life of the case;
- Develop a Family Service Agreement or safety plan that is created using the best ideas of the family, informal, and formal supports that the family believes in, the agency approves of, and lessens risk and heightens safety for the child/youth and family; and
- Plan for how all participants will take part in, support, and implement the Family Service Agreement or safety plan developed by the team.

A CFT meeting is a way to engage and partner with all the people who surround a family and to support the family in building a support network that will eventually sustain it after the case is closed. A CFT meeting is a way for county child welfare agencies to share responsibility for protecting children/youth with their families and the community.

#### Definition

CFT meetings are structured, guided discussions with the family, their natural supports, and other team members about family strengths, needs, and problems and the impact they have on the safety, permanence, and well-being of the family's child(ren) and youth. The meetings share the following components:

- A clear but open-ended purpose;
- An opportunity for the family to be involved in decision-making and planning;
- Options for the family to consider and decisions for the family to make;
- The family's involvement in the development of specific safety or permanent plans and in the development of services and supports; and
- The outcome of the meeting will be reflected in the development or revision of a Family Services Agreement or a safety plan.

The primary focus must always be the safety and well-being of the child(ren) and youth.

A meeting is not a CFT meeting:

- When a decision or plan has already been made and there is no room for input from family and natural supports either in deciding the plan or how to achieve the plan;
- When the family (either biological or fictive) are not present; and
- When the goal of the meeting is primarily information gathering, rather than case planning. While these fact-finding meetings are important and useful, they are not CFT meetings, and they may hinder the family's trust in county child welfare staff and services and ultimately negatively affect child welfare outcomes.

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### **Child and Family Team (CFT) Meetings**

#### Protocol -What Must Occur

All CFTs must have a clear purpose and provide an opportunity for the family to be involved in decision-making and planning.

The county child welfare worker and/or the facilitator must assure that the ideas of the family and its natural supports are considered with the same weight as those of the professionals in the room.

Non-resident parents (who may or may not be non-custodial parents) must be involved in the CFT meeting unless there is a valid conflict or safety issue, and this must be clearly documented in the case record.

Children and youth must be involved in the CFT meeting. Participation of the child(ren) and/or youth and/or their input to the CFT must be clearly documented in the case record.

The county child welfare worker, supervisor, and facilitator (if there is one) must ensure that physical and psychological safety is not compromised by the CFT meeting process. If the county child welfare services agency determines that a CFT cannot be held safely, there must not be a CFT meeting.

A facilitator, who is neither the county child welfare worker for the family nor the supervisor of that county child welfare worker, must be used in cases with a current risk rating of high.

#### Guidance – How it Should be Done

"Family" is a term that should be defined by the members. This is especially true when working with cases where the birth parents are no longer involved. When this is the case, there should be an in-depth conversation with the child(ren) and/or youth about whom he or she considers as family. Knowing that the people chosen for the team are likely to sustain the child(ren) and/or youth after the agency is no longer involved, it is important to keep an open mind and be creative in finding ways to support not only the child(ren) and/or youth but also those seen as family.

While parental wishes about who is invited to the CFT are to be considered and respected, it is important that the county child welfare worker use diligence in helping the family to expand the circle that will sustain it. When parents or caretakers are reluctant to hold a family meeting or invite critical participants, county child welfare workers must seek to understand the source of the reluctance and how the safety and comfort of the parents or caretakers can be achieved while still ensuring the presence of people critical to the lives of the child(ren) and youth. The child(ren)'s wishes are also to be considered. There may be times when the parent is uncomfortable with inviting someone the child may desire to have present. A balance should be found between the parents' wishes, the child's wishes, and what is necessary to achieve the purpose of the meeting.

Critical participants in addition to the family members at a CFT meeting should include but not be limited to:

- Involved professional providers,
- Relatives, and
- Safety providers.

It is not a question of whether the child(ren) and youth should be involved in the process, but rather how they should be involved in the process. While it is natural to want to protect children and youth from hearing traumatic details, they have already lived through much of what will be discussed. There are several things to consider when deciding how the child(ren) and youth will be involved in a CFT meeting. These include:

Protocol -What Must Occur

### **Child and Family Team (CFT) Meetings**

The CFT meeting.	or the decision to not h	old a CFT

meeting due to safety concerns, must be documented.

Use of CFT meetings is a key concept that must be applied to support family engagement. If a meeting is scheduled and CFT participants have been invited, the county child welfare services agency must still hold the meeting if a decision is needed regarding a child's safety, risk, and/or wellbeing.

#### LACK OF PARENT/LEGAL CUSTODIAN

If a parent does not attend a scheduled CFT meeting, the meeting will not meet the criteria to be a CFT. However, the agency must still determine the level of safety and/or risk, identify options to address the safety and/or risk, and make decisions regarding the required next steps.

#### Guidance – How it Should be Done

- The child(ren) and youth's own wishes.
- The child(ren) and youth's developmental and cognitive abilities.
- If the child(ren) and youth is in counseling, the therapist should be consulted about what kind of involvement is best.

Having the child(ren) and youth take part in a CFT meeting will not look the same in every meeting. Below are a few suggestions:

- Full participation in the entire meeting preferably with a support person and/or mentor;
- Partial participation in the beginning or the end;
- Attendance, but with little participation; some children and youth may want to be present but may not be comfortable speaking;
- Participation without attendance could be achieved through a spokesperson, reading a letter they have written, recording a message or by phone;
- For very young, pre-verbal children, having their picture in the room can be a powerful way to keep the meeting focused on the child.

When a child and/or youth participates in a CFT meeting, it will be very important to prepare them as the adults are prepared.

Use of a neutral facilitator is best practice for all CFT meetings. Below is a list of circumstances in which a facilitator might be especially helpful:

- Cases in which there is conflict or volatility;
- Large or complicated family systems;
- Difficult issues in accessing family members due to distance, incarceration, disability, or other factors;
- Strained relationships between family members and county child welfare workers;
- Complex situations such as those involving multi-generational abuse, neglect, sexual abuse, substance abuse, domestic violence, or mental illness; and
- Extensive cultural and language differences between the county child welfare worker and the family or within the family system.

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## **Child and Family Team (CFT) Meetings**

Protocol -What Must Occur	Guidance – How it Should be Done
	The following are some guidelines for assuring everyone's safety before, during, and after a CFT meeting:  • Be sure the planning process for CFT meetings discusses the history of both conflict and violence with the family members prior to the meeting. Consider factors such as, but not limited to:  • Have there been any threats of harm, use of weapons, escalation or increase in frequency of the threats or conflict, or criminal involvement?  • Is there a history of mental illness?  • Is there a history of substance abuse?  • Be sure the planning process for CFT meetings includes the question of whether there are any court-sanctioned protective orders between family members. Do not conduct a meeting that violates protective orders. It may be helpful to consult an attorney about whether a person who is the subject of a protective order may participate by phone. Cases with domestic violence or family violence may require separate CFT meetings.  • Where there is a history of violence or a concern for potential violence, consider, but don't limit considerations to:  • Choose a safe, neutral location;  • Have support people or mentors for threatened or potentially volatile family members;  • Have some members participate through pre-meeting interviews, written statements, or conference calls;  • Arrange for a private check-in after the meeting with any vulnerable participants;  • Arrange for vulnerable family members or those in conflict with one another to arrive at and leave the meeting separately, or to be escorted by staff or security personnel; and/or

### Policy

Efforts to locate and engage all maternal and all paternal parents must occur during all phases of child welfare, unless the court has terminated parental rights.

#### **Definitions**

Birth Parent: genetic, biological, or natural parents.

Residential Parent: for the purpose of manual it is the parent with whom the child(ren) primarily resides.

See <u>Chapter X, The Juvenile Court and Child Welfare</u> for definitions regarding juvenile court. Also, refer to the course "Legal Aspects of Child Welfare in North Carolina" for information regarding both NC Statute Chapter 7B and North Carolina Administrative Code 10 N.C.A.C.70A through 10 N.C.A.C.70O for the rules most relevant to child welfare.

Keep in mind that definitions of terms in North Carolina statute can vary from statute to statute, depending on the context with which the term is applied. For example, in North Carolina guardianship law, Chapter 35A, the clerk of the court will decide if the person is incompetent and requires a guardian. This is a different context of the term guardianship than what is used in juvenile court in awarding guardianship. For this reason, county child welfare workers must be careful in their use of terminology and consult with their county attorney as needed. During provision of Permanency Planning Services, Chapter 7B should be the primary statute for consideration. During provision of CPS Assessments or In-Home Services, county child welfare workers may need to refer to Chapter 50 regarding child custody and/or domestic violence court.

### **NC Statute Chapters:**

Chapter Number	Title
7B	Juvenile Code
35A	Incompetency and Guardianship
48	Adoptions
50	Divorce and Alimony
50A	Uniform Child-Custody Jurisdiction and Enforcement Act
50B	Domestic Violence
110	Child Welfare – Child Care Facilities & Child Support,

Protocol

### Parent Engagement (including Non-Resident Parents) and Needs Assessment

The following definitions are not covered in Chapter X and the location of that definition in statute are provided only for reference.

<u>Custodian</u>: The person or agency that has been awarded legal custody of a juvenile by a court.

http://www.ncga.state.nc.us/EnactedLegislation/Statutes/HTML/BySection/Chapter 7B/GS 7B-101.html

Physical Custody: The physical care and supervision of a child.

http://www.ncleg.net/EnactedLegislation/Statutes/HTML/BySection/Chapter 50A/GS 50A-102.html

Stepparent: An individual who is the spouse of a parent of a child, but who is not a legal parent of the child.

http://www.ncga.state.nc.us/EnactedLegislation/Statutes/PDF/BySection/Chapter 48/GS 48-1-101.pdf

Protocol	Guidance
PARENT ENGAGEMENT  Both parents must be involved in all aspects of child welfare to include, but not limited to:  CFTs and PPRs,  Shared parenting meetings,  Family Time and Contact Plans,  Safety Agreements, and Family Services Agreements.	PARENT ENGAGEMENT Successfully involving parents in case planning may be the most critical component in child welfare practice. When parents are engaged and have a significant role in case planning they are more motivated to actively commit to achieving the case plan. Engaged parents are more likely to recognize and agree with the identified needs and problems to be resolved, perceive goals as relevant and attainable, and be satisfied with the planning and decision-making process.  The following are principles and beliefs that support parent engagement.
Absent parents must be involved in the CFT meeting unless there is a valid conflict or safety issue, and this must be clearly documented in the case record. See <a href="CFT">CFT</a> for alternate methods to involve the absent parent in case planning if it is determined that the parent cannot participate in the CFT meeting due to a conflict or safety issue.	<ul> <li>MRS and System of Care (SOC) principles emphasize:</li> <li>Every individual has strengths and has the right to be heard without judgments being made,</li> <li>Families have the most information about themselves and that information is critical for decision-making, and</li> <li>The importance of the family in meeting the needs of its members.</li> </ul>

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NC CHILD WELFARE MANUAL

#### Guidance Protocol The county child welfare services agency must engage in Six Family-Centered Principles of Partnership: diligent efforts to locate and contact all parents. 1. Everyone desires respect. 2. Everyone needs to be heard. 3. Everyone has strengths. INITIAL AND ONGOING DETERMINATION OF **FAMILY STRENGTHS AND NEEDS** 4. Judgments can wait. 5. Partners share power. The determination regarding a family's strengths and needs 6. Partnership is a process. starts during the CPS Assessment and must be completed through use of SEEMAPS or an equivalent method. See Underlying Beliefs of a Family-Centered Approach to Child Welfare: 5010 instructions page 1. Safety of the child is the first concern. Children have the right to their family. Ongoing services must build upon the information The family is the fundamental resource for the nurturing of children. identified during the CPS Assessment to ensure that the Parents should be supported in their efforts to care for their children. Family Services Agreement identifies services that are Families are diverse and have the right to be respected for their special cultural, appropriate to address family needs. racial, ethnic, and religious traditions; children can flourish in different types of To ensure that child welfare services are addressing family families. needs that impact risk, safety, and child well-being, A crisis is an opportunity for change. interviews and assessments of each family member Inappropriate intervention can do harm. regarding the family, their concerns, and their environment, Families who seem hopeless can grow and change. must occur and be reviewed regularly. These assessments Family members are our colleagues. must include, but not be limited to, a review of: Household economic status; INITIAL AND ONGOING DETERMINATION OF FAMILY MEMBER'S STRENGTHS AND NEEDS Family/household social network, including See DSS-5010 instructions pages 14-16 for guidance in use of SEEMAPS. Use of household make-up, relationships with extended SEEMAPS should not be limited to CPS Assessments. SEEMAPS is a tool that can utilized family members, and community engagement throughout service provision to reassess a family's/family member's needs and/or (including faith and/or cultural community); when working with a nonresident parent. Parent/caretakers' mental and/or behavioral health; Use of other tools such as Genograms or Ecomaps should be considered. Parent/caretakers' physical health;

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<ul> <li>Parent/caretakers' educational, cognitive, communication, and decision-making capacity;</li> <li>Parent/caretakers' relationship status (including an assessment of any history of relationship conflict or domestic violence);</li> <li>Parent/caretakers' knowledge of child development and parenting skills;</li> <li>Trauma history for all family members;</li> <li>Parent/caretakers' substance abuse history; and</li> <li>Other household conditions, to include but not limited to:         <ul> <li>Household physical and environmental conditions,</li> <li>Household routines, and</li> <li>Transportation availability.</li> </ul> </li> <li>These assessments can be formal or informal but must be documented in the case file.</li> </ul>	ABSENT, NON-RESIDENTIAL PARENTS A parent that has been referred to as absent, non-custodial, or non-residential may have information regarding their child. Working to develop an early partnership that includes that parent may provide an excellent foundation for them to not only become more involved in their child's life, but also may be a resource the child can reunify with and/or be a long-term support.  • Ask: How can the county child welfare services agency obtain the absent parent's involvement?  • If the parents have a tenuous relationship, consider facilitating separate meetings between each parent with the foster parent.  • If one parent is unable to travel a long distance for a meeting, consider facilitating a phone conference call or web meeting in order to begin developing a relationship between the parent and foster parent.  If an absent or noncustodial/non-residential parent is not involved in the planning, ask what it would take to become involved, as well as if there are any relatives that may be a resource in supporting the child.  The following county child welfare worker behaviors support a collaborative relationship and increased family engagement:  • Listening to and addressing issues that concern the family;  • Having honest discussions about the agency's authority and how it may be used (required by CAPTA);  • Sharing openly with family members what to expect, particularly regarding court and timelines;  • Balancing discussions of problems and needs with the identification of strengths and resources;  • Incorporating the family's terminology regarding needs (rather than the caseworker's words);  • Setting goals that are mutually agreed upon and, when possible, primarily created by the family and stated in their words;

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Even if a parent is incarcerated, (in-state or out-of-state), they must be contacted to determine if they can assist in identifying any strengths or needs of the family, give input on the Family Services Agreement, determine if there are any possible relatives that may be a resource in supporting the child, and determine what level of involvement they can maintain, particularly around the planning for and contact with the child.	<ul> <li>Focusing on improving family members' skills rather than providing insights;</li> <li>Providing family members with choices whenever possible;</li> <li>Getting a commitment from family members that they will engage in mutually identified tasks;</li> <li>Spending time with the family discussing goals and progress; and</li> <li>Recognizing and praising progress.</li> </ul> To locate a parent that is in prison, contact the NC Department of Corrections Records Office. Contact numbers and addresses for specific prisons can be found on the NC Division of Prisons website. All inmates have a case manager or social worker that can assist in contacting a prisoner.

### **PATERNITY**

All the following information comes from <u>Child Support Services Manual</u> and is provided as information only. Child Support policy and Child Welfare policy (and Juvenile Court) vary on key aspects, especially in defining when paternity testing is required. When collaborating with Child Support Services, this information may be of value.

### **ESTABLISHING PATERNITY**

If paternity has not been determined (either voluntarily or by court order) and no judicial action to establish paternity has been filed with the court, paternity testing can be initiated by agreement of the parties involved.

Testing by agreement is NOT appropriate if:

- An Affidavit of Parentage has been signed and has not been rescinded;
- A judicial action for paternity has been filed; or
- A court order of paternity has been entered.

For more information, specifically regarding establishment of paternity and paternity testing, see also <u>CSS Paternity Policy</u>.

### **PATERNITY TESTING RESULTS**

These results have the following effect if ordered under N.C.G.S. § 8-50.1:

- Probability of paternity is less than eighty-five percent (85%) The alleged father is presumed NOT to be the parent.
- Probability of paternity is between eighty-five (85%) and ninety-seven percent (97%) The results have same weight as other evidence.
- Probability of paternity is ninety-seven percent (97%) or higher The alleged father is presumed to be the parent.

### **USING PREVIOUSLY COLLECTED TEST SAMPLES**

Paternity test samples and test results for individuals who are tested under the state contract that are maintained by the testing laboratory can be used in subsequent testing conducted under this contract. Rather than collecting new samples, using existing samples or results can reduce the time and cost of subsequent testing. DNA samples or results obtained for testing under the state contract can be reused for subsequent tests, including:

- New testing for the same mother/ child/ father group.
- Testing of an individual in a different mother/ child/ father group.
- Testing that was conducted by the county which requested the initial test sample.
- Testing that was conducted by a different county than the initial requesting county.

### **EXCLUSION OF ALLEGED FATHER**

Paternity testing that results in the exclusion of a man as the biological father of a child does not constitute a legal determination of non-paternity. However, test results are evidence that the court can consider in making such a determination.

If paternity testing excludes the alleged father as the biological father of a child, the appropriate course of action is based on whether a judicial or voluntary determination of paternity has been made, a marital presumption of paternity exists, or the child has no legally responsible father.

If a judicial or voluntary determination of paternity has been entered:

- Exclusionary test results do not void that determination.
- Test results can be used as evidence in a motion or independent action to disestablish paternity.
- The paternity determination remains in effect until a court makes a ruling.

If a marital presumption of paternity exists:

- Exclusionary test results do not invalidate the presumption of paternity.
- Test results can be presented as evidence in a judicial challenge of the presumption by the legal father.
- The presumption of paternity remains in effect until a court makes a ruling.

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### **Identifying, Locating, & Engaging Extended Family Members**

### **Legal Basis**

42 U.S. Code § 671(a)(19) provides that the state shall consider giving preference to an adult relative over a non-related caregiver when determining a placement for a child, provided that the relative caregiver meets all relevant state child protection standards.

42 U.S. Code § 671(a)(19) provides that, within 30 days after the removal of a child from the custody of the parent or parents of the child, the state shall exercise due diligence to identify and provide notice to the following relatives: all adult grandparents, all parents of a sibling of the child, where such parent has legal custody of such sibling, and other adult relatives of the child (including any other adult relatives suggested by the parents), subject to exceptions due to family or domestic violence, that:

- a. Specifies that the child has been or is being removed from the custody of the parent or parents of the child;
- b. Explains the options the relative has under federal, state, and local law to participate in the care and placement of the child, including any options that may be lost by failing to respond to the notice;
- c. Describes the requirements to become a foster family home and the additional services and supports that are available for children placed in such a home; and
- d. If the state has elected the option to make kinship guardianship assistance payments, describes how the relative guardian of the child may subsequently enter into an agreement with the state to receive the payments.

### N.C.G.S. §7B-505, Requirements for Placement with Relatives:

- (b) The court shall order the department to make diligent efforts to notify relatives and other persons with legal custody of a sibling of the juvenile that the juvenile is in non-secure custody and of any hearings scheduled to occur pursuant to G.S. 7B-506, unless the court finds the notification would be contrary to the best interests of the juvenile. In placing a juvenile in non-secure custody under this section, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that placement with the relative would be contrary to the best interests of the juvenile.
- (c) If the court does not place the juvenile with a relative, the court may consider whether nonrelative kin or other persons with legal custody of a sibling of the juvenile are willing and able to provide proper care and supervision of the juvenile in a safe home. The court may order the department to notify the juvenile's state-recognized tribe of the need for non-secure custody for the purpose of locating relatives or nonrelative kin for placement. The court may order placement of the juvenile with nonrelative kin if the court finds the placement is in the juvenile's best interests.

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### **Identifying, Locating, & Engaging Extended Family Members**

### **Legal Basis**

N.C.G.S. §7B-903 Requirements for Placement with Relatives

(a1) In placing a juvenile in out-of-home care under this section, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that the placement is contrary to the best interests of the juvenile.

#### Protocol

County child welfare agencies must make <u>diligent</u> <u>efforts</u> to identify and locate extended maternal and paternal family members as soon as a county child welfare services agency becomes involved with a child/youth and continue throughout the case.

At least once a month throughout the case, county child welfare workers must inquire with parents and children about extended family members to include:

- Knowledge of (names, when last seen);
- Location (address, contact information);
- Contact with (telephone, Facebook, etc.); or
- Relationships (history with that relative, support that relative may be able to provide, etc.).

For states to meet the requirements of IV-E federal funding for foster care and adoption assistance, states must "consider giving preference to an adult relative over a nonrelated caregiver when determining placement for a child, provided that the

### Guidance

County child welfare workers should consider their beliefs on what is possible for youth through connections with extended family members. Finding extended family members encourages workers to view case planning to address safety, risk, and permanence beyond one route.

### Identification – Requirements to Find and Locate

The goal of identification of an extended family member or other "kin" is to promote connections for children/youth and to create more options for support and planning for the family, parent(s) or child(ren). Techniques to use include:

- Record Review: Closely review case record to identify and record names;
- Interview all known family members, maternal and paternal, including child(ren), and fictive kin and/or close friends; and
- Internet and social media searches:
  - o www.Zabasearch.com
  - www.msn.com (White Pages)
  - o www.USSEARCH.com
  - https://www.facebook.com/

## **Identifying, Locating, & Engaging Extended Family Members**

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relative caregiver meets all relevant state child protection standards." IV-E requires states to apply due diligence to identify and provide notice to all grandparents and other adult relatives of the child regarding:  • The fact that the child has been or is being removed from the custody of her or her parents;  • The options the relative available to participate in the care and placement of the child; and  • The requirements to become a foster parent to the child.  See Permanency Planning, Relative Notifications.	RECONNECTING WITH A RELATIVE  Consideration must be given to the impact of any new or renewed connection to an extended relative. Although this connection is in general a positive event, there may be other extenuating circumstances that should be understood, including the following:  a. Families have a primary need to know what happened to "lost" relatives. While youth in foster care are not considered to be lost children, the child(ren), their relatives, or individuals who had a close relationship to the child(ren) continue to have a desire to know how their loved ones are doing. A majority of youth who've been adopted report a desire to find or be found by their birth parents and/or other extended family members.  b. Identification and location of extended family won't solve the psychological problems that can affect youth in foster care. Being in foster care has a life-altering effect on youth and families. The loss of connections, disruption to the life cycle, and number of transitions can be very traumatic even to resilient children/youth. Maintaining or reestablishing family connections may provide support to help youth and families heal.  c. The process of locating and engaging families can open family wounds, rekindling the problems surrounding the child's birth or removal. Numerous issues and questions may arise. It is the role of the county child welfare services agency to facilitate all contact to avoid situations involving blame, to ensure that all interaction acknowledges the youth's current situation and need for wraparound support.  d. Each person, conservatively, has about 100-300 living relatives.  e. Permanence for youth in care is more than a legal goal. It involves the stability and continuity of relationships that are meaningful to individuals. Permanence incorporates a sense of belonging and cultural and social connections to a child/youth's background and permanent home.

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### Special Legal Considerations (MEPA, ICWA, Mexican Heritage)

#### **Multiethnic Placement Act**

#### **Policy and Definitions Legal Basis MEPA MEPA** The primary purpose of the Multiethnic Placement Act (MEPA) is The Multiethnic Placement Act (MEPA) is designed to "prevent discrimination in to find permanent homes for foster children on a timely basis. All the placement of children in foster care and adoption on the basis of race, color, state and county agencies that use federal funds must comply or national origin; decrease the length of time that children wait to be adopted; with the Multiethnic Placement Act of 1994, as amended by the and facilitate the identification and recruitment of foster and adoptive parents." Interethnic Adoption Provisions of 1996 (MEPA-IEP). MEPA The best strategy for full compliance with the Multiethnic Placement Act (MEPA) prohibits states or agencies that receive federal funds from is a comprehensive recruitment strategy that targets the general public and also delaying or denying the placement of any child based on race, specifically targets those communities that reflect the racial and ethnic diversity of your foster care population. color, or national origin. Any consideration of race or ethnicity must be done in the context of individualized needs of the child, with the rationale specifically documented in the placement An agency may not rely on generalizations about the needs of child(ren) of a record. particular race or ethnicity, or on generalizations about the abilities of prospective parents of one race or ethnicity to care for a child of another race or According to MEPA, agencies must honor birth parent's requests ethnicity. Any violation of MEPA-IEP will be deemed a violation of Title VI of the for placement options, unless it is contrary to the best interest of Civil Rights Act. the child(ren). Training must be offered to all in consideration of licensing.

### Protocol – What you must do

### MEPA PLACEMENT REQUIREMENTS (INITIAL AND PLACEMENT CHANGES)

Every agency must have a recruitment plan to comply with MEPA-IEP. The major thrust of MEPA's recruitment requirements is that agencies provide for the diligent recruitment of potential foster and adoptive families that reflect the ethnic and racial diversity of children in the state or county for whom foster and adoptive homes are needed. Federal guidelines specifically call for a thorough recruitment effort that includes both general and targeted campaigns and encompasses the following features:

- Prospective foster and adoptive families throughout the community should be supplied with information regarding waiting children, the adoption process, and supports available to foster and adoptive families.
- All community members should be reached through a general media campaign such as radio, television, and print.

#### Protocol – What you must do

- Information should be disseminated to targeted communities through community organizations such as churches or other religious institutions.
- Agencies should enhance their ability to reach various populations by developing partnerships with groups from the communities from which
  foster children come "to help identify and support potential foster and adoptive families and to conduct activities which make the children
  waiting more visible."

To comply with MEPA's "diligent efforts requirements," each county's recruitment plan must include the above-listed features. In addition, each plan must also include the following information:

- A description of the characteristics of foster and adoptive children in the custody of the agency (i.e., age, race, time in care, special needs, etc.);
- Specific strategies to reach all parts of the community (as reflected in the demographics of the foster care population);
- Diverse methods of disseminating general and child specific information;
- Strategies for assuring that all prospective parents have equitable access to the preparation and selection process and the location and hours of services that facilitate access by all members of the community;
- Strategies for training foster and adoptive staff in cultural, racial and economic diversity and dealing with linguistic barriers;
- Assurance of non-discrimination in any fee structures;
- Procedures for ensuring a timely search for prospective parents for a waiting child, including the use of exchanges and other inter-agency
  efforts, provided that such procedures ensure that placement of a child in an appropriate household is not delayed by the search for a same
  race or ethnic placement; and
- Assurance that the agency does not use any "arbitrary or unnecessary" standards (such as those related to age, income, education, or housing situation) which exclude groups of prospective parents on the basis of race, color, or national origin.

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#### **INDIAN CHILD WELFARE ACT OF 1978 (ICWA)**

#### Policy

The Indian Child Welfare Act of 1978 established nationwide procedures for the handling of Indian child placements and authorized the establishment of Indian child and family service programs. The act requires specific actions on behalf of a child who is a member of a federally recognized Indian Tribe, Aleuts, or members of certain native Alaskan villagers. Whenever it is suspected that a child may fit into any of these populations, the procedures outlined in this Act must be followed.

Nothing in the Indian Child Welfare Act is to be construed as preventing the emergency removal of an Indian child to prevent imminent physical damage or harm to that child. If a county child welfare worker believes that a child is in imminent danger, the same procedures are followed as in any other emergency removal.

#### Legal Basis

ICWA specifies that tribal courts have exclusive jurisdiction of children who reside on the reservation. If the child is a ward of a tribal court, but does not reside on a reservation, the jurisdiction of the case must be transferred to the tribal court. In any action leading to a foster care placement or in any termination of parental rights action affecting an American Indian child who does not reside on the reservation, the parents, guardian or custodian of the child may petition for transfer of jurisdiction to a tribal court. At any time during proceedings of a foster care placement the American Indian custodian and American Indian tribe have the right to intervene in the proceedings at any time. Tribal courts have the same authority as any state court and any decisions made by them that follow the ICWA guidelines have the effect of any other court decision.

N.C.G.S. § 7B-505(c)

(http://www.ncleg.net/EnactedLegislation/Statutes/HTML/BySection/Chapter 7B/GS 7B-505.html) was added in 2013 to provide changes to the placement of children while in non-secure custody. It enacted a new subsection to expand types of placements available to a child in non-secure custody by identifying individuals who may not be relatives but have a substantial relationship with the child. These individuals are defined as "non-relative kin". It also gives additional placement options for American Indian children who are members of a state recognized tribe by defining non-relative kin to include members of state or federally recognized tribes regardless of the relationship with the child. One purpose of this change is to allow placement of children from state recognized tribes with American Indian families when in their best interest, given that state tribes are not protected by ICWA. This change also encourages these placements be made at the onset of the case and only when the placement is in the child's best interest.

The Act does not apply to a placement based on an act which, if committed by an adult would be deemed a crime (as in any situation in which a child was adjudicated delinquent and placed in foster care or a group home), or upon an award, in a divorce proceeding, of custody to one of the parents.

MEPA-IEP specifically provides that it has no effect on the <u>Indian Child Welfare Act of 1978</u>.

#### **Definitions**

<u>Indian</u>: An Indian is defined as any person who is a member of an Indian tribe, or who is an Alaskan Native and a member of a Regional Corporation, as defined in the Alaska Native Claims Settlement Act.

<u>Indian Child</u>: An Indian child means any unmarried person who is under 18 and is either (a) a member of an Indian tribe; or (b) is eligible for membership in an Indian tribe and is the biological child of a member of an Indian tribe. Tribes determine their own standards for membership eligibility.

<u>Indian Tribe</u>: Any Indian tribe, band, nation, or other organized group of Indians recognized as eligible for the services provided to Indians by the Secretary of the Interior because of their status as Indians, including any Alaskan Native villager as defined in section 3(c) of the Alaska Native Claims Settlement Act.

<u>Indian Child's Tribe</u>: An Indian child's tribe is defined as (a) the Indian tribe in which an Indian child is a member or eligible for membership or (b) in the case of an Indian child who is a member of or eligible for membership in more than one tribe, the Indian tribe with which the Indian child has the most significant contacts.

<u>Indian Reservation</u>: Indian country as defined in Section 1151 of Title 18, United States Code and any lands, not covered under such section, title to which is either held by the United States in trust for any Indian tribe or individual subject to a restriction by the United States against alienation.

The Act applies to Indian child custody proceedings and includes:

- County child welfare custody, when the parent or custodian cannot have the child returned on demand (as in Voluntary Placement Agreements), but where parental rights have not been terminated;
- In termination of parental rights proceedings;
- In pre-adoptive and adoptive placements; and
- Proceedings regarding juvenile court assigned custody or guardianship of the person of the juvenile.

Cherokee Family Support Services is the agency of the Eastern Band of the Cherokee that handles the cases that involve the Indian Child Welfare act. If there is belief that the child is a Cherokee Indian child, the county child welfare services agency can contact Cherokee Family Support Services at P.O. Box 507 Cherokee, North Carolina 28719. They can assist in checking with the enrollment office to determine whether the child is an "Indian child." If the child is an "Indian child," then Cherokee Family Services will be the representative of the tribe that will be involved in the case. Members of other federally-recognized tribes who live and work in North Carolina are afforded the protections of this Act. The Bureau of Indian Affairs (BIA) has a listing updated each year of the appropriate tribal person to receive questions about membership and ICWA proceedings https://www.bia.gov/.

The North Carolina Commission of Indian Affairs can help regarding local tribes and can also facilitate contact with tribal leadership for tribes located in other parts of the country. Many North Carolina Indians are members of state-recognized tribes:

- Coharie Tribe (Harnett and Sampson Counties);
- The Haliwa-Saponi Tribe (Halifax and Warren Counties);
- The Lumbee Tribe of North Carolina (Hoke, Robeson and Scotland Counties);
- The Meherrin Indian Tribe (Hertford County);
- Occaneechi Band of Saponi Nation (Alamance

#### **Definitions**

The only federally-recognized tribal grounds in North Carolina are those of the Eastern Band of the Cherokee.

#### **STATE-RECOGNIZED TRIBES**

While the Indian Child Welfare Act protects members of federally-recognized tribes, children in state-recognized tribes merit similar consideration. N.C.G.S. § 143B-139.5A was enacted in 2001 to support collaboration between the Division of Social Services, the NC Directors of Social Services Association, and the Commission of Indian Affairs.

The goal of this legislation is to create relationships so tribes can receive reasonable notice when Indian children are placed in county child welfare custody or for adoption, recruitment of North Carolina Indians as foster and adoptive parents can be increased, and training on Indian culture and history can be provided to county child welfare workers and foster and adoptive parents. It is important to remember that the Multi Ethnic Placement Act (MEPA) applies to the placement of Indian children who are not covered by ICWA. When considering placement for any Indian child, every effort should be made to involve the tribal community in planning for the child in a setting that reflects their Indian culture.

and Orange Counties);

- Sappony (Person County); and
- Waccamaw-Siouan Development Association (Bladen and Columbus).

#### Organizations:

- The Cumberland County Association for Indian People (Fayetteville);
- The Guilford Native American Association (Greensboro);
- Metrolina Native American Association (Charlotte): and

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Triangle Native American Society (Raleigh).

#### **Indian Child Welfare Act of 1978**

Protocol	Guidance
INDIAN CHILD WELFARE ACT (ICWA)  Throughout the provision of child welfare services, including child protective services, agencies must complete the Indian Child Welfare Act Compliance Checklist (DSS-5291) whenever a family member indicates any American Indian heritage.	INDIAN CHILD ACT (ICWA)  Having knowledge of a child's American Indian tribe membership, whether a state-recognized or federally-recognized tribe, is important for assurance of culturally competent practice, as well as for possible
For all cases found to be Substantiated or Services Needed, when there is information about	future placement planning.
American Indian heritage, whether in a federally- or state-recognized tribe, one of these	

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	must be completed, sent to the appropriate tribe/agency, and maintained in the	
file.		
	6-5335 - completed with a parent/caretaker who has indicated that he/she has	
	itage in an American Indian tribe.	
· · · · · · · · · · · · · · · · · · ·	6-5336 – completed when the parent/caretaker is either absent or unwilling to	
СО	pperate with the agency and the agency has collateral information that the	
ch	ld(ren) may have heritage in an American Indian tribe.	
PLACEMEN	T PROVIDER REQUIREMENTS (INITIAL AND PLACEMENT CHANGE)	
	s have exclusive jurisdiction of children who reside on the reservation. If the	In any action leading to a child entering the custody of
child is a w	ard of a tribal court, but does not reside on a reservation, the jurisdiction of the	a county child welfare services agency or in any
case must	be transferred to the tribal court.	termination of parental rights action affecting an Indian
		child who does not reside on the reservation, the
ICWA Place	ment Notification Requirements	parents, guardian, or custodian of the child may
The parent	s of the child must be notified of the pending proceedings. The parent, Indian	petition for transfer of jurisdiction to a tribal court.
custodian,	and Indian tribe must be informed by registered mail, return receipt requested,	
of the prod	eedings and of their right to intervene at any point in the proceedings. The	During proceedings of a Permanency Planning case, the
notice mus	t include the following information:	Indian custodian and Indian tribe have the right to
• Th	e name of the Indian child and tribal affiliation;	intervene in the proceedings at any time. Tribal courts
• Na	me and address of the petitioner and petitioner's attorney;	have the same authority as any state court and any
• Lo	ation, mailing address, and telephone number of the court;	decisions made by them that follow the ICWA
• Sta	tement of the right of the Indian custodian and tribe to intervene and petition	guidelines have the effect of any other court decision.
	transfer to tribal court;	
	tement that if the parent or Indian custodian is unable to afford counsel, the	Parents and Indian custodians have the right to a court
		appointed lawyer in custody proceedings whenever
	• •	indigence is a factor; the court may also appoint an
		attorney for the child to ensure his/her interests are
	1	protected.
	·	
co • Sta the	tement that if the parent or Indian custodian is unable to afford counsel, the irt will appoint counsel; tement that the parent, custodian, or tribe may request 20 days to prepare for proceeding; tement of the potential legal consequences of an adjudication on future todial rights of the parent or Indian custodian; and	appointed lawyer in custody proceedings whenever indigence is a factor; the court may also appoint an attorney for the child to ensure his/her interests are

#### Protocol • Statement that the proceeding is confidential and should not be revealed except to

authorized tribal members.

If the agency is unable to locate the parent or Indian custodian or cannot determine the Indian tribe, then the agency must notify the Secretary of the Bureau of Indian Affairs (BIA) at the appropriate office by registered mail, return receipt requested, of the child's pending court proceedings. There is no provision for service by publication. The Secretary has fifteen (15) days after receipt of this notice to inform the parent, Indian custodian, and Indian tribe of the proceedings.

If ICWA requirements are not met, the tribe, Indian custodian, or parent can move to vacate the proceeding and begin again.

Refer to the Indian Child Welfare Act Compliance Checklist (DSS-5291) for more information regarding the many procedures to comply with ICWA.

#### ICWA "Active" Efforts Requirements for Obtaining Legal Custody

Though procedures for obtaining legal custody and placement responsibility of an Indian child are similar to those regarding any other child, there are some major differences. All agencies must demonstrate to the court that "active" efforts were made to maintain the child in his/her own home. In the case of an Indian child, the agency must also specifically detail what remedial efforts and rehabilitative programs were provided to the family to keep it intact and how these efforts were unsuccessful. These are efforts that consider the social and cultural conditions of the tribe and use the resources of the extended family, tribe, and Indian social service agencies. Thus, active efforts can be more extensive than reasonable efforts. In addition, the agency must prove by clear and convincing evidence that staying in the home would result in serious emotional or physical damage to the child. That finding must be based on testimony from a "qualified expert witness" who is, in priority order;

Under ICWA, "parent" does not include the unwed father where paternity has not been acknowledged or

established.

Guidance

For North Carolina proceedings, BIA notice should be sent to:

> Gloria York Indian Child Welfare Services **BIA Regional Office** 545 Marriot Drive, Suite 700 Nashville, TN 37214 (615) 564-6740

Parents have 10 days beyond the 15-day period before any proceeding can take place. However, the parent, Indian custodian, or the tribe may request and be granted up to a 20-day extension to prepare for the proceedings. The county child welfare services agency may have to ask the court to continue a 7-day or other hearing to comply with ICWA.

Protocol	Guidance
<ol> <li>A member of the child's tribe recognized by tribe knowledge in tribal custom,</li> <li>A lay expert witness with substantial experience in the delivery of family services to Indians and knowledge of tribal child rearing practices, or</li> <li>A professional person having substantial educational and experience in his specialty.</li> <li>ICWA Placement Provider Requirements</li> <li>The placement for a child in county child welfare custody who may be eligible for the Indian Child Welfare Act must be:         <ul> <li>The least restrictive setting which most approximates a family and in which their special needs, if any, may be met.</li> <li>Within reasonable proximity to their home. Placement resources for the child must be based on the following preferences:</li></ul></li></ol>	The BIA can assist in identifying a qualified expert witness, if requested to do so by a party or the court. If placement is to be made using state laws, each party to the case has the right to examine the documents filed with the court which serve as the basis of a decision by the court. In addition, the agency must demonstrate that it has offered remedial services to maintain the child with the family and that these efforts have failed.
ICWA and Use of Voluntary Placement Agreements  For children that fall under the special provisions of the Indian Child Welfare Act, Voluntary Placement Agreements (DSS-1789) between the agency and parent or guardian have additional requirements. A Voluntary Placement Agreement will not be considered valid unless the agreement is:	

Cross Function Topics (Dec. 2018)

Protocol	Guidance
<ul> <li>Signed before a judge of competent jurisdiction and</li> <li>Accompanied by a judge's certificate stating that the terms and conditions of the agreement were fully explained and understood by the parent or Indian custodian of the child. The certificate must also state that the parent or Indian custodian had the agreement explained either in English or through an interpreter in a language that the parent or Indian custodian understood.</li> <li>Any consent given prior to or within ten (10) days of the birth of the Indian child is not valid.</li> <li>When a Voluntary Placement Agreement is in place at any time that the parent or Indian custodian of the child requests that the child be returned, the agency must return the child. If the agency feels that the child would be harmed, it must petition the court ensuring that all the rights and duties of an agency are followed in relation to the Indian child.</li> </ul>	
ICWA and Termination of Parental Rights  To terminate parental rights, the state court must make the same findings as previously discussed using expert testimony; the likelihood of damage must be established beyond a reasonable doubt. Absent good cause to the contrary, the child must be placed for adoption with a member of his extended family, other members of his tribe, or other Indian families.	

#### **MEXICAN HERITAGE**

#### **Legal Basis**

A <u>Memorandum of Agreement</u> was established on March 30, 2017 between the Consulate General of Mexico in North Carolina and the Government of the State of North Carolina through the Department of Health and Human Services, Division of Social Services. This agreement recognizes the significance of preserving the cultural traditions and values of children with Mexican heritage. The purpose of this agreement is to ensure that children and their families are afforded the opportunity to receive necessary services beneficial to them. The services guarantee the protection offered by the Vienna Convention, Bilateral Convention, and all other applicable treaties and laws. This agreement provides specific details for child welfare agencies when considering securing custody of a child who has Mexican heritage. It is imperative that the identification of Mexican heritage is explored throughout the longevity of the case.

Protocol	Guidance
Upon assuming legal custody of a child, county child welfare agencies must inquire as to whether the child has any Mexican parentage.	
Ongoing efforts to identify Mexican parentage must continue throughout the life of the case.	
NOTIFICATION TO THE MEXICAN CONSULATE	
County child welfare agencies must notify the Mexican Consulate in writing of the following:	Counties should provide notice to the Mexican
<ul> <li>When the county child welfare services agency identifies a Mexican minor in its custody; or</li> </ul>	Consulate regarding court hearings involving Mexican minors, so the Consulate may attend these hearings.
<ul> <li>When a parent or custodian of the Mexican minor requests that the Mexican Consulate be notified.</li> </ul>	
The written notification must be made within 10 working days of the minor entering agency	
custody. If the county child welfare services agency learns at a later time that the minor has	
Mexican parentage, notification must be sent without delay to the appropriate parties.	
County child welfare agencies must notify the Mexican Consulate and provide additional	
information:	
<ul> <li>When a parent or custodian of a Mexican American minor has requested that the Consulate be notified; or</li> </ul>	

Cross Function Topics (Dec. 2018)

Protocol	Guidance
<ul> <li>When the county child welfare services agency learns that a non-custodial parent(s) resides in Mexico.</li> </ul>	
INITIAL INFORMATION TO BE PROVIDED TO THE MEXICAN CONSULATE	
County child welfare agencies must provide the Mexican Consulate with at least the following information, if available:  • The full name of the Mexican minor(s);  • The date of birth of the Mexican minor(s);  • The full name of the parent(s) or custodian(s); and  • A name and phone number of the county child welfare worker directly responsible for the case.	
As authorized, county child welfare agencies may provide the Mexican Consulate any of the information listed above pertaining to a Mexican American minor.	
For additional information, please refer to the <u>Memorandum of Agreement</u> .	
For information regarding the services provided by the Mexican Consulate, please refer to Services Provided by the Consulate General of Mexico and International Process Service.	

#### **Definitions**

<u>Documentation</u>: Case documentation is comprised of all information in the case file. Documentation is critical in child welfare work as it establishes the basis for all decision making, including the critical decision to file a petition for removal of a child from their parent's care. Documentation includes, but is not limited to:

- Narrative (written by county child welfare worker to capture actions and activities completed)
- North Carolina child welfare forms and other forms. Examples include but are not limited to:
  - Intake form (DSS-1402)
  - o Assessment (DSS-5010) with case decision
  - Safety Assessment (DSS-5231)
  - o In-Home Services Home Visit Record

- o Risk Assessment (DSS-5230)
- o Family Assessment of Strengths & Needs (DSS-5229)
- Family Services Agreements
- Monthly Permanency Planning Contact Record (DSS-5295)
- Documents from service providers and collaterals. Examples include are but not limited to:
  - Criminal reports
  - School records

- Medical records
- Treatment plans

• Court reports and court orders.

<u>Case File</u>: Includes all case documentation and provides a way to manage and organize the documentation.

<u>Narrative</u>: The case notes written by the county child welfare worker to describe activities and actions performed on a case.

Protocol – What you must do	Guidance – How you should do it
Documentation is critical in child welfare work.  Documentation, starting at the point where a report is received, must include but is not limited to:  • Facts – what, when, where, etc.	CASE FILES  The county child welfare services agency should develop a consistent organizational format to be used in all cases. A consistent, organized format allows the county child welfare worker to locate necessary information readily; helps new county child welfare workers become familiar with their assigned cases more quickly; and enables child welfare supervisors to review cases more easily.

#### Protocol – What you must do

- Information obtained from professionals – medical, educational, mental health information
- Family background CPS history, criminal history, other service history
- Assessments
- Observations
- Plans what will achieve desired change, what will reduce risk and/or address safety threat (usually in the form of a Safety Agreement or Family Services Agreement)
- Progress what changes have occurred, what has a family accomplished, what services were effective
- Decisions and/or findings
- <u>Summaries</u> (for case transfer or case closing)

The case documentation must provide an ongoing chronological record of activities and track every action completed during an open case to:

- Ensure safety,
- Perform ongoing monitoring of risk of maltreatment,
- Capture efforts to achieve permanence for each child, and

#### Guidance - How you should do it

Multiple copies of forms, reports, court documents, and correspondence should be removed and destroyed. Maintaining only one original copy of a document in the case record cuts down on the volume and allows for more ready access to needed information.

#### **NARRATIVE**

The case narrative identifies all actions, including the completion, receipt, or review of forms and other documentation. The information in those other forms of documentation should not be repeated in the narrative, except when specific information is cited as the basis of a decision or action taken. Following are the different types of narrative (objective, subjective, assessment and/or decision making, and planning or next steps) and what those narrative types should include.

#### Objective Narrative

Objective case narrative describes every aspect of each activity completed by the county child welfare worker. Most case narrative is objective narrative that includes the following:

- Who (who participated)? Include the county child welfare worker, all family members, all professionals, family supports, and others who were a part of the action;
- Why? What is the purpose of the action, what need, or concern will be addressed during the action, why must the action occur?
- Where? What was the location of the action?
- How? For interactions, state if the contact was by telephone, face-to-face, in a meeting, etc.
- When? What was the date and other pertinent information regarding time of action?
- What (what occurred)? Describe what occurred, including but not limited to:
  - o The interaction witnessed between participants,
  - Capture statements word for word when appropriate,
  - Describe the body language,
  - o Describe observed behaviors, reactions, and conditions (including tone of voice),
  - Include diagnosis, treatment recommendation, or outcome from meeting or appointment,

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Describe each service task provided.

#### Protocol – What you must do

 Determine child well-being needs and activities to address those needs

These actions include face-to-face or telephone contacts that occur at the office and in the community, completing assessments or interviewing a family member, staffing between the county child welfare worker and supervisor, performing case management tasks, and more.

Documentation, including narrative, must be current within 7 days of every activity or action.

Documentation must be clear, concise, and organized.

#### **DOCUMENTATION OF DECISIONS**

The case narrative regarding any case decision must concisely articulate:

- What decisions were made,
- Who was involved in the decision making,
- What information, condition, or factors the decision was based on, and
- The basis for all decisions.

Unless this information is not captured on another document (or NCDSS form).

#### Guidance – How you should do it

The above listed questions should be captured using simple, descriptive, and nonbiased language. The "What?" portion of the narrative will often determine when the risk to a child has become significant and requires action by the county agency.

Objective narrative is typically what will be used for ongoing activities, including but not limited to:

- Home, school, office or community visits,
- Email or telephone contacts,
- Staffing with the supervisor,
- Case meetings (treatment or family meetings),
- Court hearings,
- File review, and
- Completing referrals or North Carolina child welfare forms.

#### **Example of Home Visit Documentation**

Don't: At the home visit with the Jones family on 10/16/16, Mr. Jones was drunk and belligerent. The children laughed at Mr. Jones as if they were used to this type of activity.

Do: A home visit on 10/16/16 was performed by county child welfare worker to monitor the children's safety and Mr. Jones' compliance with alcohol treatment. At the visit were Mr. Jones, Ashley, Monica, and Jacob. When the county child welfare worker arrived at the home, Jacob answered the door and invited the worker into the home. Mr. Jones was sitting in the living room. When the worker approached Mr. Jones, she could smell alcohol on his breath and saw a bottle of beer on the table. Mr. Jones the worker why she was at the home, even though the visit was scheduled for this time, and told worker he was tired of her coming to the home. During this time, Ashley and Monica were playing a game on the floor and they looked up and laughed when Mr. Jones told worker he was tired of her ongoing visits. All three children appeared to be dressed in their school clothes (pants and short sleeve shirts). However, when asked, Jacob stated that they had not yet started to prepare food for dinner. The living room was cluttered with . . .

#### Protocol – What you must do

Documentation must include information to support decisions made, including reports, other documentation, and/or county child welfare worker narrative regarding observations or interviews, and that indicates any impact on the child from the abuse and/or neglect. See Impact on Children for behaviors and conditions that may indicate maltreatment.

Case narrative must indicate how a decision will be implemented if not covered in other documentation. Specifically, case narrative must identify next steps, who is responsible, and by when they must be completed, if not covered on a form or other documentation.

Case documentation must include case staffing notes and decision but must NOT include information regarding county child welfare worker performance (positive or negative) that is function of supervision.

#### Guidance – How you should do it

NCDSS has developed forms that can be used in place of case narrative that support both objective narrative and subjective narrative (discussed below), including but not limited to the:

- Monthly In-Home Services Contact Record
- Monthly Permanency Planning Contact Record

Additional case narrative may be required if the above forms do not cover all aspects of the home visit/contact. If all actions are captured on the form, no additional narrative is needed.

#### **Subjective Narrative**

Subjective narrative captures responses from case participants about how they are feeling, how the case is progressing, how unsafe they may be feeling, etc. To assess a family member's status or change in status, the county child welfare worker should ask subjective questions and document the response. Examples include:

- Describe how you feel when this occurs.
- How often does this happen or how long has this been going on?
- What makes it better or worse?
- What helps you to feel safe?

To understand family history, these subjective inquiries are often very important. This information, along with scaling questions and "what if" questions, can help county child welfare workers develop a better understanding of family circumstances. This understanding will enable the county child welfare worker to identify jointly with family members ideas to address concerns and strengths to build upon.

Subjective narrative should be completed in the same manner as objective narrative, in that the county child welfare worker must capture what information was shared, where, and how. To demonstrate emotions and/or impact of the feelings, the observed body language should also be captured in the narrative.

The county child welfare worker should describe communication and observations using words such as loudly, shouting, whispering, looking at worker in the eye, eyes looking back and forth, smiling,

Protocol – What you must do	Guidance – How you should do it
	crying, etc. The county child welfare worker should not use words which impart the worker's feeling or
	opinion about the communication or observation (e.g., words such as appeared to be happy, sad,
	upset, etc.). County child welfare workers' subjective thoughts or reactions do not belong in the case narrative.
	Assessment and/or Decision Narrative
	During many interactions with a family, the county child welfare worker will have to assess the
	situation to determine if action is required. One of the most important aspects of the county child
	welfare worker's job is to monitor family situations and assess the safety and/or risk to child(ren).
	Assessment should be based on professional knowledge and experience, not opinion. Referring to the
	case example above, the worker will assess if the children are at risk in the care of Mr. Jones who
	appears to be under the influence of alcohol. Several factors will be considered (age and maturity of
	the children, the presence of anyone else in the home or due home shortly, the history regarding Mr.
	Jones's actions when under the influence, etc.).
	Assessment or decision narrative is captured:
	When a situation requires an immediate response and
	<ul> <li>For decisions made in meetings or during case staffing with the agency supervisor.</li> </ul>
	The case narrative about a case staffing should cover what decisions were made; who was involved in
	the decision making; what information, condition, or factors the decision was based on; and the basis
	for all decisions. When decisions are made during a Child and Family Team meeting, the same
	information will be documented within the form used to facilitate and document the meeting;
	additional case narrative may not be needed.
	North Carolina has developed forms that can be used in place of case narrative to support assessment
	and decision making, including but not limited to:
	Safety Assessment (DSS-5231)
	Permanency Planning Review (part of the DSS-5240)
	<ul> <li>Child and Family Team Safety Planning form (pre-petition form)</li> </ul>
	<ul> <li>Case decision portion of the Assessment Documentation tool (DSS-5010)</li> </ul>

Protocol – What you must do	Guidance – How you should do it
	Model Court Report forms provide a template for reporting recommendations, based on child welfare
	decisions, to the court.
	Planning or Next Steps Narrative  Decisions not thoroughly captured in another form or document will be covered in the case narrative.  For example, when the decision for a CPS Assessment is Services Needed, the next step will be to transfer the case for ongoing services. For the example with Mr. Jones above, if the decision was that the children could not remain in the care of Mr. Jones, next steps would be identified, and the case narrative would list those next steps, who is responsible, and by when they will be completed.
	North Carolina has developed forms that can be used in place of case narrative to support planning.  These include but are not limited to:
	Family Services Agreements for In-Home Services and Permanency Planning Services
	Child and Family Team Safety Planning form (pre-petition form)
	Temporary Parental Safety Agreements
	CASE SUMMARIES
	There are times when, in addition to the ongoing case documentation and/or completion of forms, a
	summary is required. A summary should be created for situations that include (but are not limited to) the following:
	<ul> <li>Transfer: When a case is transferring to another worker or county, except when a summary exists, and</li> </ul>
	<ul> <li>Closing: When a case is terminated with a family, except when a summary exists.</li> </ul>
	For both transfers and closings, the assessment documentation (DSS-5010) includes a case summary.
	Transfer summaries should include, but not be limited to:
	Reason for the case opening,
	Reason for transfer,
	<ul> <li>Current case participants (including nonresident parents and providers),</li> </ul>
	Current safety and risk concerns,
	<ul> <li>Strengths and needs for family members,</li> </ul>

#### **CROSS FUNCTION TOPICS**

#### **Documentation**

Protocol – What you must do	Guidance – How you should do it
	<ul> <li>Status of child(ren) and family,</li> <li>Status of family service agreements or safety plans,</li> <li>List of upcoming appointments and meetings (who, where, when, why), and</li> <li>Other pertinent information regarding the family, services, well-being, and/or cultural considerations.</li> </ul>
	<ul> <li>Closing summaries should include, but not be limited to:</li> <li>Reason for case opening,</li> <li>Status of child(ren) and family, specifically regarding safety and risk,</li> <li>Justification for case closure (to include behaviorally-specific information about how the family has stabilized and achieved case plan objectives),</li> <li>Services provided during the case, and</li> <li>Recommendations for ongoing services or aftercare.</li> </ul>
	<ul> <li>For Permanency Planning Services, transfer and closing summaries should also include:</li> <li>Status of permanency planning,</li> <li>Placement status, including strengths and/or issues,</li> <li>Family Time and Contact Plan and how it is progressing,</li> <li>Sibling interaction (if siblings not placed together),</li> <li>Court status, and</li> <li>Aftercare services, if closing the case.</li> </ul>

#### **NC FAST**

Case narrative will be entered into NC FAST as Case Log or Case Notes. Case Notes will only be used to capture county child welfare worker input regarding activities that did NOT involve making a decision and had no impact on safety, risk, and/or well-being. Case Notes functionality was provided to capture short (typically one-line) status updates, including but not limited to:

- "Informed supervisor that worker completed follow up with service provider as agreed to during staffing" (the narrative regarding the contact with the service provider will be entered into the Case Log).
- "Received medical report on the child" (when the report is reviewed, and the information gained from the report that impacts the case decision or recommendations will be entered in the Case Log).

Policy

### **Human Trafficking**

A child who is sold, traded, or exchanged for sex or labor is an abused and neglected juvenile, regardless of the relationship between the victim and the perpetrator.

Child welfare agencies must identify, document in case records, and determine appropriate services for children and youth who are believed to be, or at risk of being, victims of human trafficking.

This includes children and youth for whom the agency has an open CPS Assessment or an open CPS In-Home Services case, but who have not been removed from the home, children who are involved with Permanency Planning, and youth who are receiving LINKS services.

#### **Legal Basis**

Public Law 106-386 Victims of Trafficking and Violence Protection Act of 2000, Division A - Trafficking Victims' Protection Act of 2000 defines severe forms of trafficking in persons and commercial sex act and outlines U.S. Government efforts to protect victims of trafficking.

Public Law 113-183 – Preventing Sex Trafficking and Strengthening Families Act includes provisions to improve identification of and assistance for children who are victims or at risk of trafficking, system response for runaways from foster care, and normalcy for youth in foster care.

Public Law 114-22 – Justice for Victims of Trafficking Act amended the definition of "child abuse" under the Victims of Child Abuse Act of 1990 to include human trafficking and the production of child pornography; amended the Child Abuse Prevention and Treatment Act to require states to develop and implement protocols and procedures to identify and assess reports involving children known or suspected to be victims of human trafficking; and clarified that a child is considered to be a victim of "child abuse and neglect" and of "sexual abuse" if the child is identified by a state or local agency as being a victim of sex trafficking or victim of severe forms of trafficking in persons.

N.S.G.S. §7B-101 provides the definitions of an abused or neglected juvenile to determine a county child welfare services agency's authority to intervene.

N.C.G.S. Chapter 14 Article 10A Human Trafficking defines what actions by an offender equate to criminal human trafficking.

#### **CROSS FUNCTION TOPICS**

### **Human Trafficking**

#### **Definitions**

#### Federal Law

The Trafficking Victims Protection Act (22 U.S.C. 7102) defines

#### "severe forms of trafficking in persons":

- Sex trafficking in which a commercial sex act is induced by force, fraud, or coercion or in which the person induced to perform such an act has not attained 18 years of age; or
- The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.

"commercial sex act" as any sex act on account of which anything of value is given to or received by any person.

#### State Law

#### G.S. 14-43.11 Human Trafficking

A person commits the offense of human trafficking when that person (i) knowingly or in reckless disregard of the consequences of the action recruits, harbors, transports, provides, or obtains by any means another person with the intent that the other person be held in involuntary servitude or sexual servitude or (ii) willfully or in reckless disregard of the consequences of the action causes a minor to be held in **involuntary servitude or sexual servitude**.

#### G.S. 14-43.10(a)(3) **Involuntary Servitude** – The term includes the following:

- The performance of labor, whether or not for compensation, or whether or not for the satisfaction of a debt; and
- By deception, coercion, or intimidation using violence or the threat of violence or by any other means of coercion or intimidation.

#### G.S. 14-43.10(a)(5) **Sexual Servitude** – The term includes the following:

- Any sexual activity as defined in G.S. 14-190.13 for which anything of value is directly or indirectly given, promised to, or received by any person, which conduct is induced or obtained by coercion or deception or which conduct is induced or obtained from a person under the age of 18 years; or
- Any sexual activity as defined in G.S. 14-190.13 that is performed or provided by any person, which conduct is induced or obtained by coercion or deception or which conduct is induced or obtained from a person under the age of 18 years.

#### **CROSS FUNCTION TOPICS**

### **Human Trafficking**

#### **Definitions**

#### G.S. 7B-101(1) Abused Juveniles.

Any juvenile less than 18 years of age (i) who is found to be a minor victim of human trafficking under G.S. 14-43.15 or (ii) whose parent, guardian, custodian, or caretaker:

- (a.) Inflicts or allows to be inflicted upon the juvenile a serious physical injury by other than accidental means;
- (b.) Creates or allows to be created a substantial risk of serious physical injury to the juvenile by other than accidental means;
- (c.) Uses or allows to be used upon the juvenile cruel or grossly inappropriate procedures or cruel or grossly inappropriate devices to modify behavior;
- (d.) Commits, permits, or encourages the commission of a violation of the following laws by, with, or upon the juvenile; first degree rape, as provided in N.C.G.S. §14-27.2; rape of a child by an adult offender, as provided in N.C.G.S. §14-27.2; second degree rape as provided in N.C.G.S. §14-27.3; first degree sexual offense, as provided in N.C.G.S. §14-27.4; sexual offense with a child by an adult offender, as provided in N.C.G.S. §14-27.4A; second degree sexual offense, as provided in N.C.G.S. §14-27.5; intercourse and sexual offenses with certain victims; consent no defense, as provided in N.C.G.S. §14-27.31 and N.C.G.S. §14-27.32; unlawful sale, surrender, or purchase of a minor, as provided in N.C.G.S. §14-43.14; crime against nature, as provided in N.C.G.S. §14-177; incest, as provided in N.C.G.S. §14-178 and N.C.G.S. §14-179; preparation of obscene photographs, slides, or motion pictures of the juvenile, as provided in N.C.G.S. §14-190.5; employing or permitting the juvenile to assist in a violation of the obscenity laws as provided in N.C.G.S. §14-190.6; dissemination of obscene material to the juvenile as provided in N.C.G.S. §14-190.7 and N.C.G.S. §14-190.8; displaying or disseminating material harmful to the juvenile as provided in N.C.G.S. §14-190.14 and N.C.G.S. §14-190.15; first and second degree sexual exploitation of the juvenile as provided in N.C.G.S. §14-190.16 and N.C.G.S. §14-190.17; promoting the prostitution of the juvenile as provided in N.C.G.S. §14-205.3(b); and taking indecent liberties with the juvenile, as provided in N.C.G.S. §14-202.1, regardless of the age of the parties; or
- (e.) Creates or allows to be created serious emotional damage to the juvenile. Serious emotional damage is evidenced by a juvenile's severe anxiety, depression, withdrawal, or aggressive behavior toward himself or others;
- (f.) Encourages, directs, or approves of delinquent acts involving moral turpitude committed by the juvenile; or
- (g.) Commits or allows to be committed an offense under N.C.G.S. §14-43.11 (human trafficking), N.C.G.S. §14-43.12 (involuntary servitude), or N.C.G.S. §14-43.13 (sexual servitude) against the child.

#### G.S. 7B-101(15) **Neglected Juvenile.**

Any juvenile less than 18 years of age (i) who is found to be a minor victim of human trafficking under G.S. 14-43.15 or (ii) whose parent, guardian, custodian, or caretaker does not provide proper care, supervision, or discipline, or who has been abandoned; or who is not provided necessary medical care; or who is not provided necessary remedial care; or who lives in an environment injurious to the juvenile's welfare; or who has been placed for care or adoption in violation of the law. In determining whether a juvenile is a neglected juvenile, it is relevant whether that juvenile lives in a home where another juvenile has died as a result of suspected abuse or neglect or lives in a home where another juvenile has been subjected to abuse by an adult who regularly lives in the home.

Protocol – What you must do	Guidance – How you should do it
Identifying a Victim of Human Trafficking	There may be times when it is not clear that a child is victim of human trafficking. County child welfare
A child who is sold, traded, or exchanged for	workers must be aware of the known risk factors and indicators of human trafficking.
sex or labor is an abused and neglected	
juvenile.	Risk factors:
	History of running away or getting kicked out of home;
	History of homelessness or housing instability;
	History of sexual abuse;
	History of physical abuse;
	History of sexual offense;
	• History of delinquent or reckless behavior (involvement with law enforcement or juvenile justice);
	History of neglect or basic needs not having been met;
	History of alcohol or substance use disorder;
	Current or past involvement in the child welfare system;
	History of depression/mood disorder;
	Exposure to domestic violence;
	Family instability;
	Excessive absences from school
	Identifies as lesbian, gay, bisexual, or transgender (LGBT);
	Has disabilities, especially intellectual disability;
	Immigration status;
	Poverty;
	Unemployment;
	Lack of transportation.
	Indicators:
	Visible signs of abuse such as unexplained bruises, cuts, marks;
	Fear of person accompanying them;
	<ul> <li>Wearing new clothes of any style or getting hair or nails done with no financial means to do this independently;</li> </ul>

Cross Function Topics (Dec. 2018)

NC CHILD WELFARE MANUAL

Protocol – What you must do	Guidance – How you should do it
	Exhibits hyper-vigilance or paranoid behavior;
	A young person with a tattoo which he or she is reluctant to explain;
	Frequent or multiple sexually transmitted diseases, STIs, or pregnancies;
	Truancy or tardiness from school; and
	<ul> <li>Unaccounted for times, vagueness concerning whereabouts, and/or defensiveness in response to questions or concerns.</li> </ul>
	The following risk factors, indicators, and vulnerabilities should be considered for foreign nationals:
	History of trauma, including civil unrest or prolonged community violence;
	Social isolation; and
	Lack of legal status (documentation).
	These lists may not be inclusive of all risk factors, indicators, and vulnerabilities.
Required Notifications and Verifications	
Within 24 hours of accepting a report with	
allegations involving human trafficking or	
when the county child welfare services	
agency becomes aware that a child may have	
been trafficked, it must:	
Check the <u>National Center for Missing</u>	
and Exploited Children to see if the child	
or youth has been reported missing;	
Check the North Carolina Center for     Missing Persons to see if the child or	
youth has been reported missing;	
Check with the appropriate local law	
enforcement agency to see if the child or	
youth has been reported	
missing/runaway;	

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Protocol – What you must do	Guidance – How you should do it
Notify the U.S. Department of Health and	
Human Services Office on Trafficking in	
Persons (OTIP) to facilitate the provision	
of interim assistance if the child is a	
foreign national. The county child welfare	
worker must contact OTIP Child	
Protection Specialists at	
childtrafficking@acf.hhs.gov or (202)	
205-4582 and provide:	
<ul> <li>Child's name, age, location, and</li> </ul>	
country of origin;	
<ul> <li>Location of exploitation and</li> </ul>	
suspected form of trafficking; and	
<ul> <li>County child welfare worker's</li> </ul>	
contact information or other	
preferred point of contact	
(e.g., the worker's supervisor).	
Safety Considerations	
County child welfare workers must	Immediate safety issues may include, but are not limited to:
collaborate with human trafficking victim	Access of the trafficker to the child;
organizations and advocates to address the	<ul> <li>Child or youth's lack of safe housing or a safe place to stay;</li> </ul>
unique circumstances and safety issues for	Safety issues in the home of the parent, guardian, custodian, or caretaker; and
children who are victims of human	Risk of child or youth running away.
trafficking.	
	County child welfare workers should consider the unique needs for victims of human trafficking when
	making decisions about:
	Placement;
	Healthcare;
	Visibility in the community;

Protocol – What you must do	Guidance – How you should do it
	Visitation with family members; and
	Releasing information.
Determining and Utilizing Appropriate Resources  When a county child welfare services agency has an open CPS Assessment, CPS In-Home Services, or Permanency Planning case where trafficking of the child is suspected or confirmed, the county child welfare worker must provide appropriate information and resources to the family. Referrals to other agencies and resources are instrumental in the identification and screening of victims and in the provision of ongoing services. These referrals must be made in accordance with the needs of the child.	Appropriate information and resources may include:  • National Human Trafficking Hotline Number (1-888-373-7888);  • Contact information for local agencies serving survivors of human trafficking; and  • Contact information for statewide agencies serving survivors of human trafficking.  See list of Service Providers and Other Referrals in Human Trafficking Cases by County.
Role of the Parent, Guardian, Custodian, or Caretaker In cases where the perpetrator of human trafficking is not the parent, guardian, custodian, or caretaker, the county child welfare worker must assess and address the parent's ability and/or willingness to keep the child safe.	<ul> <li>The county child welfare worker should consider and/or ask questions about:</li> <li>The child or youth's decision to leave home, if applicable;</li> <li>Whether the parent/caretaker allowed access by the alleged perpetrator;</li> <li>If there was active or passive participation in the trafficking by the parent/caretaker;</li> <li>The ability of the parent/caretaker to care for the child;</li> <li>The ability of the parent/caretaker to prevent the child or youth from running away; and</li> <li>The legal connection of any individual claiming to be a parent, relative, caregiver, or legal custodian to the child. In many cases traffickers will present themselves as a parent, relative, or legal custodian.</li> </ul>

#### **END OF CROSS FUNCTION TOPICS**